## **Executive Summary**

## ES-05 Executive Summary – 24 CFR 91.200(c), 91.220(b)

### 1. Introduction

The five year Consolidated Plan for Housing and Community Development (Con Plan) is the Village of Oak Park's primary vehicle for identifying and prioritizing housing, community development and economic needs and strategies to guide the use of its entitlement funding from the U.S. Department of Housing and Urban Development (HUD). The Village receives Community Development Block Grant (CDBG) and Emergency Solutions Grant (ESG) funds annually to address needs in our community. The statutory goals of the HUD Consolidated Plan are to provide decent housing and a suitable living environment, and expand economic opportunities, principally for low and moderate income persons. The Consolidated Plan is submitted to HUD for approval following its development according to the regulations in 24 CFR Part 91, which includes consultation with community stakeholders and input from the public. It should be noted that, as with most persons, the COVID-19 pandemic was a huge strain on Village of Oak Park residents, and the Village did our best to (and will continue to) provide resources and assistance to persons affected by COVID-19.

## 2. Summary of the objectives and outcomes identified in the Plan Needs Assessment Overview

The Village of Oak Park is preparing a new Program Years 2020-2024 Consolidated Plan for Housing and Community Development (Con Plan) that will guide future decisions for allocating Community Development Block Grant (CDBG) and Emergency Solutions Grant (ESG) program funds. The Village also is a member of the Cook County HOME Consortium, and can potentially receive HOME Investment Partnership Program funds.

A PY 2020-2024 online Consolidated Plan survey was open October 14-November 1, 2019. There were as many as 190 responses. For housing and community development stakeholders, a PY 2020-2024 Consolidated Plan priorities setting meeting was held on November 21, 2019 from 9:30 a.m. to 10:30 a.m. in Room 101 of Village Hall. For the public, a PY 2020-2024 Consolidated Plan priorities setting

meeting was held on December 3, 2019 from 5-8 p.m. in Room 101 of Village Hall. A PY 2020-2024 online Consolidated Plan Poll was open January 22-February 7, 2020. There were 90 responses. The Poll replicated a PY 2020-2024 Consolidated Plan priorities setting meeting.

Interviews were held with key persons from the following agencies and organizations: the Alliance to End Homelessness in Suburban Cook County, Beyond Hunger, Housing Forward, the Oak Park Economic Development Corporation, the Oak Park Housing Authority, Rush Oak Park Hospital, Sarah's Inn, the Village of Oak Park Health Department, the Village of Oak Park Public Works Department, and West Suburban Hospital. In addition to all of these efforts, demographic information was consulted.

## **Priorities and Strategies**

After the aforementioned citizen participation process and input from Village stakeholders, the highest draft priorities were found to be: Public Services, Housing and Infrastructure for CDBG funding, Homelessness for CDBG and ESG funding, and Housing for potential HOME funding from Cook County.

With regard to draft Public Services Con Plan subcategory priorities, the highest priorities were mental health services, fair housing, and emergency food provision and nutrition services.

With regard to draft Homelessness subcategory priorities, the highest priorities were homelessness prevention, emergency shelter, rapid re-housing and street outreach.

With regard to draft Housing subcategory priorities, the highest priorities were the Small Rental Rehab Program, the Single Family Rehab Loan Program, and code enforcement. The Small Rental Rehabilitation Program increases affordability for renters in multi-family buildings having 7 or fewer units, and the Single Family Rehabilitation Loan Program provides zero percent loans deferred for 20 years for low and moderate income homeowners. Code enforcement enhances the health and safety of Oak Park's population by inspecting the local housing stock and ensuring that it is in good shape. In addition, Cook County (the HOME Consortium lead agency) has put forth the following priorities for Housing: family housing with three or more bedrooms; affordable housing preservation; supportive housing; emergency and transitional housing; and accessible housing.

With regard to draft Infrastructure Improvements subcategory priorities, the highest priorities were alley improvements, water mains and lines improvements, street improvements, and sidewalk and sidewalk ramp improvements.

The Village also determined a highest priority as to prevent, prepare for, and respond to COVID-19, as well as to facilitate assistance to eligible persons economically impacted by COVID-19.

Other draft high priorities were Economic Development, Administration and Planning, and Public Facility Improvements for CDBG funding. These draft Con Plan priorities will soon be presented to the Village

Board for approval. Over program years 2020 to 2024, the Village has a strategy to prioritize proposed projects each year that meet these high priorities.

## 3. Evaluation of past performance

Summary: We met or exceeded the PY 2015-2019 Con Plan goals in all but three categories – Public Facilities for two program years, which fell short because of unique circumstances; for Housing, for three program years, which was slowed down due to staff turnover in three key positions; and for Homelessness for one program year, which was just a bit short. As noted above, at time of Con Plan submission, PY 2019 activities cannot yet be discussed and analyzed. That will come later.

## 4. Summary of citizen participation process and consultation process

The Village made the decision during the 2020-2024 Consolidated Planning process to encourage a high level of local public and agency consultation in an effort to demonstrate its commitment to (a) identifying priority needs and (b) engaging the participation of citizens, public agencies and nonprofit organizations in a positive and collaborative manner.

An October 9, 2019 *Wednesday Journal* legal ad on the program year (PY) 2020-2024 online Consolidated Plan survey and the PY 2020-2024 Consolidated Plan priorities setting public meeting was placed.

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For housing and community development stakeholders, a PY 2020-2024 Consolidated Plan priorities setting meeting was held on November 21, 2019 from 9:30 a.m. to 10:30 a.m. in Room 101 of Village Hall.

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A PY 2020-2024 online Consolidated Plan Poll was open January 22-February 7, 2020. There were 90 responses. The Poll replicated a PY 2020-2024 Consolidated Plan priorities setting meeting.

Interviews were held with key persons from the following agencies and organizations: the Alliance to End Homelessness in Suburban Cook County, Beyond Hunger, Housing Forward, the Oak Park Economic Development Corporation, the Oak Park Housing Authority, Rush Oak Park Hospital, Sarah's Inn, the Village of Oak Park Health Department, the Village of Oak Park Public Works Department, and West

Suburban Hospital. The draft Con Plan was sent to multiple agencies, including the State of Illiinois, and was adverstised for public comment in July 2020.

As part of the amendment process, all citizens and interested parties were able to view a draft of this plan. Copies of the Amended Plan, in draft form, were available for thirty (30) day review and comment period beginning March 23, 2023 at the Village of Oak Park located at 123 Madison St. Oak Park, IL 60302 in the Development Customer Services Department and online at <a href="https://www.oak-park.us/cdbg">www.oak-park.us/cdbg</a>. The Plan was presented on April 25, 2023 at Village of Oak Park for final public hearing prior to the Village of Oak Park meeting on May 15, 2023 Village Board of Trustees meeting at 7pm. Access is, and accommodations were, available for persons with disabilities and for non-English speakers. No public comment was received. Final approval of the Plan by the Village Board of Trustees at the May 15, 2023 meeting.

## 5. Summary of public comments

UCP Seguin submitted a statement emphasizing the need for public facilities and improvements funding that benefits persons with disabilities. The full statement is attached to this Con Plan. There were no other comments recieved on the Draft Con Plan (or on the draft PY 2020 Action Plan).

## 6. Summary of comments or views not accepted and the reasons for not accepting them

The UCP Seguin comments were accepted. There were no other comments recieved on the Draft Con Plan (or on the draft PY 2020 Action Plan).

## 7. Summary

The five year Consolidated Plan for Housing and Community Development (Con Plan) is the Village of Oak Park's primary vehicle for identifying and prioritizing housing, community development and economic needs and strategies to guide the use of its entitlement funding from the U.S. Department of Housing and Urban Development (HUD). The Village receives Community Development Block Grant (CDBG) and Emergency Solutions Grant (ESG) funds annually to address needs in our community. The statutory goals of the HUD Consolidated Plan are to provide decent housing and a suitable living environment, and expand economic opportunities, principally for low and moderate income persons. The Consolidated Plan is submitted to HUD for approval following its development according to the regulations in 24 CFR Part 91, which includes consultation with community stakeholders and input from the public.

The Village of Oak Park is committed to a diverse and inclusive community that engages and encourages residents and institutions to work together to make Oak Park the most livable community for all its residents. To this end, the Village will continue to pursue strategies to address the housing, economic,

and social service needs of low and moderate income residents, the homeless and special needs populations. Oak Park has established numerous tools and partnerships to address these needs.

The Con Plan process employed an expanded citizen outreach and participation process using an online (and paper) questionnaire that was promoted via email and social media, as well as by traditional methods. This process included outreach to businesses, service providers, civic organizations and internal stakeholders to gather feedback on priorities within the community.

It should be noted that, as with most persons, the COVID-19 pandemic was a huge strain on Village of Oak Park residents, and the Village did our best to (and will continue to) provide resources and assistance to persons affected by COVID-19. The Village would also like to report on the regional AFH that it is completing.

## Assessment of Fair Housing

With Cook County Government serving as the lead agency along with Enterprise Community Partners, the Village is participating in a regional Assessment of Fair Housing (AFH) Plan. The effort is ongoing and was severely delayed by the COVID-19 pandemic. It is expected that the AFH will be submitted to HUD later this year.

## The Process

## PR-05 Lead & Responsible Agencies - 91.200(b)

1. Describe agency/entity responsible for preparing the Consolidated Plan and those responsible for administration of each grant program and funding source

The following are the agencies/entities responsible for preparing the Consolidated Plan and those responsible for administration of each grant program and funding source.

Agency Role	Name		Department/Agency
CDBG Administrator		Development Customer Services/Villag	
		Oak Park	
ESG Administrator		Development Customer Services/Village	
		Oak Park	

Table 1- Responsible Agencies

### **Narrative**

With Oak Park being a member of the Cook County HOME Consortium, the Cook County Department of Planning and Development is the lead agency for this Con Plan.

The Development Customer Services Department within the Village of Oak Park administers the CDBG and ESG programs with assistance from the Finance Department. The department initiated the contracting, administration, organization and preparation of the Consolidated Plan and will coordinate the public, private, and nonprofit entities through which it will carry out the plan. It is responsible for administering HUD funds and oversight of the Con Plan.

The Public Works Department also is involved in implementing in-house infrastructure projects. When necessary, the Legal Department is consulted for legal opinions and for contract issues with subrecipients.

The lead agency for the Action Plan is the Neighborhood Services Division of the Development Customer Services Department of the Village of Oak Park, a general-purpose unit of municipal government. The Division initiated the administration, organization and preparation of the Con Plan and PY 2020 Action Plan, and will coordinate the public and nonprofit entities through which it will carry it out.

## **Consolidated Plan Public Contact Information**

The Con Plan contact person for the Village is:

Mark Dwyer

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# PR-10 Consultation - 91.100, 91.110, 91.200(b), 91.300(b), 91.215(l) and 91.315(l)

### 1. Introduction

The Development Customer Services Department consults with a number of agencies throughout the year. Continuum of Care members, community representatives, subrecipients, and public service agencies provide input into the department's plans for HUD funding in on going consultations and collaborations. For the Con Plan, the Village held a public meeting, as well as an additional public hearing based solely on the draft Con Plan priorities and strategies and another during the draft Con Plan comment period, and also hosted a roundtable meeting for stakeholders and met one-on-one with a number of them to consult about priority needs, goals, objectives and funding issues. All attendees received the Draft Con Plan and Draft PY 2020 Action Plan document during the comment period. In addition, an intensive Survey was conducted, as was a Con Plan poll that replicated the priorities setting meetings that were held earlier.

Provide a concise summary of the jurisdiction's activities to enhance coordination between public and assisted housing providers and private and governmental health, mental health and service agencies (91.215(I)).

The Village of Oak Park involved public and private housing, health, mental health and service agencies in a number of ways. Between October 2019 and February 2020, the public and stakeholders attended meetings to discuss the needs in the community, how the needs are being met, and how the groups could better serve the community. Beside the public, the meetings involved governmental agencies, non-profit service providers and business representatives. Through these discussions, attendees identified ways to enhance coordination and collaboration, including a better communication structure, facilitating regular meetings between providers and evaluating current funding structures to ensure coordination between funders.

Village staff then conducted interviews with ten stakeholders representing government, non-profits, hospitals and business. During the year, the Village works closely with its subrecipients and other services providers to develop better coordination and collaboration. The Village is closely involved in the Alliance to End Homelessness in Suburban Cook County (CoC), which includes not only homeless service providers but health, mental health, substance abuse treatment and housing providers. The Oak Park Homelessness Coalition also brings together service providers and governmental organizations in the community to develop a cohesive plan to end homelessness in the Village.

Additionally, the Village is encouraging all public service subrecipients, beginning with PY 2020, to participate in coordination and collaboration efforts within the community.

Describe coordination with the Continuum of Care and efforts to address the needs of homeless persons (particularly chronically homeless individuals and families, families with children, veterans, and unaccompanied youth) and persons at risk of homelessness

The Village of Oak Park works with the Alliance to End Homelessness in Suburban Cook County (Alliance), the area's Continuum of Care, and aligns its homeless priorities with the Alliance's strategic plan to ensure a coordinated response within the community, while still evaluating the needs specific to Oak Park. The Village also participates in a specific Oak Park Homeless Coalition that will increase interagency collaboration and ensure that persons experiencing homelessness are linked to services best suited for their needs.

The Village is part of a committee of west suburban Cook County funding agencies – including the Alliance, various foundations, various townships, the City of Berwyn, and Oak Park – to evaluate the priorities and funding efforts in the community to ensure that services are not duplicated and needs are being addressed in the most effective way possible. The goal of the committee is to ultimately provide the most coordinated funding structure that addresses the needs of the community, including persons experiencing homelessness and other special needs. The focus is on improving the capacity and strength of west suburban Cook County non-profits, many of whom are funded by the various members of this committee.

Describe consultation with the Continuum(s) of Care that serves the jurisdiction's area in determining how to allocate ESG funds, develop performance standards and evaluate outcomes, and develop funding, policies and procedures for the administration of HMIS

In addition to the Con Plan Priority meetings held to determine Con Plan priorities, the Village met with a variety of funders in the community, including the Alliance, to evaluate how funds are being used to address priorities in Oak Park, including addressing homeless needs. This included a focused discussion on coordination of funds between Oak Park, Cook County, private funders and other localities. The Alliance participated in the discussion to provide a regional expertise on how this can best be achieved.

The Village also met with the Alliance through an interview, as did the community's largest provider of services to persons experiencing homelessness or at risk of homelessness, Housing Forward. How current funds are being utilized, what needs still remain in the community, and how future effects can be more effectively focused were discussed. Oak Park relies on the Alliance's expertise on homeless needs in suburban Cook County, including performance standards, outcomes evaluation, and policies and procedures for the administration of HMIS, to ensure a coordinated regional effort and to provide a consistent message to all subrecipients. The Village funds an Alliance ESG HMIS activity each year, thereby contributing to the HMIS work that the Alliance does for communities such as Oak Park.

Coordination among ESG recipients is facilitated through the use Coordinated Entry (CE), which is still relatively new at this time. This is an important first step in developing a more coordinated process for intake and will determine targeting and prioritization for services. The Village has participated in CE

discussion from the beginning, even serving on the committee that decided the structure of CE and choosing which agency should be the CE Lead Agency.

2. Describe Agencies, groups, organizations and others who participated in the process and describe the jurisdictions consultations with housing, social service agencies and other entities

Table 2– Agencies, groups, organizations who participated

1	Agency/Group/Organizati	Alliance to End Homelessness in Suburban Cook County
	Agency/Group/Organizati on Type	Regional organization Planning organization
	What section of the Plan was addressed by Consultation?	Homelessness Strategy Homeless Needs - Chronically homeless Homeless Needs - Families with children Homelessness Needs - Veterans Homelessness Needs - Unaccompanied youth
	How was the Agency/Group/Organizati on consulted and what are the anticipated outcomes of the consultation or areas for improved coordination?	The Village is active in Alliance activities year round, as a member of the Prevention and Diversion committee while also contributing to Coordinated Entry efforts. The Alliance attended one stakeholder Con Plan meeting and contributed greatly to the discussion. There was also an interview held with the Alliance, which produced excellent direction. The Village Con Plan is consistent with the Alliance Strategic Plan, which can be found here: http://www.suburbancook.org/sites/default/files/StrategicPlan_Fin al.pdf The Alliance is also a regular ESG subrecipient for HMIS.
2	Agency/Group/Organizati on	COOK COUNTY
	Agency/Group/Organizati on Type	Housing Other government - County
	What section of the Plan was addressed by Consultation?	HOME Consortium Lead
	How was the Agency/Group/Organizati on consulted and what are the anticipated outcomes of the consultation or areas for improved coordination?	The Village coordinated with Cook County on a regular basis through the HOME Consortium. Both in the preparation and implementation of the new Consolidated Plan, the County and the Village are working closely together to address needs through a coordinated and collaborative funding structure.
3	Agency/Group/Organizati on	Oak Park Housing Authority
	Agency/Group/Organizati on Type	Housing PHA Other government - Local

		[
	What section of the Plan was addressed by Consultation?	Public Housing Needs
	How was the Agency/Group/Organizati on consulted and what are the anticipated outcomes of the consultation or areas for improved coordination?	The Oak Park Housing Authority, along with their partner the Oak Park Residence Corporation, contributed to the formation of the Village Con Plan. Although the agency was not able to attend a meeting, they gave a Con Plan interview and posted flyers at public and disability housing locations for an Oak Park Con Plan meeting for the public.
4	Agency/Group/Organizati on	State of Illinois
	Agency/Group/Organizati on Type	Other government - State Business and Civic Leaders Grantee Department Major Employer
	What section of the Plan was addressed by Consultation?	Homelessness Strategy Homeless Needs - Chronically homeless Homeless Needs - Families with children Homelessness Needs - Veterans Homelessness Needs - Unaccompanied youth
	How was the Agency/Group/Organizati on consulted and what are the anticipated outcomes of the consultation or areas for improved coordination?	The State of Illinois was instrumental in providing a homeless assistance Strategy for Oak Park persons experiencing or at risk of homelessness. For PY 2020, the Village was informed by HUD that it would not receive ESG funds. The Village worked with the State and, as a result, Oak Park homelessness providers will be funded for PY 2020.
5	Agency/Group/Organizati on	Housing Forward
	Agency/Group/Organizati on Type	Housing Services-homeless Services-Health Services-Employment Regional organization

	What section of the Plan was addressed by Consultation?  How was the Agency/Group/Organizati on consulted and what are the anticipated outcomes of the consultation or areas for improved coordination?	Homeless Needs - Chronically homeless Homeless Needs - Families with children Homelessness Needs - Veterans Homelessness Needs - Unaccompanied youth  The Village worked with Housing Forward on the Con Plan,as the agency attended a Con Plan priorities setting meeting and did one interview. This agency is important as they are the sole provider of homeless assistance services in Oak Park, and even have a job readiness program to enable homeless persons to become self sufficient. During the COVID-19 pandemic, the agency did a great job in assisting persons experiencing homelessness and ensuring
	Annual Cross Constitution	that clients were safe and healthy. Housing Forward is a regular Oak Park CDBG and ESG subrecipient.
6	Agency/Group/Organizati on	OAK PARK REGIONAL HOUSING CENTER
	Agency/Group/Organizati on Type	Housing Services - Housing Service-Fair Housing Regional organization
	What section of the Plan was addressed by Consultation?	Oak Park partner agency
	How was the Agency/Group/Organizati on consulted and what are the anticipated outcomes of the consultation or areas for improved coordination?	The Oak Park Regional Housing Center attended a Con Plan priorities setting meeting and provided excellent input. The agency excels at providing fair housing services and to ensure that Oak Park remains racially diverse. The agency is considered to be an official Village of Oak Park partner agency. The Housing Center is a regular CDBG subrecipient.
7	Agency/Group/Organizati on	SARAH'S INN
	Agency/Group/Organizati on Type	Housing Services - Housing Services-Children Services-Victims of Domestic Violence Services - Victims Neighborhood Organization

	What section of the Plan was addressed by Consultation?	Non-Homeless Special Needs
	How was the Agency/Group/Organizati on consulted and what are the anticipated outcomes of the consultation or areas for improved coordination?	Sarah's Inn attended a Con Plan priorities setting meeting and provided excellent input. The agency excels at assisting victims of domestic violence and, often, the children. Sarah's Inn is a regular CDBG subrecipient.
8	Agency/Group/Organizati on	Infant Welfare League, the Children's Clinic
	Agency/Group/Organizati on Type	Services-Children Health Agency Neighborhood Organization
	What section of the Plan was addressed by Consultation?	Anti-poverty Strategy
	How was the Agency/Group/Organizati on consulted and what are the anticipated outcomes of the consultation or areas for improved coordination?	The Childrens Clinic attended a Con Plan priorities setting meeting and provided excellent input. The agency excels at children and youth with a dental clinic, which is the only such clinic in the region. The Childrens Clinic is a regular CDBG subrecipient.
9	Agency/Group/Organizati on	Community Support Services
	Agency/Group/Organizati on Type	Services-Persons with Disabilities Neighborhood Organization
	What section of the Plan was addressed by Consultation?	Non-Homeless Special Needs

	How was the Agency/Group/Organizati on consulted and what are the anticipated outcomes of the consultation or areas for improved coordination?	Community Support Services (CSS) attended a Con Plan priorities setting meeting and provided excellent input. The agency excels at providing respite to families of persons with severe disabilities, which is a rare service in the region, and greatly benefits both the families and the persons with disabilities. CSS is a regular CDBG subrecipient.
1 0	Agency/Group/Organizati on	United Celebal Palsey Seguin Services
	Agency/Group/Organizati on Type	Housing Services - Housing Services-Persons with Disabilities
	What section of the Plan was addressed by Consultation?	Non-Homeless Special Needs
	How was the Agency/Group/Organizati on consulted and what are the anticipated outcomes of the consultation or areas for improved coordination?	UCP Seguin attended a Con Plan priorities setting meeting and provided excellent input. The agency excels at assisting persons with moderate to severe disabilities and has multiple CILA group homes in Oak Park. UCP Seguin is a regular CDBG subrecipient in the category of public facilities and improvements. The agency submitted a statement emphasizing the need for public facilities and improvements funding that benefits persons with disabilities.
1	Agency/Group/Organizati on	OAK PARK DEVELOPMENT CORPORATION
	Agency/Group/Organizati on Type	Business Leaders Neighborhood Organization
	What section of the Plan was addressed by Consultation?	Homelessness Strategy
	How was the Agency/Group/Organizati on consulted and what are the anticipated outcomes of the consultation or areas for improved coordination?	The Oak Park Economic Development Corporation was interviewed and provided valuable information. Throughout the year, the Village works with OPEDC and has received referrals for the Village Section 108 Businesses Loan Program.

## Identify any Agency Types not consulted and provide rationale for not consulting

## Other local/regional/state/federal planning efforts considered when preparing the Plan

Name of Plan	Lead Organization	How do the goals of your Strategic Plan overlap
		with the goals of each plan?
Continuum of	Alliance to End	The Alliance Strategic Plan was consulted in the
Care	Homelessness in Suburban	preparation of the Village of Oak Park Con Plan, and
	Cook County	this helped the Village in determining needs and
		priorities for persons experiencing or at risk of
		homelessness.
On to 2050	Chicagoland Metropolitan	The Village PY 2020-2024 Con Plan is consistent
	Agency for Planning	with the CMAP On to 2050 Plan.
	(CMAP)	
Cook County PY	Cook County	The Village is part of the Cook County HOME
2020-2024 Con		Consortium, with Cook County as the lead agency.
Plan		The Village shares its Con Plan Housing Priorities
		and Strategies with Cook County and the other
		Consortium members.
Envision Oak	Village of Oak Park,	The Village PY 2020-2024 Con Plan is consistent
Park	Planning Division of	with Envision Oak Park, the Village Comprehensive
	Development Customer	Plan.
	Services Department	
Berwyn PY 2020-	City of Berwyn	The City of Berwyn is the southern neighbor of Oak
2024 Con Plan		Park. The Village works with the City and consults
		with CDBG staff there. The Oak Park Con Plan is
		consistent with the Berwyn Con Plan.

Table 3– Other local / regional / federal planning efforts

Describe cooperation and coordination with other public entities, including the State and any adjacent units of general local government, in the implementation of the Consolidated Plan (91.215(I))

The Village coordinated with Cook County on a regular basis through the HOME Consortium. Both in the preparation and implementation of the new Consolidated Plan, the County and the Village are working closely together to address needs through a coordinated and collaborative funding structure. Similarly, the Village coordinates and cooperates with other munipicalities that are part of the HOME Consortium.

The State of Illinois was instrumental in providing a homeless assistance Strategy for Oak Park persons experiencing or at risk of homelessness. For PY 2020, the Village was informed by HUD that it would not

receive ESG funds. The Village worked with the State and, as a result, Oak Park homelessness providers will be funded for PY 2020. If the Village is shut out from ESG for further program years, we can count on working with the State to ensure that the Oak Park homeless population will not be left behind. The cooperation was repeated for ESG-CV, of which the Village received none.

The City of Berwyn is the southern neighbor of Oak Park and is a CDBG entitlement community. The Village works with the City and consults with CDBG staff there. The Oak Park Con Plan is consistent with the Berwyn Con Plan.

## **Narrative**

The Oak Park CDBG unit of the Neighborhood Services Division (Development Customer Services Department) consulted with a number of agencies in the preparation, research and writing of the Con Plan. Continuum of Care members, community representatives, subrecipients, business representatives and public service agencies provided input into the Oak Park plans for HUD funding in on going consultations and collaborations. For the Con Plan needs and priorities setting process, the Village held public and stakeholder meetings, as well as additional public hearings. An intensive Survey was conducted, as was a Con Plan poll that replicted the priorities setting meetings that were held earlier.

## PR-15 Citizen Participation - 91.105, 91.115, 91.200(c) and 91.300(c)

1. Summary of citizen participation process/Efforts made to broaden citizen participation Summarize citizen participation process and how it impacted goal-setting

The Village made the decision, during the PY 2020-2024 Consolidated Planning process, to encourage a high level of agency consultation in an effort to demonstrate its commitment to the following: 1.) Identifying priority needs; and 2.) Engaging the participation of citizens, public agencies and non-profit organizations in a positive and collaborative manner.

## **Citizen Participation Outreach**

Sort Order	Mode of Outreach	Target of Outreach	Summary of response/attendance	Summary of comments received	Summary of comments not accepted and reasons	URL (If applicable)
1	Public Meeting	Minorities  Non-English Speaking - Specify other language: Spanish  Persons with	Four persons attended the meeting and provided input into needs and priorities in the Village for the next Five Years.	After a discussion, the attendees chose high priorities.	No comments were not accepted.	
		disabilities  Non- targeted/broad community  Residents of Public and Assisted Housing				

Sort Order	Mode of Outreach	Target of Outreach	Summary of	Summary of	Summary of comments	URL (If
			response/attendance	comments received	not accepted and reasons	applicable)
2	Public Meeting	Minorities	11 persons attended	After a discussion,	No comments were not	
			the meeting and	the attendees	accepted.	
		Non-English	provided input into	chose high		
		Speaking - Specify	needs and priorities	priorities.		
		other language:	in the Village for the			
		Spanish	next Five Years.			
		Persons with				
		disabilities				
		Non-				
		targeted/broad				
		community				
		Residents of Public				
		and Assisted				
		Housing				

Sort Order	Mode of Outreach	Target of Outreach	Summary of response/attendance	Summary of comments received	Summary of comments not accepted and reasons	URL (If applicable)
3	Newspaper Ad	Minorities	An ad was run for the survey and the Con	There were no comments.	NA	
		Persons with	Plan priorities setting			
		disabilities	meetings.			
		Non- targeted/broad community				
		Residents of Public and Assisted Housing				
4	Con Plan Public	Minorities	The survey was open	There was a wide	No comments were not	
	Survey		for over two weeks	variety of	accepted.	
		Persons with	and had a total of	responses to the		
		disabilities	190 responses.	survey. The		
				responses		
		Non-		influenced the		
		targeted/broad		selection of Con		
		community		Plan priorities.		
		Residents of Public				
		and Assisted				
		Housing				

Sort Order	Mode of Outreach	Target of Outreach	Summary of response/attendance	Summary of comments received	Summary of comments not accepted and reasons	URL (If applicable)
6	Internet Outreach	Minorities	The Village website	There were no	NA	
			contained	comments on the		
		Persons with	information on the	internet outreach.		
		disabilities	Con Plan meetings,			
			the Con Plan survey,			
		Non-	and the Con Plan poll.			
		targeted/broad				
		community				
		Residents of Public				
		and Assisted				
		Housing				
7	Con Plan Public	Minorities	The Oak Park Housing	No comments.	No comments.	
	Survey		Authority was asked			
		Persons with	to help promote the			
		disabilities	Village's Con Plan			
			priorities setting			
		Residents of Public	meetings, and they			
		and Assisted	posted flyers in their			
		Housing	buildings to assist.			
8	Public Hearing	Non-	A virtual Public	There were no	No comments.	
		targeted/broad	Hearing was held on	comments.		
		community	the draft Con Plan			
			and the draft PY 2020			
			Action Plan on July			
			27, 2020. There were			
			no attendees.			

Sort Order	Mode of Outreach	Target of Outreach	Summary of response/attendance	Summary of comments received	Summary of comments not accepted and reasons	URL (If applicable)
9	Newspaper Ad	Non-	The draft Con Plan	There were no	There were no	
		targeted/broad	and the draft PY 2020	comments.	comments.	
		community	Action Plan comment			
			period was			
			advertised in the			
			Wednesday Journal,			
			a local newspaper. All			
			local non-profits, the			
			State of Illinois, and			
			Con Plan meeting			
			attendees were sent			
			the draft Con Plan			
			and the draft PY 2020			
			Action Plan and			
			asked to comment.			
10	Con Plan Public	Persons with	Jim Haptonstahl of	The statement	The comments were	
	Survey	disabilities	UCP Seguin sent a	focused on the	accepted and helped	
			statement talking	need for public	create a high priority	
			about the need for	facilities and	for public facilities and	
			public facilities and	improvements	improvements funding.	
			improvements	funding that		
			funding that benefits	benefits persons		
			persons with	with disabilities.		
			disabilities.			

Sort Order	Mode of Outreach	Target of Outreach	Summary of	Summary of	Summary of comments	URL (If
			response/attendance	comments received	not accepted	applicable)
					and reasons	
			On March 22, 2023			
			the Village of Oak	No comments were		
			Park published the 30	received during the		
			day comment period	30 day comment		
			for the PY 2022	period. There were		
			Amended Action	no attendees at the		
		Non-	Plan. The Final Public	<b>Public Hearing and</b>		
<mark>11</mark>	Newspaper Ad	targeted/broad	Hearings were held	no comments were		
		<b>community</b>	concerning the PY	made during the		
			2022 Amended	Public Hearing on		
			Action Plan prior to	April 25, 2023 on		
			and at the Village of	the PY 2022		
			Oak Park Board	Amended Action		
			meeting on April 25,	<mark>Plan.</mark>		
			<mark>2023</mark>			

Sort Order	Mode of Outreach	Target of Outreach	Summary of	Summary of	Summary of comments	URL (If
			response/attendance	comments received	not accepted	applicable)
					and reasons	
			On March 22, 2023			
			the Village of Oak	There were no		
			Park published the 30	attendees at the		
			day comment period	<b>Public Hearing and</b>		
			for the PY 2022	no comments were		
			Amended Action	made during the		
		Non-	Plan. Final Public	Village Board of		
<mark>12</mark>	Public Hearing	targeted/broad	Hearing on April 25,	Trustees meeting		
		<b>community</b>	2023 was held	on May 15, 2023 on		
			concerning the 2022	the PY 2022 Action		
			Amended Action Plan	Plan. No comment		
			prior to the final	were received		
			approval by the	during the 30 day		
			Village Board of	comment period.		
			Trustees.			

**Table 4– Citizen Participation Outreach** 

## **Needs Assessment**

### **NA-05 Overview**

#### **Needs Assessment Overview**

CHAS data, American Community Survey (ACS), CMAP data, the Cook County Con Plan, and the Alliance to End Homelessness in Suburban Cook County's Strategic Plan, coupled with the feedback received through the survey, the poll, and public/stakeholder meetings, helped the Village create a framework to determine needs, which presented priorities to guide decisions in selecting projects to be funded. Data were crucial too.

In Oak Park, according to 2013-2017 American Community Survey (ACS) 5-Year estimates, White residents comprised 68.6% of the population; African-American residents comprised 19.8% of the population; Asian residents comprised 4.5% of the population; and Native Hawaiian and Other Pacific Islander residents comprised 0.1% of the population.

The Chicago Metropolitan Agency for Planning (CMAP) recently released a demographic snapshot of Oak Park, mainly based on the aforementioned 2013-2017 ACS 5-Year estimates. The following characteristics were noted for Oak Park. From 2010 to 2017, the population of Oak Park rose 0.7%, which was just slightly lower than the population growth for all of Cook County. CMAP notes that Oak Park persons have a very high level of education attainment, with the largest percentage of all categories (38.4%) being "graduate or professional degree."

Housing Forward and the Oak Park Homelessness Coalition found that more than five percent of Oak Park residents live in extreme poverty, making less than \$9,000 a year, and about 7,500 Oak Park residents are food insecure, meaning that they do not know where their next meal will come from.

Non-homeless, at-risk populations include seniors, persons with physical, developmental and mental health disabilities, victims of domestic violence, and persons living with HIV/AIDS. These populations require a variety of supportive services to remain safe, independent, healthy and stable. As of 2017, there were 198 persons living in Oak Park with an AIDS or HIV diagnosis. Agencies that regularly receive CDBG funds to assist such clients include Beyond Hunger, Community Support Services, Housing Forward, NAMI Metro-Suburban, Oak Leyden, Sarah's Inn and UCP-Seguin. Using 2013-2017 ACS Estimates, we see that a relatively high percentage of Oak Park residents have both an ambulatory difficulty and an independent living difficulty.

The Village's Housing priorities are linked with Cook County's in Oak Park's Con Plan, as the Village is a member of the Cook County HOME Consortium. The housing needs in Oak Park center on the lack of affordable units and the issues that exist for both renter and owner households.

According to the 2011-2015 Comprehensive Housing Affordability Strategy (CHAS) data, 34.6% of Oak Park households are experiencing at least one of the four housing problems (lacking complete kitchen facilities, lacking complete plumbing facilities, containing more than one person per room, and having a cost burden greater than 30%). The data showed that 72.6% of all low- and moderate income Oak Park households are experiencing at least one of the four housing problems. As one might expect, comparing renters and owners, housing problems are more prevalent for renter households, and especially for low- and moderate-income renter households.

Looking even deeper into one the four housing problems, the CHAS data showed that 33.5% of Oak Park households are cost burdened, of which 15.9% are severely cost burdened (spending more than 50% income on housing). The CHAS data also showed that 71.1% of all low- and moderate income Oak Park households are experiencing a cost burden. Similar to housing problems listed above, cost burdens are more prevalent for renter households, and especially for low- and moderate income renter households.

## NA-40 Homeless Needs Assessment - 91.405, 91.205 (c)

#### Introduction:

According to the National Alliance to End Homelessness, when housing accounts for 50 percent or more of a household's resources, any unexpected financial crisis could jeopardize housing stability and lead to an increased risk of homelessness. Housing Forward – a grants subrecipient facilitating Oak Park rapid re-housing and homelessness prevention funding, as well as other projects – reports that they have trouble finding affordable housing for persons needing assistance, even with their great relationships with local landlords. Moreover, Housing Forward and the Oak Park Homelessness Coalition found that about 60 Oak Park school-age children are homeless (living with friends or relatives; sleeping on a couch, with no permanence). As noted above, they also found that more than five percent of Oak Park residents live in extreme poverty, making less than \$9,000 a year, and about 7,500 Oak Park residents are food insecure, meaning that they do not know where their next meal will come from.

Based on the number of clients served during the period October 1, 2017 to September 30, 2018 and recorded in the suburban Cook County Homeless Management and Information System, the number of clients associated with Oak Park represented 4% of the total number of clients served in suburban Cook County. This percentage includes both clients experiencing homelessness and those at-risk of experiencing homelessness. Of this 4%, approximately 0.61% percent are at risk of homelessness and 3.39% percent are homeless, though this figure also includes persons in temporary housing or permanent supportive housing.

The 2019 Point-in-Time (PIT) Homeless Survey showed that a total of 897 persons experienced homelessness, both sheltered and unsheltered in suburban Cook County. It should be noted that on the night of the PIT, the Housing Forward emergency shelter program sheltered 64 guests at the Grace Episcopal Church, which is located in Oak Park. The Alliance's count covers 131 municipalities; therefore, Oak Park represents only a small portion of the total area canvassed and correspondingly represents only a fraction of the numbers. However, the homeless population within the Village is not insignificant. Local homeless service providers indicate that persons experiencing homelessness view Oak Park as both a convenient place to stay, by virtue of its public transit connections, and as a place where they are welcome, due to the level of services available in the community and the accepting nature of the citizens. Six of the nine Housing Forward emergency shelter locations are in Oak Park.

Note that Oak Park will not receive Emergency Solutions Grant funds for PY 2020, though the Village certainly hopes to receive the grant funds for the other program years of the Con Plan.

## **Homeless Needs Assessment**

Population	Estimate the # of persons experiencing homelessness on a given night		Estimate the # experiencing homelessness each year	Estimate the # becoming homeless each year	Estimate the # exiting homelessness each year	Estimate the # of days persons experience homelessness
	Sheltered	Unsheltered				
Persons in Households with Adult(s)						
and Child(ren)	544	5	1,176	631	491	263
Persons in Households with Only						
Children	1	0	72	57	16	40
Persons in Households with Only						
Adults	546	146	2,873	1,602	417	67
Chronically Homeless Individuals	79	30	404	392	88	102
Chronically Homeless Families	0	0	14	0	7	125
Veterans	100	21	400	223	110	114
Unaccompanied Child	1	0	70	0	14	0
Persons with HIV	8	0	27	0	8	0

**Table 5- Homeless Needs Assessment** 

Data Source Comments: CoC (Alliance to End Homelessness in Suburban Cook County)

Indicate if the homeless population Has No Rural Homeless is:

If data is not available for the categories "number of persons becoming and exiting homelessness each year," and "number of days that persons experience homelessness," describe these categories for each homeless population type (including chronically homeless individuals and families, families with children, veterans and their families, and unaccompanied youth):

See chart above. Based on the number of clients served during the period October 1, 2017 to September 30, 2018 and recorded in the suburban Cook County Homeless Management and Information System, the number of clients associated with Oak Park represented 4% of the total number of clients served in suburban Cook County. This percentage includes both clients experiencing homelessness and those at-risk of experiencing homelessness. Of this 4%, approximately 0.61% percent are at risk of homelessness and 3.39% percent are homeless, though this figure also includes persons in temporary housing or permanent supportive housing.

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## Nature and Extent of Homelessness: (Optional)

Race:	Sheltered:	Unsheltered (optional)
White	515	64
Black or African American	559	72
Asian	7	6
American Indian or Alaska Native	9	6
Pacific Islander	1	2

Race:	Sheltered:	Unsheltered (optional)
Ethnicity:	Sheltered:	Unsheltered (optional)
Hispanic	159	39
Not Hispanic	932	112

**Data Source Comments:** 

CoC (Alliance to End Homelessness in Suburban Cook County)

## Estimate the number and type of families in need of housing assistance for families with children and the families of veterans.

See the chart above. Service providers have done a great job eliminating homelessness for Veterans, but the numbers show that there is still a lot of work to do.

## Describe the Nature and Extent of Homelessness by Racial and Ethnic Group

See the chart above. The highest amount of persons in need are African-Americans, with a higher percentage than Whites. The Latinx homeless population is significant; this population clearly needs assistance. The other groups are marginal.

According to the National Alliance to End Homelessness, when housing accounts for 50 percent or more of a household's resources, any unexpected financial crisis could jeopardize housing stability and lead to an increased risk of homelessness. Housing Forward – a grants subrecipient facilitating Oak Park rapid re-housing and homelessness prevention funding, as well as other projects – reports that they have trouble finding affordable housing for persons needing assistance, even with their great relationships with local landlords. Moreover, Housing Forward and the Oak Park Homelessness Coalition found that about 60 Oak Park school-age children are homeless (living with friends or relatives; sleeping on a couch, with no permanence). As noted above, they also found that more than five percent of Oak Park residents live in extreme poverty, making less than \$9,000 a year, and about 7,500 Oak Park residents are food insecure, meaning that they do not know where their next meal will come from.

#### Describe the Nature and Extent of Unsheltered and Sheltered Homelessness.

Based on the number of clients served during the period October 1, 2017 to September 30, 2018 and recorded in the suburban Cook County Homeless Management and Information System, the number of clients associated with Oak Park represented 4% of the total number of clients served in suburban Cook County. This percentage includes both clients experiencing homelessness and those at-risk of experiencing homelessness. Of this 4%, approximately 0.61% percent are at risk of homelessness and 3.39% percent are homeless, though this figure also includes persons in temporary housing or permanent supportive housing.

The 2019 Point-in-Time (PIT) Homeless Survey showed that a total of 897 persons experienced homelessness, both sheltered and unsheltered in suburban Cook County. It should be noted that on the night of the PIT, the Housing Forward emergency shelter program sheltered 64 guests at the Grace Episcopal Church, which is located in Oak Park. The Alliance's count covers 131 municipalities; therefore, Oak Park represents only a small portion of the total area canvassed and correspondingly represents only a fraction of the numbers. However, the homeless population within the Village is not insignificant. Local homeless service providers indicate that persons experiencing homelessness view Oak Park as both a convenient place to stay, by virtue of its public transit connections, and as a place where they are welcome, due to the level of services available in the community and the accepting nature of the citizens. Six of the nine Housing Forward emergency shelter locations are in Oak Park.

While there are several facilities in Oak Park that can provide shelter for persons experiencing homelessness, there is a growing need to provide supportive services in conjunction with housing, including drug and alcohol counseling, financial literacy, case management, life skills training, and job training and placement services. In addition to supportive services, emergency shelter, transitional housing, and permanent supportive housing facilities need to be sustained and expanded to continue to provide housing for persons experiencing homelessness throughout the area, and eventually contribute to the end of chronic homelessness. Oak Park recognizes the magnitude of the need for additional homeless facilities and will continue to support and facilitate the efforts of the Alliance.

Presenting an accurate portrayal of Oak Park's homeless population is difficult due to the nature of homelessness and the limited scope of the PIT count. Oak Park has a large population of persons experiencing homelessness that are underrepresented, in addition to the Village being a hub for persons experiencing homelessness within the County due to its location and public transportation systems. The Village is committed to addressing homelessness locally but also within the context of the issue in the region.

The priorities for ending homelessness are based on the recognition that homelessness results from more than simply a lack of affordable housing, although providing housing is the ultimate objective. The Village participates in the Alliance to End Homeless in Suburban Cook County (Alliance) and its efforts to implement their Strategic Plan. This plan reflects the best practice models that have been successfully implemented and utilizes *housing first* strategies for reducing chronic homelessness.

Note that COVID-19 has changed the nature of shelter and, since late March, Housing Forward has been using hotels and motels to shelter persons experiencing homelesness. One hotel is in Oak Park.

#### **Discussion:**

Presenting an accurate portrayal of Oak Park's homeless population is difficult due to the nature of homelessness and the limited scope of the PIT count. Oak Park has a large population of persons experiencing homelessness that are underrepresented, in addition to the Village being a hub for persons experiencing homelessness within the County due to its location and public transportation systems. The Village is committed to addressing homelessness locally but also within the context of the issue in the region.

The priorities for ending homelessness are based on the recognition that homelessness results from more than simply a lack of affordable housing, although providing housing is the ultimate objective. The Village participates in the Alliance to End Homeless in Suburban Cook County (Alliance) and its efforts to implement their Strategic Plan. This plan reflects the best practice models that have been successfully implemented and utilizes *housing first* strategies for reducing chronic homelessness. More recently, the Coordinated Entry system is being implemented. The Alliance Plan envisions a system in which public and private agencies work together as a consortium to procure and manage housing, provide central intake services, and deliver support services to clients through a coordinated case management system.

Note that COVID-19 has changed the nature of shelter and, since late March, Housing Forward has been using hotels and motels to shelter persons experiencing homelesness. One hotel is in Oak Park. It is possible that this will be the nature of shelter for a long time.

# NA-50 Non-Housing Community Development Needs - 91.415, 91.215 (f) Describe the jurisdiction's need for Public Facilities:

The Village is committed to assisting subrecipient agencies in improving their facilities, particularly those facilities that house persons with disabilities. Public facilities were identified as a high priority, as a relatively high amount of Oak Park's population is living with a disability. Coupled with the aging infrastructure, there is a need for public facility improvements, particularly accessibility improvements.

### How were these needs determined?

The system for establishing the Public Facility needs and priorities is predicated upon the following criteria: meeting the statutory requirements of the CDBG program; meeting the needs of LMI residents; coordination and leveraging resources; response to expressed needs; sustainability and/or long-term impact; and a combination of input from subrecipient agencies, other non-profit service providers, community stakeholders, and the residents of Oak Park. UCP Seguin submitted a document that pointed out the great need for public facility improvements in Oak Park.

The PY22 budget originally allocated \$225,000 to support the purchase and construction of a community restroom to be placed in the downtown Oak Park of census tract 8123.01. Due to this proposed project bid being overbudget, staff have discussed pausing this project until 2024 when a Village of Oak Park construction project can combine the two projects and reduce the costs. Due to this pause and a review of all projected expenses for PY22 the Village of Oak Park is proposing to use the \$200,000 of the originally budgeted \$225,000 for the community restroom to purchase an ambulance for Fire Station 1 which covers 8 of the 14 identified low- to moderate- income census tracts throughout the Oak Park community.

## Describe the jurisdiction's need for Public Improvements:

While the Village is constantly upgrading and maintaining infrastructure and public facilities, CDBG funding will focus primarily on infrastructure improvements in the Village overall and within CDBG Target Areas. Improving infrastructure such as sidewalks, sidewalk ramps, streets, alleys and water mains and lines allow for safer and more accessible mobility, particularly pedestrian mobility. The weather in the area certainly accelerates the deterioration of infrastructure.

The PY21 budget originally allocated \$155,000 in CDBG Funds to support resurfacing, street lighting, and land scaping in census tract 8123.01. Based on the selected bid to complete this work, the project qualifies for a total of \$233,166 to be used in CDBG funds. The Village of Oak Park is proposing to use \$78,166 in PY2020 unallocated funds to benefit a low- to moderate- income census tract in the Oak Park community. The PY22 budget originally allocated \$400,000 in CDBG funds to support alley

improvements in the Oak Park community in a variety of Census Tracts. Based on the selected bid to complete this work, the project qualifies for a total of \$434,285 in CDBG funds. The Village of Oak Park approved \$400,000 in the original PY22 Action Plan for this Project. However the Village is proposing \$25,000 from PY22 from the original community restroom budget, and \$9,285 from PY2020 unallocated funds to benefit a low- to moderate- income census tract in the Oak Park community.

## How were these needs determined?

Public infrastructure needs were determined utilizing the following criteria: meeting the statutory requirements of the CDBG program; meeting the needs of low- and moderate-income area residents; coordination and leveraging of resources; response to expressed needs; sustainability and/or long-term impact; and a combination of input from Village of Oak Park Public Works, subrecipient agencies, other non-profit service providers, community stakeholders, and the residents of Oak Park. Also, Public Works Engineering's five year Capital Improvement Plan was consulted.

Public infrastructure was ranked as a high priority through the consultation and citizen participation process, the Village's Comprehensive Plan, and to meet a great need due to infrastructure that is continually deteriorating.

## Describe the jurisdiction's need for Public Services:

There is a wide range of need for public services in Oak Park but the agencies providing services are constricted by limited resources. Many of the eligible public services received a high priority need rating from the public and stakeholders. The top three priorities that emerged through the planning process include mental health services, fair housing, and emergency food provision and nutrition services. While these were rated as the top priorities, it was noted that having a wide range of public services is also a high priority.

## How were these needs determined?

CDBG Public Services needs were determined through a combination of following criteria: meeting the statutory requirements of the CDBG program; meeting the needs of low- and moderate-income residents; coordination and leveraging of resources; response to expressed needs; sustainability and/or long-term impact; the ability to demonstrate measurable progress and success; and a combination of input from subrecipient agencies, other non-profit service providers, community stakeholders, and the residents of Oak Park. Demographic data was consulted, as well. Public Services was determined to be a high need as a category overall, with sub-priorities to guide the subrecipient funding process.

## Based on the needs analysis above, describe the State's needs in Colonias

# **Housing Market Analysis**

### MA-05 Overview

### **Housing Market Analysis Overview:**

The housing needs in Oak Park center on the lack of affordable units and the issues that exist for both renter and owner households.

According to the 2011-2015 Comprehensive Housing Affordability Strategy (CHAS) data, 34.6% of Oak Park households are experiencing at least one of the four housing problems (lacking complete kitchen facilities, lacking complete plumbing facilities, containing more than one person per room, and having a cost burden greater than 30%). The data showed that 72.6% of all low- and moderate income Oak Park households are experiencing at least one of the four housing problems. As one might expect, comparing renters and owners, housing problems are more prevalent for renter households, and especially for low- and moderate-income renter households.

Looking even deeper into one the four housing problems, the CHAS data showed that 33.5% of Oak Park households are cost burdened, of which 15.9% are severely cost burdened (spending more than 50% income on housing). The CHAS data also showed that 71.1% of all low- and moderate income Oak Park households are experiencing a cost burden. Similar to housing problems listed above, cost burdens are more prevalent for renter households, and especially for low- and moderate income renter households.

Please note that the Village's Housing priorities are linked with and follow Lead Agency Cook County's in the Con Plan, as the Village is a member of the Cook County HOME Consortium. This partnership and the consultation and citizen participation process, in conjunction with feedback from Village of Oak Park leadership and analysis of the data, determined three primary priorities within housing. The highest priorities were the Small Rental Rehab Program, the Single Family Rehab Loan Program, and code enforcement. The Small Rental Rehabilitation Program increases affordability for renters in multi-family buildings having 7 or fewer units, and the Single Family Rehabilitation Loan Program provides zero percent loans deferred for 20 years for low and moderate income homeowners. Code enforcement enhances the health and safety of Oak Park's population by inspecting the local housing stock and ensuring that it is in good shape.

# MA-30 Homeless Facilities and Services - 91.410, 91.210(c)

#### Introduction

There is a shortage of beds for the homeless population based on the numbers in the Point-in-Time count and the number of beds by primary shelter, transitional housing and permanent housing programs. The table below shows the number of homeless persons counted in the PIT and the number of known beds available. One trend that been prevalent recently is the lack of transitional housing beds, although Housing Forward has created new Interim Housing beds in a partnership with the Oak Park Housing Authority at the Sojourner House in Oak Park. This section also lists the many services and programs that assist persons experiencing homelessness.

### **Facilities Targeted to Homeless Persons**

	Emergency Shelter Beds		Transitional Housing Beds	Permanent Supp Be	
	Year Round Beds (Current & New)	Voucher / Seasonal / Overflow Beds	Current & New	Current & New	Under Development
Households with Adult(s) and					
Child(ren)	3	0	0	66	0
Households with Only Adults	5	60	0	198	0
Chronically Homeless Households	0	0	0	0	0
Veterans	0	0	0	0	0
Unaccompanied Youth	0	0	0	0	0

**Table 6- Facilities Targeted to Homeless Persons** 

Data Source Comments:

Source: Housing Forward

Describe mainstream services, such as health, mental health, and employment services to the extent those services are use to complement services targeted to homeless persons.

38

Mainstream services are services that are offered by the non-homeless services systems that are available to support individuals experiencing homelessness. These resources complement the system of care specifically funded to target persons experiencing homelessness. While many housing and shelter programs also provide a range of health, mental health and employment services, persons experiencing homelessness also rely on other mainstream networks for such services.

A network of public and private agencies in Oak Park provide a variety of services to the homeless, ranging from prevention and outreach to comprehensive supportive services. Through referrals and coordination of services, the agencies are able to meet the health, mental health and employment needs of persons experiencing homelessness along the continuum of care.

Housing Forward case managers assist persons getting linked to mainstream services for which they may be eligible. They also have a staff person who is responsible for benefits coordination – assessing and screening clients for entitlement benefits including Medicaid and Temporary Assistance for Needy Families (TANF), SNAP/LINK card, Supplemental Security Income; employment supports from Workforce Investment Act programs; and housing subsidy programs (public housing and Housing Choice Vouchers).

Many social service programs are also offered by subrecipients of CDBG (and ESG, when obtained) funds in the Village to provide assistance to persons with incomes below the poverty level. For example, the Village increases family self-sufficiency by funding three agencies that prevent or ameliorate homelessness, including Housing Forward, Sarah's Inn, and the West Cook YMCA. All three agencies provide supportive services such as job training, job placement, substance abuse treatment, case management, education (G.E.D.), day care, short-term mental health services and independent living skills. In addition, all three help promote emotional and economic independence and help create long-term change in the lives of homeless persons. Another agency that provides Mainstream Services is Beyond Hunger, which provides much more than food to its clients. The Village supports other important services by allocating the maximum amount of its annual public service dollars to local social service agencies.

List and describe services and facilities that meet the needs of homeless persons, particularly chronically homeless individuals and families, families with children, veterans and their families, and unaccompanied youth. If the services and facilities are listed on screen SP-40 Institutional Delivery Structure or screen MA-35 Special Needs Facilities and Services, describe how these facilities and services specifically address the needs of these populations.

The homeless outreach program of Housing Forward represents the largest provision of services to the Oak Park homeless population, including the unsheltered homeless. PY 2020 CDBG (and previously and future ESG) subrecipient Housing Forward addresses a wide range of needs, including shelter, homelessness prevention, rapid rehousing and street outreach. For PY 2020, the Village arranged to have these needs funded by the State of Illinois. Street outreach services include outreach and engagement to unsheltered persons experiencing homelessness, crisis case management, and linkage to basic needs and housing services. They also provide extensive services to persons experiencing homelessness through their emergency shelter programs. The ultimate goal is to move persons to transitional and permanent supportive housing. Housing Forward will reach out to Oak Park homeless persons, including unsheltered persons, chronically homeless individuals and families, families with children, veterans, and unaccompanied youth. In addition to using CDBG and (usually) ESG to assist persons experiencing or at risk of homelessness, Housing Forward also uses the Continuum of Care NOFA funds.

Housing Forward will assess each client's individual needs by following significantly planned and well thought out Coordinated Entry practices. The Village and Housing Forward continue to contribute toward the implementation of the Suburban Cook County Coordinated Entry (CE) system. CE is a community-wide system that standardizes and expedites the process by which people experiencing homelessness or who are at imminent risk of homelessness access shelter, housing, and homeless resources. CE is helping suburban Cook County municipalities and assistance providers better target the limited resources that are provided by the homeless assistance system, to people who are experiencing homelessness. By standardizing the intake process across the region, by sharing information in real time, and by adopting uniform prioritization policies, homeless service agencies will be able to refer people to the right program based on their preferences and level of need.

# MA-45 Non-Housing Community Development Assets - 91.410, 91.210(f)

#### Introduction

Oak Park is renowned for its architecture, excellent schools and multiple business districts. Major employers include West Suburban Medical Center and Rush Oak Park Hospital, as well as both School Districts - 97 and 200. Economic conditions in the area were stable up until the COVID-19 pandemic. The business community is in need of assistance in order to thrive. Before the pandemic, the Downtown Oak Park business district did well, but several other areas of the Village experienced increased vacancy rates and disinvestment, including the Madison Street, Roosevelt Road, Harrison Street and North Avenue corridors. This lack of tax revenue has placed a heavy burden on property owners, and subsequently renters, which has resulted in a decreasing affordable housing stock that risks forcing low and moderate income residents out of the Village, as well as decreasing the diversity in the community. While providing jobs to low and moderate income persons is a high priority in Oak Park, encouraging business growth and thereby expanding the tax base is also a tool to relieve the tax burden on residents to ensure that housing remains affordable. During the pandemic, with the addition of CDBG-CV funds from HUD, the Village assisted residential renters and owners, businesses, and non profit agencies.

### **Economic Development Market Analysis**

## **Business Activity**

Business by Sector	Number of Workers	Number of Jobs	Share of Workers %	Share of Jobs %	Jobs less workers %
Agriculture, Mining, Oil & Gas Extraction	17	11	0	0	0
Arts, Entertainment, Accommodations	2,615	2,289	12	14	2
Construction	567	336	3	2	-1
Education and Health Care Services	5,277	7,794	24	48	24
Finance, Insurance, and Real Estate	2,574	945	12	6	-6
Information	756	589	3	4	1
Manufacturing	1,439	271	7	2	-5
Other Services	1,163	1,532	5	9	4
Professional, Scientific, Management Services	3,469	1,148	16	7	-9
Public Administration	0	0	0	0	0
Retail Trade	2,059	1,275	9	8	-1

Business by Sector	Number of	Number of Jobs	Share of Workers	Share of Jobs	Jobs less workers
	Workers		%	%	%
Transportation and Warehousing	745	40	3	0	-3
Wholesale Trade	1,106	162	5	1	-4
Total	21,787	16,392			

**Table 7 - Business Activity** 

Data Source: 2011-2015 ACS (Workers), 2015 Longitudinal Employer-Household Dynamics (Jobs)

### **Labor Force**

Total Population in the Civilian Labor Force	29,390
Civilian Employed Population 16 years and over	27,155
Unemployment Rate	7.59
Unemployment Rate for Ages 16-24	21.37
Unemployment Rate for Ages 25-65	5.78

Table 8 - Labor Force

Data Source: 2011-2015 ACS

Occupations by Sector	
Management, business and financial	11,300
Farming, fisheries and forestry occupations	950
Service	1,355
Sales and office	5,565
Construction, extraction, maintenance and	
repair	525
Production, transportation and material	
moving	455

Table 9 – Occupations by Sector

Data Source: 2011-2015 ACS

### **Travel Time**

Travel Time	Number	Percentage
< 30 Minutes	8,895	36%
30-59 Minutes	13,100	53%
60 or More Minutes	2,565	10%
Total	24,560	100%

Table 10 - Travel Time

Data Source: 2011-2015 ACS

### **Education:**

Educational Attainment by Employment Status (Population 16 and Older)

Educational Attainment	In Labo	In Labor Force	
	Civilian Employed	Unemployed	Not in Labor Force
Less than high school graduate	280	30	290
High school graduate (includes equivalency)	1,440	260	710
Some college or Associate's degree	4,095	660	905
Bachelor's degree or higher	18,170	790	2,490

**Table 11 - Educational Attainment by Employment Status** 

Data Source: 2011-2015 ACS

## Educational Attainment by Age

	Age				
	18-24 yrs	25-34 yrs	35-44 yrs	45-65 yrs	65+ yrs
Less than 9th grade	44	25	4	175	245
9th to 12th grade, no diploma	220	34	75	280	440

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	Age				
	18-24 yrs	25-34 yrs	35-44 yrs	45-65 yrs	65+ yrs
High school graduate, GED, or alternative	605	480	765	1,165	985
Some college, no degree	1,110	990	1,005	2,165	1,175
Associate's degree	190	365	235	890	165
Bachelor's degree	860	3,010	2,880	4,075	1,145
Graduate or professional degree	70	2,150	3,015	6,320	2,035

Table 12 - Educational Attainment by Age

Data Source: 2011-2015 ACS

### Educational Attainment – Median Earnings in the Past 12 Months

Educational Attainment	Median Earnings in the Past 12 Months
Less than high school graduate	24,531
High school graduate (includes equivalency)	30,417
Some college or Associate's degree	34,572
Bachelor's degree	52,988
Graduate or professional degree	76,203

Table 13 – Median Earnings in the Past 12 Months

Data Source: 2011-2015 ACS

## Based on the Business Activity table above, what are the major employment sectors within your jurisdiction?

Management, Business and Financial; and Sales and Office are the top two sectors for Oak Park, with the Service sector being number three.

## Describe the workforce and infrastructure needs of the business community:

The primary need focused on economic development, specifically on overcoming barriers to entry in the Village for businesses in order to increase employment opportunities for low- and moderate-income persons. During the pandemic, with the addition of CDBG-CV funds, the Village assisted businesses with forgivable loans, and it is likely that this assistance will continue into the years of this new Oak Park Con Plan.

According to 2013-2017 American Community Survey (ACS) 5-Year estimates for Oak Park, 94% are employed and 6% are unemployed – this is more favorable than for Cook County overall (8.7%) and for the metropolitan region (7.5%). It should be noted that the pandemic clearly has changed these percentages for the worse; though these are the most recent numbers, they are now much less accurate.

One of the other barriers for businesses is the antiquated building stock. Being very old, much of the existing building stock does not meet the needs of modern businesses and therefore requires additional cost of renovation and improvement in order to be feasible for occupancy, which will increase employment. Through the HUD Section 108 Loan Guarantee Program, the Village has a Section 108 loan fund for businesses in the amount of \$3 million. These funds will be loaned by the Village to promote businesses expansion and improvement, create and/or retain jobs, assist low- and moderate-income persons, and deliver positive economic benefits for the Village and its residents.

Describe any major changes that may have an economic impact, such as planned local or regional public or private sector investments or initiatives that have affected or may affect job and business growth opportunities during the planning period. Describe any needs for workforce development, business support or infrastructure these changes may create.

Over the last couple of years, the Village continued to experience strong investment in the Downtown Oak Park and Hemingway areas of the community. It is believed that there are several other business areas of the community that need more resources to encourage revitalization, including the Roosevelt Road, North Avenue, Madison Street and Harrison Street corridors. During the pandemic, with the addition of CDBG-CV funds, the Village assisted businesses with forgivable loans, and it is likely that this assistance will continue into the years of this new Oak Park Con Plan. Despite the effects of the pandemic, earlier there were success stories.

In 2014, Oak Park experienced the closure of the Dominick's Finer Foods, which was a major loss both for jobs and tax revenue in the Village. Although it removed a market that was close to the homes of thousands of residents, especially those in east Oak Park, the building was soon purchased by Pete's Fresh Market, which opened in late-2015, and this mitigated the effects of the Dominick's closure. The store has been a huge success.

Another positive development that occurred in Oak Park was the opening of the Sugar Beet Co-op, a member-owned grocery store located on Madison Street, an area that has struggled with investment. In that same building, above Sugar Beet, Interfaith Housing Development Corporation, the Oak Park Housing Authority and Catholic Charities created a unique partnership that resulted in the creation of 51 units of supportive rental housing for low-income adults in a building called the Grove Apartments.

A number of other residential-business buildings were built in both of the Village's major business districts: Downtown Oak Park and the Hemingway District. In both cases, the buildings were built close to public transportation, which encourages walking and avoiding driving, and contributes to the sustainable, Green movement in Oak Park.

The Village will continue to work to revitalize and redevelop the Roosevelt Road, North Avenue, Madison Street and Harrison Street corridors in partnership with the Oak Park Economic Development Corporation (OPEDC). Focusing on economic development through the Village's CDBG program was identified as a high priority during the Consolidated Planning process and is vital in ensuring workforce development and business support in the community. The Village now turns toward the hopeful recovery in the future. Through the HUD Section 108 Loan Guarantee Program, the Village has a Section 108 loan fund for businesses in the amount of \$3 million, which will be loaned by the Village to promote businesses expansion and improvement, create and/or retain jobs, assist low- and moderate-income persons, and deliver positive economic benefits for the Village and its residents.

### How do the skills and education of the current workforce correspond to employment opportunities in the jurisdiction?

Oak Park is home to an overall well-educated and skilled workforce. The Chicago Metropolitan Agency for Planning (CMAP) recently released a demographic snapshot of Oak Park, mainly based on the 2013-2017 ACS 5-Year estimates. CMAP notes that Oak Park persons have a very high level of education attainment, with the largest percentage of all categories (38.4%) being "graduate or professional degree."

As discussed previously, the majority of workers in Oak Park are employed in white-collar positions such as Management, Business and Financial, Sales and Service. The high level of jobs requiring advanced levels of education and the lack of unskilled jobs creates a bleak job market for those that are uneducated, especially for the businesses that were hit hardest by the COVID-19 pandemic. The Village is focused on ensuring diversity in employment opportunities to create jobs for both skilled and unskilled workers, which will also create a good mix of businesses in the community.

Describe any current workforce training initiatives, including those supported by Workforce Investment Boards, community colleges and other organizations. Describe how these efforts will support the jurisdiction's Consolidated Plan.

The African American Christian Foundation (AACF) provides educational, vocational, and the general professional knowledge participating job seekers need to thrive in gainful and meaningful positions of secure and long-term employment. AACF services are provided on a material and an emotional level through support, encouragement and counseling to help clients adjust to the workforce and work through other personal challenges that may impede their ability to thrive personally and professionally. Our workforce development programs assist residents of Illinois to obtain self-sufficiency. The basic career services assist walk-in clients with direct job placement services and provides career planning through workshops, on-the-job training and full-time job placement service. The program focuses on client job placement with particular emphasis on those considered to be "hard to serve." The following services are provided to clients: skills, needs, and interest assessment; career counseling and guidance; life and job readiness skills training; interviewing and resume writing preparation; development of realistic goals; matching client profiles with available jobs and job placement; transitioning into newly acquired jobs; case management; supportive and follow-up services.

AACF is a PY 2020 Subrecipient and their effort will support the Oak Park Con Plan.

Similarly, Housing Forward has an employment readiness project that is funded each program year by Village CDBG funds. Employment Readiness provides one-on-one and group-based training in the "soft" skills necessary to become job ready and secure sustainable employment, as well as job location services to connect clients to long- term employment. Like most programs, it has been adapted to the pandemic so that there is mainly virtual contact.

Does your jurisdiction participate in a Comprehensive Economic Development Strategy (CEDS)?

No

If so, what economic development initiatives are you undertaking that may be coordinated with the Consolidated Plan? If not, describe other local/regional plans or initiatives that impact economic growth.

The Village does not officially participate in a Comprehensive Economic Development Strategy. Through the HUD Section 108 Loan Guarantee Program, the Village has a Section 108 loan fund for businesses in the amount of \$3 million, which will be loaned by the Village to promote businesses expansion and improvement, create and/or retain jobs, assist low- and moderate-income persons, and deliver positive economic benefits for the Village and its residents.

Additionally, the Chicago Metropolitan Agency for Planning (CMAP) – the official regional planning organization for the northeastern Illinois counties of Cook, DuPage, Kane, Kendall, Lake, McHenry, and Will – developed and guides implementation of *On To 2050*, a comprehensive regional plan. To address anticipated population growth of more than 2 million new residents, the plan establishes coordinated strategies that help the region's communities address transportation, housing, economic development, open space, environmental, and other quality-of-life issues.

### Discussion

Promoting Oak Park's economic prosperity and quality of life depends on a proactive approach to diversifying the economy, one that requires a concerted effort to support the strengths of existing companies and growth industries, as well as an effort to target the barriers businesses face when looking to build their company in the Village so that they are not forced to look at alternative options. By providing assistance to businesses so that they can overcome these barriers, there will be increased job creation and opportunities, particularly for low- and moderate-income persons and less tax burden on home owners, therefore encouraging affordable housing. The ultimate goal of Oak Park is to drive diverse job creation, complement the strengths of our community, and promote a climate for growth. Once again, the Village Section 108 Business Loan Program can help, and certainly the ongoing CDBG-CV business assistance will also assist a great many firms in need.

### **MA-50 Needs and Market Analysis Discussion**

# Are there areas where households with multiple housing problems are concentrated? (include a definition of "concentration")

According to the 2011-2015 Comprehensive Housing Affordability Strategy (CHAS) data, 34.6% of Oak Park households are experiencing at least one of the four housing problems (lacking complete kitchen facilities, lacking complete plumbing facilities, containing more than one person per room, and having a cost burden greater than 30%). The data showed that 72.6% of all low- and moderate income Oak Park households are experiencing at least one of the four housing problems. As one might expect, comparing renters and owners, housing problems are more prevalent for renter households, and especially for low- and moderate-income renter households.

Looking even deeper into one the four housing problems, the CHAS data showed that 33.5% of Oak Park households are cost burdened, of which 15.9% are severely cost burdened (spending more than 50% income on housing). The CHAS data also showed that 71.1% of all low- and moderate income Oak Park households are experiencing a cost burden. Similar to housing problems listed above, cost burdens are more prevalent for renter households, and especially for low- and moderate income renter households.

The issue is only slightly geographical, and there is no true definition of Concentration. The following are the Oak Park LMI Census Tracts/Block Groups: 8121-1; 8123.01-2; 8125-1; 8125-2; 8125-3; 8126-2; 8126-3; 8128.01-1; 8128.01-2; 8128.02-3; 8130-1; 8131-1; 8131-4; and 8132-4. These are the areas where there are more multifamily buildings, which tend to have a few more housing problems that owner occupied housing. Of course, there are exceptions, as many landlords do a great job in keeping up their buildings. It is not apparent that there are multiple housing problems; just a few problems.

# Are there any areas in the jurisdiction where racial or ethnic minorities or low-income families are concentrated? (include a definition of "concentration")

In Oak Park, African-American residents comprised 19.8% of the population. Therefore, an area of racial concentration includes census tracts where the percentage of African-American residents is 29.8% or higher. According to the latest American Community Survey five-year estimates, there are two census tracts that met the criteria for areas of racial concentration. These areas are: Census tract 8121 immediately to the north of census tract 8125 along the boundary of Chicago – 34.5%; and Census tract 8125 along the eastern boundary of Chicago in the central area of the Village – 31.6%. There were no other areas of racial or ethnic concentration in the Village, as of the latest federal data.

### What are the characteristics of the market in these areas/neighborhoods?

With Census tract 8121, the northern border across from the City of Chicago is North Avenue, which contains many businesses. The single family homes in the area tend to be smaller than in most other

areas of Oak Park. There is a fair amount of rental units in the tract, especially along Austin Boulevard, which also borders Chicago.

Census tract 8125 contains a major grocery story, Pete's Fresh Market, which replaced Dominic's and opened in late 2015. The tract benefits by being close to two Green Line CTA stops, Ridgeland and Austin stations, and by being close to other amenities. There is a fair amount of rental units in the tract, especially along Lake Street and along Austin Boulevard.

Census tract 8131 contains many stores on Roosevelt Road. On its northern border, the tract contains the Harrison Street Arts District, filled with galleries, a variety of stores, and a few restaurants. This tract benefits by being close to the Austin Blue Line CTA stop (with an additional entrance on Lombard Aveneue), and also by being close to entrances to the Eisenhower Expressway (I-290) at Austin Boulevard. There is a significant amount of rental units in the tract, especially along Harrison Street, Roosevelt Road and Austin Boulevard.

The overall characteristics of many of these areas include multi-family housing, being close to public transportation, and a diversity of races and cultures.

### Are there any community assets in these areas/neighborhoods?

Census tract 8121 has two public elementary schools: Hatch School and Whittier School. It also contains the Anderson Playground. Not within its boundaries, but just west of its western border is Taylor Park, the largest park in Oak Park. On the eastern border is the Austin Boulevard bus line, which goes beyond Oak Park to the north and to the south. On the northern border is North Avenue, with many businesses. Across Augusta, the tract's southern border, is the Dole Library branch.

Census tract 8125 has one public elementary school, called Beye School. West Suburban Hospital is located within this tract. Its southwestern border contains part of Oak Park-River Forest High School. This tract contains two Green Line CTA stops: Ridgeland and Austin. It contains the Dole Library. As noted above, it has a major grocery store, Pete's Fresh Market. In this tract is also the promising but underutilized Chicago Avenue business district. On the eastern border is the Austin Boulevard bus line, which goes beyond Oak Park to the north and to the south. Not within its boundaries, but just south of its southern border is the Stevenson Playground and Fieldhouse; also, to the south is Ridgeland Common, which contains one of the two Oak Park public pools and the only ice skating facility in the Village, which is open all year.

Census tract 8131 has one public elementary school, called Irving School. It also contains Barrie Park and Rehm Park, the latter containing one of the two Oak Park public pools. Next to Rehm Park is a fire station. This tract contains one Blue Line CTA stop: Austin, and borders the East Avenue entrance to Oak Park station. It also has an entrance to the Eisenhower Expressway at Austin Boulevard, going both east (to downtown Chicago) and west. It contains many stores and services on Roosevelt Road. On the

eastern border is the Austin Boulevard bus line, which goes beyond Oak Park to the north and to the south. On its northern border, the tract contains the Harrison Street Arts District.

There are many more assets in these areas, including the residents themselves. Residents always have in proximity great libraries and parks. Diversity of races and cultures is a great asset, as is being close to public transportation. Located anywhere in the Village, a resident is not far from downtown Chicago.

### Are there other strategic opportunities in any of these areas?

The Village has improved the Chicago Avenue business district, which is located in Census tract 8125. The Village also is trying to improve the business area on Lake Street, an improvement strategy that has been going on for many years as this is the primary commercial street in Oak Park. With regard to Census tract 8130, several years ago the Village worked closely with the Town of Cicero and the City of Berwyn to improve the Roosevelt Road business district. The effort made the road look very attractive and new businesses have been opening along the district and/or have improved their exteriors. Clearly, the pandemic has been rough for businesses all throughout Oak Park, and the Village has been trying hard to assist these businesses with help from the Oak Park Economic Development Corporation.

# MA-60 Broadband Needs of Housing occupied by Low- and Moderate-Income Households - 91.210(a)(4), 91.310(a)(2)

Describe the need for broadband wiring and connections for households, including low- and moderate-income households and neighborhoods.

This section deals with broadband infrastructure and the Con Plan. HUD defines broadband infrastructure as cables, fiber optics, wiring, or other permanent (integral to the structure) infrastructure—including wireless infrastructure—as long as the installation results in broadband infrastructure in each dwelling unit meeting the Federal Communications Commission's (FCC's) definition in effect at the time the pre-construction estimates are generated. Currently, the FCC defines broadband speeds as 25 Megabits per second (Mbps) download, 3 Mbps upload.

With regard to broadband, the Village consulted with a broadband provider and a number of interested non-profit agencies and citizens after encouraging their participation in the development of the Oak Park Consolidated Plan. The emphasis was on narrowing the digital divide in Oak Park. A representative from ATT was invited to two meetings, but she was unable to attend. A representative from Comcast did attend the November 21, 2019 Consolidated Plan meeting. He noted that a broadband provider such as Comcast has increased and expanded coverage, and said that rates are very affordable for low and moderate income persons. He stated that the company has special outreach efforts geared towards seniors and said that Comcast provides online training to seniors and veterans, and also to school districts. In addition, free Wi-Fi exists in many places in Oak Park, one example being McDonald's restaurants. At a December 3, 2019 Consolidated Plan meeting, a citizen participant noted that residents can use the free broadband internet service at all three Oak Park library branches. Another resident suggested that the Park District of Oak Park should offer free internet at park fieldhouses.

The Village will follow HUD regulation 81 FR 92626, which requires the installation of broadband infrastructure in all new construction as well as substantial rehabilitations of multifamily (substantial meaning electrical work with estimated costs being equal or greater to 75% of the cost of complete replacement of the electrical system) rental. The regulation is intended to give low and moderate income people access and ability to participate in the digital economy, as well as to seek economic opportunity. This regulation only applies to rental properties with four or more units. If the Village were to find broadband installation to be prohibitively expensive, HUD suggests only installing broadband in the common areas (which HUD encourages either way).

Describe the need for increased competition by having more than one broadband Internet service provider serve the jurisdiction.

The Village has several local providers, including ATT and Comcast, with RCN getting into the area more recently. The Village believes that this competetion is advantageous for the residents and has helped keep the cost of broadband lower in the Village.

# MA-65 Hazard Mitigation - 91.210(a)(5), 91.310(a)(3)

### Describe the jurisdiction's increased natural hazard risks associated with climate change.

Climate change is likely to affect the Village of Oak Park. Although the Village does not have a river within its borders, there are some lower lying areas that are prone to flood. Because of this, the Village has a program to assist homeowners who experience flooding, especially in their basements. This is called the Sewer Backup Protection Program and it has been very successful.

With regard to resiliency, the Village consulted with a water management provider and a number of interested non-profit agencies and citizens after encouraging their participation in the development of the Oak Park Consolidated Plan. Representatives from the Illinois Department of Natural Resources and the Illinois Department of Public Health were invited to two meetings, but they were unable to attend. A representative from the Metropolitan Water Reclamation District did attend the November 21, 2019 Consolidated Plan meeting and recommended that the Village invest in the maintenance and replacement of infrastructure. The Village has and will continue to do this. She also noted that there are grants available that could help a Village such as Oak Park; the Village will seek such grants.

At a December 3, 2019 Consolidated Plan meeting, a citizen participant suggested that the Village receive CDBG-Disaster Recovery (DR). Village staff responded to the citizen, noting that the Village has not had any disasters and does not qualify for CDBG-DR at this time.

# Describe the vulnerability to these risks of housing occupied by low- and moderate-income households based on an analysis of data, findings, and methods.

The Village of Oak Park does have a grant program to deal with housing flooding and it can greatly assist LMI households that are vulnerable to these risks. This is especially vital in the northeast section of Oak Park, which is lower-lying than the rest of the Village. The Village of Oak Park Sewer Backup Protection Grant Program was established to provide financial assistance to homeowners who install systems to protect their homes from sewer backup during a heavy rain event. The program's intent is to offset a portion of the expense of modifying a building's plumbing system to prevent backflow when Village sewers are at capacity. Eligible homeowners may qualify for a grant of 50 percent of the total cost of sewer backup prevention improvements, up to a maximum of \$3,500 for installing either an overhead sewer system or a backflow prevention valve system.

# **Strategic Plan**

### **SP-05 Overview**

### **Strategic Plan Overview**

The Village of Oak Park will distribute funds that serve the needs of low and moderate income persons and the most disadvantaged residents. The Village has also identified special needs individuals those who face the greatest challenges and who should receive high priority in the expenditure of federal funds, including at-risk children and youth, low income families, homeless persons, the elderly and persons with disabilities.

Through the consultation and citizen participation process, needs assessment and market analysis and by following the housing priorities & strategies listed in the Cook County Con Plan, the Village of Oak Park's priorities, goals & strategies for PY 2020-2024 were developed. Funding will be allocated in accordance with these priorities & continuously evaluated to ensure needs are being met.

To meet the priority needs of the community, the Village must work in partnership with other entities and will continue to identify and incorporate more partners. This will be accomplished through program monitoring, technical assistance, workshops & information sharing.

The highest priorities were found to be Public Services, Housing and Infrastructure for CDBG funding, Homelessness for CDBG and ESG funding, and Housing for potential HOME funding from Cook County. Priorities to be addressed over the next five years include the following:

Public Services: the highest priorities were mental health services, fair housing, and emergency food provision and nutrition services.

Homelessness: the highest priorities were homelessness prevention, emergency shelter, rapid rehousing and street outreach.

Housing (linked with Cook County Con Plan Housing Priorities): the highest priorities were the Small Rental Rehab Program, the Single Family Rehab Loan Program, and code enforcement. The Small Rental Rehabilitation Program increases affordability for renters in multi-family buildings having 7 or fewer units, and the Single Family Rehabilitation Loan Program provides zero percent loans deferred for 20 years for low and moderate income homeowners. Code enforcement enhances the health and safety of Oak Park's population by inspecting the local housing stock and ensuring that it is in good shape.

Infrastructure Improvements: the highest priorities were alley improvements, water mains and lines improvements, street improvements, and sidewalk and sidewalk ramp improvements.

The Village also determined a highest priority as to prevent, prepare for, and respond to COVID-19, as well as to facilitate assistance to eligible persons economically impacted by COVID-19.

Other draft high priorities were Public Facility Improvements, Economic Development and Administration and Planning for CDBG funding. The Village's Section 108 Loan Guarantee Program is the vehicle to Economic Development needs.

To accomplish all the goals of the CDBG program, in PY 2020, Oak Park will receive \$1,666,079 in funds (as well as other funds).

# **SP-10 Geographic Priorities - 91.415, 91.215(a)(1)**

# **Geographic Area**

**Table 14 - Geographic Priority Areas** 

Tab	able 14 - Geographic Priority Areas							
1	Area Name:	CDBG Target Area						
	Area Type:	Local Target area						
	Other Target Area Description:							
	HUD Approval Date:							
	% of Low/ Mod:							
	Revital Type:	Other						
	Other Revital Description:	Local Target Area						
	Identify the neighborhood boundaries for this target area.	HUD defines an LMI census block group, in the Village of Oak Park, as one in which 36.29% or more of the population have incomes of 80% or less of MFI.  According to these criteria, 14 of the Village's 53 census block groups qualify as LMI areas, as shown in the table below.						
		Census Tract, Block Group and Percent of LMI Persons 8121 1 38.50 8123.01 2 36.29 8125 1 48.03 8125 2 52.08 8125 3 48.41 8126 2 52.02 8126 3 45.41 8128.01 51.94 8128.01 2 41.12 8128.02 3 44.83 8130 1 44.12 8131 1 49.50 8131 4 45.96 8132 4 39.05						
	Include specific housing and commercial characteristics of this target area.	The LMI block group tend to have a high percentage of mulitfamily buildings, with a great amount of renters. A fair amount of these tracts are in the eastern part of the						
		Village.						

	How did your consultation and citizen participation process help you to identify this neighborhood as a target area?	When consulting with the public, stakeholders, and internal leadership, public infrastructure and code enforcement (throughout the Village but especially in low and moderate income areas) were identified as areas for targeted improvements. This is the latest LMI exception criteria (upper quartile) map from HUD that is based on ACS data. It was decided for us by demographics.
	Identify the needs in this target area.	The needs center around infrastructure improvements, especially Alleys, and code enforcement, which is a part of Housing.
	What are the opportunities for improvement in this target area?	The opportunities in these areas are to create safe and healthy neighborhoods, through improving infrastructure, health and safety.
	Are there barriers to improvement in this target area?	The number one barrier to improvement is the lack of resources. The Village does not have enough funding to make all of the necessary infrastructure improvements while providing necessary services to the residents of the area.
2	Area Name:	Entire Jurisdiction
	Area Type:	Local Target area
	Other Target Area Description:	
	HUD Approval Date:	
	% of Low/ Mod:	
	Revital Type:	Other
	Other Revital Description:	Entire area covered by Village of Oak Park
	Identify the neighborhood boundaries for this target area.	Entire area covered by the Village of Oak Park; no boundaries.
	Include specific housing and commercial characteristics of this target area.	There is a wide variety throughout the Village. One characteristic to mention is that Oak Park is composed of single family and multifamily residences, several businesses districts (two primary disctricts with one downtown), and that Oak Park does not have any industrial businesses.

How did your consultation and citizen participation process help you to identify this neighborhood as a target area?	NA: it is not a target area.
Identify the needs in this target area.	Though not literally a target area, the needs are Housing, Public Services, Economic Development, Infrastructure, Homelessness Services, Administration/Planning and Public Facilities & Improvements.
What are the opportunities for improvement in this target area?	Anything that is eligible under CDBG & ESG and is a Con Plan priority.
Are there barriers to improvement in this target area?	The number one barrier to improvement is the lack of resources. The Village does not have enough funding to make all of the necessary infrastructure improvements while providing necessary services to the residents of the area.

### **General Allocation Priorities**

Describe the basis for allocating investments geographically within the state

Priority CDBG funding areas, in the Village of Oak Park, include spaces where the percentage of low and moderate income (LMI) persons is 36.29% or higher. While the general rule is that an area benefit activity must serve an area where the concentration of LMI persons is at least 51% of the total population within the geographical boundary, Section 570.208(a)(ii) of the HUD regulations allows the "exception criteria," also referred to as the "upper quartile."

HUD defines an LMI census block group, in the Village of Oak Park, as one in which 36.29% or more of the population have incomes of 80% or less of MFI. According to these criteria, 14 of the Village's 53 census block groups qualify as LMI areas. These areas are listed in the Section above.

Concentrations of Minority Persons: The Village of Oak Park defines areas of racial or ethnic concentration as geographical areas where the percentage of a specific minority or ethnic group is 10 percentage points higher than in the Village overall.

In Oak Park, African-American residents comprised 19.8% of the population. Therefore, an area of racial concentration includes census tracts where the percentage of African-American residents is 29.8% or higher. According to the latest American Community Survey five-year estimates, there are two census tracts that met the criteria for areas of racial concentration. These areas are: Census tract 8121 immediately to the north of census tract 8125 along the boundary of Chicago – 34.5%; and Census tract

8125 along the eastern boundary of Chicago in the central area of the Village – 31.6%. There were no other areas of racial or ethnic concentration in the Village, as of the latest federal data.

Concentrations of LMI Persons <u>and</u> Minority Persons: Of the nine census tracts which contained block groups identified as LMI areas, two tracts were also noted to be areas of racial concentration. With the inclusion of the specific block groups, these areas were census tract 8121, block group 1; and census tract 8125, block groups 1, 2 and 3. A proposed UCP Seguin Facility Improvement activity is in an area of racial concentration that is also an LMI area. The UCP Seguin group home that will be improved is in census tract 8125, block group 1.

# SP-25 Priority Needs - 91.415, 91.215(a)(2)

# **Priority Needs**

Table 15 - Priority Needs Summary

Iab	ble 15 – Priority Needs Summary						
1	Priority Need Public Services Name						
	Priority Level	High					
	Population	Extremely Low					
		Low					
		Moderate					
		Large Families					
		Families with Children					
		Elderly					
		Chronic Homelessness					
		Individuals					
		Families with Children					
		Mentally III					
		Chronic Substance Abuse					
		veterans					
		Persons with HIV/AIDS					
	Victims of Domestic Violence						
	Unaccompanied Youth						
	Elderly						
	Frail Elderly						
	Persons with Mental Disabilities						
		Persons with Physical Disabilities					
		Persons with Developmental Disabilities					
		Persons with Alcohol or Other Addictions					
		Persons with HIV/AIDS and their Families					
		Victims of Domestic Violence					
	Geographic	Entire Jurisdiction					
	Areas						
	Affected						
	Associated	Public Services					
	Goals						

	Description	There is a wide range of need for public services in Oak Park but the agencies providing services are constricted by limited resources. Many of the eligible public services received a high priority need rating from the public and stakeholders. The top three priorities that emerged through the planning process include mental health services, fair housing, and emergency food provision and nutrition services. While these were rated as the top priorities, it was noted that having a wide range of public services is also a high priority.
	Basis for Relative Priority	CDBG Public Services needs were determined through a combination of following criteria: meeting the statutory requirements of the CDBG program; meeting the needs of low- and moderate-income residents; coordination and leveraging of resources; response to expressed needs; sustainability and/or long-term impact; the ability to demonstrate measurable progress and success; and a combination of input from subrecipient agencies, other non-profit service providers, community stakeholders, and the residents of Oak Park. Demographic data was consulted, as well. Public Services was determined to be a high need as a category overall, with sub-priorities to guide the subrecipient funding process.
2	Priority Need Name	Housing
	Priority Level	High
	Population	Extremely Low Low Moderate Large Families Families with Children Elderly Elderly Frail Elderly Persons with Mental Disabilities Persons with Developmental Disabilities
	Geographic Areas Affected	Entire Jurisdiction
	Associated Goals	Affordable & Safe Housing

Description	With regard to draft Housing subcategory priorities, the highest priorities were the Small Rental Rehab Program, the Single Family Rehab Loan Program, and code enforcement. The Small Rental Rehabilitation Program increases affordability for renters in multi-family buildings having 7 or fewer units, and the Single Family Rehabilitation Loan Program provides zero percent loans deferred for 20 years for low and moderate income homeowners. Seniors are a high priority clientele with the Housing category. Code enforcement enhances the health and safety of Oak Park's population by inspecting the local housing stock and ensuring that it is in good shape. In addition, Cook County (the HOME Consortium lead agency) has put forth the following priorities for Housing: family housing with three or more bedrooms; affordable housing preservation; supportive housing; emergency and transitional housing; and accessible housing.
Basis for Relative Priority	CDBG Public Housing needs were determined through a combination of following criteria: meeting the statutory requirements of the CDBG program; meeting the needs of low- and moderate-income residents; coordination and leveraging of resources; response to expressed needs; sustainability and/or long-term impact; the ability to demonstrate measurable progress and success; and a combination of input from subrecipient agencies, other non-profit service providers, community stakeholders, and the residents of Oak Park. Demographic data was consulted, as well.
Priority Need Name	Homelessness Assistance
Priority Level	High
Population	Extremely Low Low Moderate Large Families Families with Children Elderly Chronic Homelessness Individuals Families with Children Mentally III Chronic Substance Abuse veterans Persons with HIV/AIDS Victims of Domestic Violence Unaccompanied Youth
	Basis for Relative Priority  Priority Need Name Priority Level

	Geographic Areas Affected	Entire Jurisdiction				
	Associated Goals	Homelessness Assistance				
	Description	With regard to Homelessness subcategory priorities, the highest priorities were homelessness prevention, emergency shelter, rapid re-housing and street outreach. This Priority will be mainly met using ESG funds, but CDBG funds will also be used. Note that the Village will not receive ESG funds for PY 2020.				
	Basis for Relative Priority Homelessness Assistance needs were determined through a combinatio following criteria: meeting the statutory requirements of the CDBG and programs; meeting the needs of low- and moderate-income residents; coordination and leveraging of resources; response to expressed needs; sustainability and/or long-term impact; the ability to demonstrate meas progress and success; and a combination of input from subrecipient age other non-profit service providers, community stakeholders, and the resources.  Oak Park. Demographic data was consulted, as well.					
4	Priority Need Name	Infrastructure Improvements				
	Priority Level	High				
	Population	Extremely Low Low Moderate Elderly Elderly Frail Elderly Persons with Physical Disabilities Persons with Developmental Disabilities				
	Geographic Areas Affected	Entire Jurisdiction CDBG Target Area				
	Associated Goals	Public Infrastructure				
	Description	Improvement of alleys, water lines and streets in CDBG Target Areas is critical to maintaining neighborhood desirability and integrity, as well as improving vehicular safety. Improvement of sidewalks and sidewalk ramp community wide is critical to maintaining neighborhood desirability and integrity, as well as improving safety and walkability for persons with disabilities.				

	Basis for Relative Priority	Public infrastructure needs were determined utilizing the following criteria: meeting the statutory requirements of the CDBG program; meeting the needs of low- and moderate-income area residents; coordination and leveraging of resources; response to expressed needs; sustainability and/or long-term impact; and a combination of input from Village of Oak Park Public Works, subrecipient agencies, other non-profit service providers, community stakeholders, and the residents of Oak Park. Also, Public Works Engineering's five year Capital Improvement Plan was consulted.  Public infrastructure was ranked as a high priority through the consultation and citizen participation process, the Village's Comprehensive Plan, and to meet a great need due to infrastructure that is continually deteriorating.
5	Priority Need Name	Public Facilities & Improvements
	<b>Priority Level</b>	High
	Population	Extremely Low Low Moderate Elderly Elderly Frail Elderly Persons with Mental Disabilities Persons with Physical Disabilities Persons with Developmental Disabilities
Geographic Entire Jurisdiction Areas Affected		Entire Jurisdiction
	Associated Goals	Public Facilities and Improvements
	Description	The Village is committed to assisting subrecipient agencies in improving their facilities, particularly those facilities that house persons with disabilities. Public facilities were identified as a high priority, as a relatively high amount of Oak Park's population is living with a disability. Coupled with the aging infrastructure, there is a need for public facility improvements, particularly accessibility improvements.

	1	
	Basis for Relative Priority	The system for establishing the Public Facility needs and priorities is predicated upon the following criteria: meeting the statutory requirements of the CDBG program; meeting the needs of LMI residents; coordination and leveraging resources; response to expressed needs; sustainability and/or long-term impact; and a combination of input from subrecipient agencies, other non-profit service providers, community stakeholders, and the residents of Oak Park. UCP Seguin submitted a document that pointed out the great need for public facility improvements in Oak Park.
6	Priority Need Name	Economic Development
	Priority Level	High
	Population	Extremely Low Low Moderate Individuals Families with Children Non-housing Community Development
	Geographic Areas Affected	Entire Jurisdiction
	Associated Goals	Economic Development
	Description	Staff will continue to market a Section 108 Loan Guarantee, which was for a \$3 million business loan fund that was approved by HUD.
	Basis for Relative Priority	CDBG Public Economic Development needs were determined through a combination of following criteria: meeting the statutory requirements of the CDBG program; meeting the needs of low- and moderate-income residents; response to expressed needs; and a combination of input from stakeholders and residents of Oak Park.
7	Priority Need Name	Administration & Planning
	Priority Level	High

Population	Extremely Low						
	Low						
	Moderate						
	Chronic Homelessness						
	Individuals						
	Families with Children						
	Mentally III						
	Chronic Substance Abuse						
	veterans						
	Persons with HIV/AIDS						
	Victims of Domestic Violence						
	Unaccompanied Youth						
	Elderly						
	Frail Elderly						
	Persons with Mental Disabilities						
	Persons with Physical Disabilities						
	Persons with Developmental Disabilities						
	Persons with Alcohol or Other Addictions						
	Persons with HIV/AIDS and their Families						
	Victims of Domestic Violence						
	Non-housing Community Development						
	Other						
Geographic	Entire Jurisdiction						
Areas	CDBG Target Area						
Affected							
Associated							
Goals							
Description	Administration is a high priority for the Village to carry out the CDBG and ESG						
•	programs, and is also needed for fair housing efforts. Homelessness Planning is						
	also a high priority.						
Basis for	CDBG Administration and Planning needs were determined through a						
Relative	combination of following criteria: meeting the statutory requirements of the						
Priority	CDBG program; meeting the needs of low- and moderate-income residents;						
response to expressed needs; a combination of input from stakel							
residents of Oak Park; and the need for staff to carry out the program.							
	Administration is also a priority need in the years that the Village receives ESG						
	funds.						

### **Narrative (Optional)**

### PY 2020-2024 Con Plan Priorities

#### Introduction

The Village of Oak Park is preparing a new Program Years 2020-2024 Consolidated Plan for Housing and Community Development (Con Plan) that will guide future decisions for allocating Community Development Block Grant (CDBG) and Emergency Solutions Grant (ESG) program funds. The Village also is a member of the Cook County HOME Consortium, and can potentially receive HOME Investment Partnership Program funds.

#### Outreach

A PY 2020-2024 online Consolidated Plan survey was open October 14-November 1, 2019. There were as many as 190 responses. For housing and community development stakeholders, a PY 2020-2024 Consolidated Plan priorities setting meeting was held on November 21, 2019 from 9:30 a.m. to 10:30 a.m. in Room 101 of Village Hall. For the public, a PY 2020-2024 Consolidated Plan priorities setting meeting was held on December 3, 2019 from 5-8 p.m. in Room 101 of Village Hall. A PY 2020-2024 online Consolidated Plan Poll was open January 22-February 7, 2020. There were 90 responses. The Poll replicated a PY 2020-2024 Consolidated Plan priorities setting meeting.

Interviews were held with key persons from the following agencies and organizations: the Alliance to End Homelessness in Suburban Cook County, Beyond Hunger, Housing Forward, the Oak Park Economic Development Corporation, the Oak Park Housing Authority, Rush Oak Park Hospital, Sarah's Inn, the Village of Oak Park Health Department, the Village of Oak Park Public Works Department, and West Suburban Hospital. In addition to all of these efforts, demographic information was consulted.

As part of the amendment process, all citizens and interested parties were able to view a draft of this plan. Copies of the Amended Plan, in draft form, were available for thirty (30) day review and comment period beginning March 23, 2023 at the Village of Oak Park located at 123 Madison St. Oak Park, IL 60302 in the Development Customer Services Department and online at <a href="www.oak-park.us/cdbg">www.oak-park.us/cdbg</a>. The Plan was presented on April 25, 2023 at Village of Oak Park for final public hearing prior to the Village of Oak Park meeting on May 15, 2023 Village Board of Trustees meeting at 7pm. Access is, and accommodations were, available for persons with disabilities and for non-English speakers. No public comment was received. Final approval of the Plan by the Village Board of Trustees at the May 15, 2023 meeting.

### **Priorities and Strategies**

After the aforementioned citizen participation process and input from Village stakeholders, the highest priorities were found to be: Public Services, Housing and Infrastructure for CDBG funding, Homelessness for CDBG and ESG funding, and Housing for potential HOME funding from Cook County.

With regard to Public Services Con Plan subcategory priorities, the highest priorities were mental health services, fair housing, and emergency food provision and nutrition services.

With regard to Homelessness subcategory priorities, the highest priorities were homelessness prevention, emergency shelter, rapid re-housing and street outreach.

With regard to Housing subcategory priorities, the highest priorities were the Small Rental Rehab Program, the Single Family Rehab Loan Program, and code enforcement. The Small Rental Rehabilitation Program increases affordability for renters in multi-family buildings having 7 or fewer units, and the Single Family Rehabilitation Loan Program provides zero percent loans deferred for 20 years for low and moderate income homeowners. For all Housing activities, Senior Citizens are a priority target group. Code enforcement enhances the health and safety of Oak Park's population by inspecting the local housing stock and ensuring that it is in good shape. In addition, Cook County (the HOME Consortium lead agency) has put forth the following priorities for Housing: family housing with three or more bedrooms; affordable housing preservation; supportive housing; emergency and transitional housing; and accessible housing.

With regard to Infrastructure Improvements subcategory priorities, the highest priorities were alley improvements, water mains and lines improvements, street improvements, and sidewalk and sidewalk ramp improvements.

Other high priorities were Economic Development, Administration and Planning, and Public Facility Improvements for CDBG funding. Over program years 2020 to 2024, the Village has a strategy to prioritize proposed projects each year that meet these high priorities.

# SP-35 Anticipated Resources - 91.420(b), 91.215(a)(4), 91.220(c)(1,2)

### Introduction

The anticipated resources section of the Strategic Plan describes the Village of Oak Park's financial resources for the duration of the PY 2020 to 2024 Consolidated Plan. The financial resources listed are not all encompassing but serve to illustrate the Village's ability to use federal and local funding to address the priority needs and goals put forth in this plan. The funds are anticipated to be utilized by various regional and local government entities as well as the service providers that serve Oak Park.

### **Anticipated Resources**

Program	Source	Uses of Funds	Expe	cted Amou	nt Available Ye	ear 1	Expected	Narrative Description
	of Funds		Annual Allocation: \$	Program Income: \$	Prior Year Resources: \$	Total: \$	Amount Available Remainder of ConPlan \$	
CDBG	public - federal	Acquisition Admin and Planning Economic Development Housing Public Improvements Public Services	1,666,079	0	461,787	2,127,866	6,574,316	Allocated to Village departments and non-profit agencies serving Oak Park.

Program	m Source Uses of Funds		Expected Amount Available Year 1				Expected	Narrative Description
	of Funds		Annual Allocation: \$	Program Income: \$	Prior Year Resources: \$	Total: \$	Amount Available Remainder of ConPlan \$	
ESG	public -	Conversion and						Allocated to non-profit agencies
	federal	rehab for						serving Oak Park and the Oak Park
		transitional housing						area. The Village does not receive
		Financial Assistance						ESG every year, but hopes to.
		Overnight shelter						
		Rapid re-housing						
		(rental assistance)						
		Rental Assistance						
		Services						
		Transitional housing	0	0	0	0	548,000	

**Table 16 - Anticipated Resources** 

# Explain how federal funds will leverage those additional resources (private, state and local funds), including a description of how matching requirements will be satisfied

Federal funding will leverage private, state and local funds by enabling the Village of Oak Park to serve those with the greatest need at the highest capacity. Additionally, federal funds will serve as funding for Village programs or service provider applications that require additional funding in order to have their program, project, or service meet the need in the community. The grant money provided by HUD will allow organizations and the Village to successfully meet the needs of the community's most vulnerable members. In addition, when the Village does receive ESG funds, they have to be matched dollar for dollar by subrecipients, which creates additional investment in the community.

If appropriate, describe publically owned land or property located within the state that may be used to address the needs identified in the plan

Not applicable.

#### Discussion

The Village of Oak Park will continue to pursue other available federal, state and private sources to leverage entitlement grant funding for the proposed community development initiatives in the Consolidated Plan. This will include the continuation of a Section 108 Business Loan Program to support development and job creation. In addition, some local funds will be allocated during the 5-year period to support the Village's Consolidated Planning priorities.

#### SP-40 Institutional Delivery Structure - 91.415, 91.215(k)

Explain the institutional structure through which the jurisdiction will carry out its consolidated plan including private industry, non-profit organizations, and public institutions.

Responsible Entity	Responsible Entity	Role	Geographic Area
	Туре		Served
Alliance to End	Continuum of care	Homelessness	Region
Homelessness in		Planning	
Suburban Cook County			
OAK PARK	Other	Economic	Jurisdiction
DEVELOPMENT		Development	
CORPORATION			
Oak Park Housing	Public institution	Non-homeless special	Jurisdiction
Authority		needs	
		Public Housing	
Oak Park Regional	Regional organization	Planning	Region
Housing Center		Rental	
OAK PARK RESIDENCE	Redevelopment	Planning	Jurisdiction
CORPORATION	authority	Rental	

**Table 17 - Institutional Delivery Structure** 

#### Assess of Strengths and Gaps in the Institutional Delivery System

Some gaps always exist in the institutional structure of a governing body. However, the coordination of local partnerships and networks has enabled the Village of Oak Park to overcome any gaps that once existed. Village staff works throughout the year to increase institutional structure, both within the Village and with Village partner agencies. Staff also attends relevant training and conferences, where available, on all aspects of grant and project management.

The Village government landscape is shared with Oak Park Township, the local Elementary (District 97) and High School (District 200) Districts, the Park District of Oak Park, the Oak Park Library District and the Oak Park Housing Authority. These governmental units meet to coordinate their plans and programs.

While the Village delivers many services itself, the Village also contracts with the non-profit sector to deliver services, as is the case with the CDBG and ESG programs.

The Village participates in Alliance to End Homelessness in Suburban Cook County (Continuum of Care lead agency) meetings and events throughout the program year. The Village also collaborates with neighboring municipalities in several efforts, and works with a group of area funders in order to better

coordinate services to non-profits and to increase the impact of west Cook County grants funding efforts.

The Village participates in and funds the Oak Park Homelessness Coalition, a local body with the purpose of helping persons experiencing, or at risk of, homelessness. Participants include persons from local non-profits, Oak Park Township, Oak Park Housing Authority, Oak Park Residence Corporation, Oak Park Public Library, the Park District of Oak Park and the local school districts.

Many of the Village's largest contract service providers, or "community partners," receive funding from a variety of sources. For example, the Oak Park Regional Housing Center receives federal CDBG grant funds, local Village funds, and support from members, residents and other agencies.

The Village has also identified new and innovative ways to increase the affordable housing stock by becoming a member of the Cook County HOME Consortium.

Strong links were maintained with the private sector through the Village's participation with local groups and individual business districts. To address the need for a more vibrant economy, in PY 2020 the Village will continue to make economic development a big priority by marketing a Section 108 Program in the amount of \$3 million, working with the banking sector and the Oak Park Economic Development Corporation to recruit applicants, and working with businesses that had an interest in applying for loans.

Finally, as part of the budget process, the Village Board (the governing body) receives input from the Community Development Citizens Advisory Committee (CDCAC) as to the allocation of CDBG Funds. The yearly Village Budget process is used by elected officials and staff to coordinate and allocate funding for community programs and services.

The Village of Oak Park believes that the network of agencies, organizations, programs, resources and activities operating within the Village have shown the existence of comprehensive efforts to meet the needs of Oak Park residents. Due to the efforts of the existing providers within the Village, there appear to be no gaps in service delivery toward the realization of the priorities, goals, and objectives outlined in the Consolidated Plan and in the PY 2020 Action Plan.

# Availability of services targeted to homeless persons and persons with HIV and mainstream services

<b>Homelessness Prevention</b>	Available in the	Targeted to	Targeted to People
Services	Community	Homeless	with HIV
	Homelessness Prevent	tion Services	
Counseling/Advocacy	X	X	
Legal Assistance	Х	X	
Mortgage Assistance	X		

Available in the	Targeted to	Targeted to People
Community	Homeless	with HIV
<b>Homelessness Prevent</b>	ion Services	
X		
X		
Street Outreach S	ervices	
X	X	
Х	Х	
Supportive Ser	vices	•
X	X	
Χ		
X	X	
Х	Х	
Х	Х	X
Х	Х	
Х	Х	
Х	Х	
Other		•
	Community Homelessness Prevent X X Street Outreach S X  Supportive Ser X  X  X  X  X  X  X  X  X  X  X  X  X	Community Homeless  Homelessness Prevention Services  X  X  Street Outreach Services  X  X  Supportive Services  X  X  X  X  X  X  X  X  X  X  X  X  X

**Table 18 - Homeless Prevention Services Summary** 

Describe how the service delivery system including, but not limited to, the services listed above meet the needs of homeless persons (particularly chronically homeless individuals and families, families with children, veterans and their families, and unaccompanied youth)

The Alliance to End Homelessness in Suburban Cook County Continuum of Care provides a strategic and comprehensive response to homelessness in suburban Cook County, including the Village of Oak Park. The system administered by the CoC is designed to meet the needs of homeless persons including chronically homeless individuals and families, families with children, veterans and their families, and unaccompanied youth. The CoC works with local organizations including Housing Forward to ensure the needs of the community's homeless are being addressed.

Housing Forward provides direct support to persons experiencing homelessness and those at risk of homelessness in Oak Park. Services provided through Housing Forward include homeless prevention, street outreach, housing services, employment services, and outreach and supportive services. The homeless prevention program aims to assist those who are experiencing foreclosure or eviction. The program stabilizes their current situation and then works through case management and workshops to prevent the risk of homelessness from reoccurring in the future. Additionally, the rapid-housing programs provided through Housing Forward focus on assisting those who have lost their homes so that they can find stable housing. The organization also runs emergency shelters. Those assisted by these

programs include the chronically homeless, those with serious physical or mental disabilities, and families with children. Housing Forward also provides employment services for the homeless including job readiness training, job counseling and case management, and job development. The employment related programs help homeless persons overcome their barriers to employment. Outreach and support services provided by Housing Forward include linkage to mental health services, provision of basic necessities, life skills groups, case management and the Support Center. During the pandemic, the agency has been invaluable in providing services.

Thresholds and Sarah's Inn provide services targeted toward homeless women and their families who are victims of domestic violence. The services provided include a 24 hour domestic violence hotline, emergency shelter, community counseling services, legal advocacy, relationship violence prevention, and community outreach and education. These agencies also provided much needed services during the pandemic, and will continue to do so.

# Describe the strengths and gaps of the service delivery system for special needs population and persons experiencing homelessness, including, but not limited to, the services listed above

The strengths of the service delivery system in Oak Park for meeting the needs of the special needs population and persons experiencing homelessness is the large network of service providers, both non-profit and public sector, that are effectively and actively serving the community. One strength of the service delivery system is the knowledgeable and experienced staff working for various Village departments and for subrecipients.

The area's Continuum of Care and the local service providers provide comprehensive services to the homeless population, including homeless special needs. The Village's Development Customer Services Department works under the guidance of the Village's plans and goals to meet the needs of the community's special needs populations. Service providers work with the Village in order to effectively coordinate their services to meet the needs of homeless and special needs persons.

Gaps in the service delivery system include reduced funding for mental health services, lack of an affordable rental supply, and a lack of an unaccompanied youth shelter. During the pandemic, the Village and non-profit agencies have done an excellent job of providing services and resources at a difficult time, which will continue as long as needed.

# Provide a summary of the strategy for overcoming gaps in the institutional structure and service delivery system for carrying out a strategy to address priority needs

The Village of Oak Park is continuously coming up with new strategies to efficiently and effectively allocate the reduced funding from governmental and private sources. One possible strategy in addressing reduced funding is looking at ways to best use the limited resources. Many of the Village's service providers work with Village staff to ensure the probability of success for programs and funding

options. Determining the most appropriate funding source for a specific program will ensure that funds are being used effectively and at their highest capability. This could also mean looking at creating specific requests for proposals for services missing in the institutional structure to ensure that all needs in the community are being met. The Village has also engaged funding agencies in the community to discuss how to better streamline funding to ensure services are not duplicated and to ensure that subrecipients are held accountable to measurable, consistent outcomes and goals. As the pandemic continues, the Village and non-profit agencies will continue to provide services and support at this difficult time.

# SP-45 Goals - 91.415, 91.215(a)(4)

### **Goals Summary Information**

Sort Order	Goal Name	Start Year	End Year	Category	Geographic Area	Needs Addressed	Funding	Goal Outcome Indicator
1	Public Services	2020	2024	Homeless Non-Homeless Special Needs	Entire Jurisdiction	Public Services	CDBG: \$1,150,000	Public service activities other than Low/Moderate Income Housing Benefit:
				Non-Housing Community Development				99005 Persons Assisted
2	Affordable & Safe	2020	2024	Affordable	Entire	Housing	CDBG:	Rental units rehabilitated:
	Housing			Housing	Jurisdiction		\$1,375,000	20 Household Housing Unit  Homeowner Housing
								Rehabilitated:
								20 Household Housing Unit
3	Public	2020	2024	Public	Entire	Infrastructure	CDBG:	Public Facility or Infrastructure
	Infrastructure			Infrastructure	Jurisdiction	Improvements	\$3,500,000	Activities other than
					CDBG			Low/Moderate Income
					Target Area			Housing Benefit:
								11750 Persons Assisted
4	Homelessness	2020	2024	Homeless	Entire	Homelessness	CDBG:	
	Assistance				Jurisdiction	Assistance	\$100,000	
							ESG:	
							\$548,000	

Sort	Goal Name	Start	End	Category	Geographic	Needs Addressed	Funding	Goal Outcome Indicator
Order		Year	Year		Area			
5	Public Facilities	2020	2024	Non-Homeless	Entire	Public Facilities &	CDBG:	Public Facility or Infrastructure
	and			Special Needs	Jurisdiction	Improvements	\$135,000	Activities other than
	Improvements							Low/Moderate Income
								Housing Benefit:
								29 Persons Assisted
6	Economic	2020	2024	Non-Housing	Entire	Economic	CDBG:	
	Development			Community	Jurisdiction	Development	\$51,923	
				Development				

Table 19 – Goals Summary

# **Goal Descriptions**

1	Goal Name	Public Services
	Goal Description	Expanding the availability of and increasing access to needed services is a key goal. Services include, but are not limited to, mental health, domestic violence, food provision, fair housing, programs for persons with disabilities, homeless services and child/youth programs.
2	<b>Goal Name</b>	Affordable & Safe Housing
	Goal Description	The Village of Oak Park aims to maintain and improve affordable housing. The advanced age of the Oak Park housing supply necessitates the need for the rehabbing of existing housing, occupied by both owners and renters. Seniors are often the beneficiaries of the Oak Park Housing Programs. This goal also includes code enforcement.

3	Goal Name	Public Infrastructure
	Goal Description	Creating livable communities through improvements to public infrastructure. Maintaining and improving the quality of the existing infrastructure is instrumental to ensuring that residents live in a safe, clean, and decent environment. Accessibility improvements are a large part of the work to be performed. Common improvements are to sidewalks, sidewalk ramps, alleys and water lines.
4	Goal Name	Homelessness Assistance
	Goal Description	Oak Park aims to support services to prevent homelessness and to assist those currently experiencing homelessness. These services include but are not limited to ESG street outreach, prevention, rapid re-housing, HMIS and emergency shelter, though CDBG funds are used, as well. For CDBG, accomplishments will be listed under Public Services. ESG accomplishment are not logged into IDIS. Note that the pandemic has changed the nature of homelessness assistance, if not forever, then for a long time.
5	Goal Name	Public Facilities and Improvements
	Goal Description	Maintaining and improving the quality of the exiting public facilities is instrumental in ensuring that residents have access to safe, accessible and decent facilities. Residents are typically persons with disabilities.
6	Goal Name	Economic Development
	Goal Description	Economic development will provide greater opportunities for low and moderate income Oak Park residents and help businesses grow. Economic development will focus on running the Village Section 108 program for businesses. The Village again expects to hire a consultant to conduct underwriting.

Estimate the number of extremely low-income, low-income, and moderate-income families to whom the jurisdiction will provide affordable housing as defined by HOME 91.315(b)(2)

Through the single family, lead hazard reduction and small rental rehab programs, Village of Oak Park housing activities are projected to rehabilitation 8 housing units in each of the PYs 2020 to 2024, for a total of 40 housing units. 14 of these households will be moderate income, 15 households will be low income, 6 will be very low income and 5 will be non LMI (small rental rehab program only).

#### SP-60 Homelessness Strategy - 91.415, 91.215(d)

Describe how the jurisdiction's strategic plan goals contribute to:

# Reaching out to homeless persons (especially unsheltered persons) and assessing their individual needs

Housing Forward's homeless outreach program is the largest provider of services to Oak Park's homeless population, including the unsheltered homeless. PY 2020 CDBG (and usually ESG) subrecipient Housing Forward traditionally addresses a wide range of needs, including shelter, homelessness prevention, rapid re-housing and street outreach. Street outreach services include outreach and engagement to unsheltered persons experiencing homelessness, crisis case management, and linkage to basic needs and housing services. The agency also provides extensive services to persons experiencing homelessness through their emergency shelter programs, which are now focusing on housing persons experiencing homelessness in hotels and motels due to the pandemic. The ultimate goal is to move persons to permanent supportive housing.

Housing Forward reaches out to homeless persons, including unsheltered persons, chronically homeless individuals and families, families with children, veterans, and unaccompanied youth. Housing Forward assesses each client's individual needs by following significantly planned and well-thought-out Coordinated Entry practices.

The Village considers rapid re-housing to be a high priority. Due to the difficulty of using rapid re-housing funds in Oak Park, with higher rents as compared to neighboring municipalities, some Housing Forward ESG Rapid Re-housing funds may be used to house persons outside of Oak Park. However, all such clients will originate in Oak Park shelters.

It should be noted that HMIS is a high priority. The Oak Park strategic plan goals contribute to the efforts and will result in homeless persons (especially unsheltered clients) receiving assistance at a high level.

Note that COVID-19 has changed the nature of shelter and, since late March, Housing Forward has been using hotels and motels to shelter persons experiencing homelesness. One hotel is in Oak Park.

#### Addressing the emergency and transitional housing needs of homeless persons

Before the COVID-19 pandemic, the Housing Forward shelter program worked like this: from mid-September through mid-May, Housing Forward's CDBG- and ESG-funded Emergency Shelter Program would serve many individuals and families at ten rotating sites. Seven of those sites are located in Oak Park, providing access to an array of supportive services aimed at reducing persons' length of homelessness. Due to COVID-19, Housing Forward is now focusing on housing persons experiencing homelessness in hotels and motels. In addition to these actions, Housing Forward provides Interim Housing to five homeless individuals and one homeless family at an Oak Park site called Sojourner House. The Oak Park strategic plan goals contribute to the efforts mentioned here and will result in homeless persons receiving emergency and interim shelter assistance at a high level.

Helping homeless persons (especially chronically homeless individuals and families, families with children, veterans and their families, and unaccompanied youth) make the transition to permanent housing and independent living, including shortening the period of time that individuals and families experience homelessness, facilitating access for homeless individuals and families to affordable housing units, and preventing individuals and families who were recently homeless from becoming homeless again.

ESG activities have the goal of preventing individuals and families who were recently homeless from becoming homeless again. Housing Forward ESG-supported activities will provide case management and supportive services, and will connect clients with mainstream resources to increase their likelihood of achieving long-term housing stability.

ESG clients will receive follow-up contact to determine their housing status after termination of assistance, as required, and provide additional supports, as needed, to prevent households from becoming homeless again and to determine program outcomes. Housing Forward will improve access and address these needs by following Coordinated Entry practices.

ESG Street Outreach funds will be used by Housing Forward to reach non-service seeking individuals and families who are residing in a place not meant for human habitation (e.g., parks and cars) in the Oak Park area. The goal of the activity is to help link these individuals to more traditional basic needs and case management services, with the ultimate goal of securing permanent housing for each client.

Finally, Housing Forward offered a program called Open Door Housing (ODH) for homeless, disabled individuals. It has been Housing Forward's strategic priority to continue to increase the capacity of service-supported housing such as ODH in west Cook County over time.

The Oak Park strategic plan goals contribute to the efforts mentioned here and will result in homeless persons in the categories listed above receiving assistance at a high level.

Help low-income individuals and families avoid becoming homeless, especially extremely low-income individuals and families who are likely to become homeless after being discharged from a publicly funded institution or system of care, or who are receiving assistance from public and private agencies that address housing, health, social services, employment, education or youth needs

ESG Prevention funds will be used by Housing Forward to help low income households achieve housing stability and Housing Forward's ESG Rapid Re-housing activity will quickly move homeless persons into housing. Housing Forward will enhance these services by following Coordinated Entry practices.

All agencies receiving ESG funds are required to connect households to mainstream benefits, as available and appropriate for their needs. In addition, the Oak Park Community Mental Health Board strengthens the systems of care and provides prevention, early intervention, treatment and quality of life services to the most vulnerable residents. One of the responsibilities of the Community Mental Health Board is to maintain and expand the coordination of community resources and look for gaps in services and ways to improve efficiency.

Additionally, the Oak Park Homelessness Coalition links a variety of agencies, including those offering health care, mental health, senior services and youth services, to provide a more coordinated system of care, with the goal of ultimately ending and preventing homelessness in the community. Through Housing Forward, the Village is supporting the Oak Park Homelessness Coalition in PY 2020 with an \$11,000 homelessness assistance planning and administration grant.

Note that all of the discharge policies recommended by the Alliance to End Homelessness in Suburban Cook County are followed by Housing Forward. These policies are attached to this Con Plan.

The Oak Park strategic plan goals contribute to the efforts mentioned here and will result in homeless persons in the categories listed above receiving assistance at a high level.

The Alliance had the following statement on discharge: To ensure that publicly funded institutions and systems of care do not discharge persons into homelessness, these entities need to be encouraged to work more effectively with homeless organizations. They should have policies to minimize and ideally to prohibit discharging people into homelessness. Our partner systems should collect housing status at intake to better plan for people to exit. People who were homeless at entry should be connected to homeless assistance prior to their release.

#### SP-65 Lead-based Paint Hazards - 91.415, 91.215(i)

#### Actions to address LBP hazards and increase access to housing without LBP hazards

Oak Park Public Health Efforts: The Illinois Department of Public Health (IDPH) has identified all 3 of Oak Park's ZIP codes as high-risk ZIP codes for pediatric blood lead poisoning. High-risk ZIP codes are based on housing data & family economic status obtained from the Census. Given the older housing stock in Oak Park and the corresponding probability that children can be exposed to lead, the Village has committed to strong efforts in lead education, prevention and abatement. As a result, Oak Park children with elevated blood levels receive professional case management through the Oak Park Public Health Department. Public Health is committed to eliminating elevated levels of lead in children in Oak Park. The Village has an agreement with IDPH to provide case management services for all children that live in Oak Park. Public Health is considered the State's delegate agency for childhood lead and participates in public awareness and education campaigns, provides nursing lead case management and will conduct environmental investigations, when required, under the State Act & Code. Because of the age of the Village's housing stock, all our ZIP codes are defined as high risk for children.

Housing Activities to Reduce Lead Hazards: Since HUD implemented more stringent lead-based paint regulations, the Village of Oak Park Single-Family Rehabilitation (SFR) program & all other housing projects assisted with CDBG funding, have adhered to these requirements. Housing Programs staff will continue to advise prospective loan recipients about lead issues and any required corrective action or construction. The SFR program will continue to incorporate lead hazard reduction in its activities for rehabilitation of owner occupied LMI properties, using CDBG & Cook County dollars. Village staff will also notify applicants who may receive CDBG funds of the requirements of lead-based paint hazard reduction and mandate compliance as a condition of funding housing activities. Activities will be closely monitored for adherence to the regulations. The Village of Oak Park process for lead paint hazard reduction will include hiring general contractors with licensed workers or subcontractors to perform the lead hazard reduction construction work. A specification-writing software system, that includes lead reduction work, is in place. If warranted, relocation assistance will be provided. Lead inspections and environmental reviews will be conducted on the activities. Beyond Housing, through the Public Works Department, the Village will work to make water lines lead-free in PY 2020.

#### How are the actions listed above integrated into housing policies and procedures?

The Village's actions to address lead-based paint hazards are integrated into housing policies and procedures in order to ensure a high level of quality of health for Village residents. The CDBG-funded single-family housing rehab program is instrumental in helping to reduce lead based paint hazards when detected. Residents are able to apply for loans to rehabilitate their dwelling units and if lead based paint hazards are found, they may receive grant funding to remediate these hazards. The Village's process for lead paint abatement includes hiring consultants for risk assessments and clearance and general contractors with licensed workers or subcontractors to perform the lead hazard reduction construction work.

All relevant CDBG projects entered into between the Village of Oak Park and recipients of funding from those programs include language that the recipients must comply with lead based paint regulations and policies as established by local, State and Federal laws and regulations, including specific policies related to lead based paint in the CDBG programs.

#### SP-70 Anti-Poverty Strategy - 91.415, 91.215(j)

#### Jurisdiction Goals, Programs and Policies for reducing the number of Poverty-Level Families

Oak Park's anti poverty strategy is focused on providing support to and fostering the development of at risk individuals and families. Multiple programs and policies exist that are meant to assist those struggling with poverty. In addition to supporting the initiatives of local organizations that serve low-income residents by providing emergency shelter, rapid re-housing and social services, the Village of Oak Park administers programs that aim to mitigate poverty and the problems associated with it. The Village can directly impact some of poverty's primary causal factors — poor-quality housing, expensive housing, lack of education, unemployment, low income and ill health — by utilizing its resources, including housing stock, social services provided by subrecipients, employment opportunities, public health guidance and the educational system. The multiple aspects of the programs run by the Village or its subrecipients, when working in concert, have the ability to reduce the number of households with incomes below the poverty level. Components of the Village's affordable housing anti-poverty strategy are the following (note that housing is covered in the following section).

#### Social Services

The Village's Public Health Department provides information and programs to assist persons of lower income with health and dental issues. As a certified health department in Illinois, the Oak Park Public Health Department assists persons with lower incomes by providing Local Health Protection services such as communicable disease prevention and surveillance, HIV/AIDS counseling and case management, consultation services with local schools, inspection of licensed day care centers, emergency preparedness, assistance completing applications for Access to Care, and referral for specific public health and dental services. The department also has a PY 2020 CDBG activity that will improve the nutrition of low and moderate income persons. All of these programs helped low income persons obtain basic health care and quality of life services.

Many social service programs are also offered by subrecipients of CDBG and ESG funds in the Village to provide assistance to persons with incomes below the poverty level. For example, the Village increases family self-sufficiency by funding three agencies that prevent or ameliorate homelessness, including Housing Forward, Sarah's Inn, and the West Cook YMCA. All three agencies provide supportive services such as job training, job placement, substance abuse treatment, case management, education (G.E.D.), day care, short-term mental health services and independent living skills. The Village supports other important services by allocating the nearly all of its annual public service dollars to local social service agencies.

#### Economic Development

Recognizing that property taxes can increase the cost of housing and affect the Village's ability to provide affordable housing, a few years ago the Village initiated a major effort to promote new commercial development to ease the reliance on residential property taxes. The Village offers an array

of economic development programs designed to enhance local business activity. Examples include the Village's efforts to increase the number of minority- and women-owned businesses doing business with the Village and its encouragement of major partner agencies (the Oak Park Regional Housing Center, the Oak Park Economic Development Corporation and the Oak Park Residence Corporation/Oak Park Housing Authority) to increase the number of MBE/WBE contracts awarded. The Village-funded Oak Park Economic Development Corporation works on business retention and economic development expansion throughout the village. The creation of good jobs locally will increase employment opportunities, giving low-income residents a chance to increase their incomes.

# How are the Jurisdiction poverty reducing goals, programs, and policies coordinated with this affordable housing plan

As noted above, Oak Park's anti poverty strategy is focused on providing support to and fostering the development of at risk individuals and families. Multiple programs and policies exist that are meant to assist those struggling with poverty.

The Village is committed to eliminating poverty through making housing more affordable, preserving the condition and availability of existing housing stock and helping citizens build assets of all kinds: human, social, financial, physical and natural. To this end, the Village and its community partners have incorporated an integrated system of services and programs to meet the various needs of individuals as they progress toward financial self-sufficiency.

In addition to supporting the initiatives of local organizations that serve low-income residents by providing emergency shelter, rapid re-housing and social services, the Village of Oak Park administers programs that aim to mitigate poverty and the problems associated with it. The Village can directly impact some of poverty's primary causal factors — poor-quality housing, expensive housing, lack of education, unemployment, low income and ill health — by utilizing its resources, including housing stock, social services provided by subrecipients, employment opportunities, public health guidance and the educational system. The multiple aspects of the programs run by the Village or its subrecipients, when working in concert, have the ability to reduce the number of households with incomes below the poverty level. Components of the Village's affordable housing anti-poverty strategy are the following.

A lack of affordable housing places housing cost burdens on low- to moderate-income persons, limiting their ability to pay for other goods and services, such as quality education or needed prescriptions. The Village's housing efforts are aimed at improving and maintaining a high standard of housing quality while also creating or maintaining affordability. The Village's Single-Family Housing Rehab program helps lower-income owners make much-needed repairs, which enables them to remain in their affordable homes.

Over the five-year period of the Consolidated Plan, the Village will also work closely with agencies that provide expanded housing options to current and potential Oak Park residents. These agencies include

the Oak Park Housing Authority, the Oak Park Residence Corporation and the Oak Park Regional Housing Center, all of which assist many lower-income renters, including those with disabilities.

The Village's poverty reducing goals, programs, and policies work to provide support and develop at  $\hat{A}\hat{A}\hat{A}\hat{A}\hat{B}$  risk individuals and families. The Con Plan serves as the framework for the Village and service providers to adhere to in order to address the needs of the community. A coordinated approach to addressing the needs of the community will be accomplished through consultation with the Con Plan and the Development Customer Services Department. Poverty reduction is tied to multiple aspects of this plan and the various affordable housing strategies and other initiatives put forth will work towards reducing the number of families and individuals facing poverty.

#### **SP-80 Monitoring - 91.230**

Describe the standards and procedures that the jurisdiction will use to monitor activities carried out in furtherance of the plan and will use to ensure long-term compliance with requirements of the programs involved, including minority business outreach and the comprehensive planning requirements

The Village of Oak Park has standards and procedures to evaluate its own performance in meeting the goals and objectives outlined in the Action Plan, as well as ensuring the adequate performance of subrecipients each program year.

#### Administrative Monitoring

The Village reports its performance in the annual Comprehensive Annual Performance and Evaluation Report (CAPER). The CAPER contains a summary of program year accomplishments, the status of activities taken to fulfill the strategic plan component of the Consolidated Plan, and an evaluation of progress made to address identified priority needs and objectives during the program year.

#### Subrecipient Monitoring

The Village of Oak Park maintains a high standard in compliance and monitoring for CDBG and ESG subrecipients.

The Village uses an extensive monitoring standard and format for on-site monitoring, involving several layers of examination in the areas of project/program management, internal controls, beneficiary review and service, and financial records and tracking. The monitoring standards and procedures used by the Village of Oak Park follow the standards and procedures set forth in HUD monitoring handbooks, guidelines and technical assistance publications, and follow a risk-analysis approach.

Additional meetings and technical assistance are provided for subrecipients as needed or requested to ensure compliance and improve the timeliness of expenditures. Throughout the program year, subrecipients are urged to spend and request funds in a timely manner.

Village staff tracks the progress of projects, calling to inquire about progress if inconsistencies arise. Forty days before the end of each program year, the Village sends a letter to subrecipients reminding them that project expenses must be incurred before the end of the program year and that requests for payment must be received within 30 days after the program year's end.

Finally, every CDBG program subrecipient submits quarterly reports describing activities of the previous quarter. The reports are required in order to draw down funds. Subrecipients also submit an annual report at the end of the program year, summarizing the events and numbers of the entire program year. All of these reports require extensive documentation of project progress and beneficiaries, as well

as items to be reported quarterly and annually in the Integrated Disbursement and Information System (IDIS).

IDIS is a HUD-administered financial and programmatic grants information management system, connected nationally through the Internet. The system is a mandatory reporting instrument, which was first accessed by the Village of Oak Park in 1998.

With the annual progress reports that are submitted by subrecipients, if the target goal is not met by a subrecipient, they are required to provide a detailed reason. In addition, subrecipients are also required to list all other funding sources for the project. Analyzing these reports enables the Village to better and more frequently assess how it is meeting the goals and objectives listed in each Action Plan. Note that the Village encourages the hiring of minority businesses and Village Con Plan is consistent with the Village Comprehensive Plan, entitled Envision Oak Park.

### **Expected Resources**

#### AP-15 Expected Resources - 91.420(b), 91.220(c)(1,2)

#### Introduction

The anticipated resources section of the Strategic Plan describes the Village of Oak Park's financial resources for the duration of the PY 2020 to 2024 Consolidated Plan. The financial resources listed are not all encompassing but serve to illustrate the Village's ability to use federal and local funding to address the priority needs and goals put forth in this plan. The funds are anticipated to be utilized by various regional and local government entities as well as the service providers that serve Oak Park.

#### **Anticipated Resources**

Program	Source	Uses of Funds	Expe	cted Amour	nt Available Ye	ear 1	Expected	Narrative Description
	of Funds		Annual Allocation: \$	Program Income: \$	Prior Year Resources: \$	Total: \$	Amount Available Remainder of ConPlan \$	
CDBG	public -	Acquisition						Allocated to Village departments
	federal	Admin and Planning						and non-profit agencies serving
		Economic						Oak Park.
		Development						
		Housing						
		Public						
		Improvements						
		Public Services	1,666,079	0	461,787	2,127,866	6,574,316	

Program	Source	Uses of Funds	Expe	cted Amoui	nt Available Ye	ar 1	Expected	Narrative Description
	of Funds		Annual Allocation: \$	Program Income: \$	Prior Year Resources: \$	Total: \$	Amount Available Remainder of ConPlan \$	
ESG	public - federal	Conversion and rehab for transitional housing Financial Assistance Overnight shelter Rapid re-housing (rental assistance) Rental Assistance Services						Allocated to non-profit agencies serving Oak Park and the Oak Park area. The Village does not receive ESG every year, but hopes to.
		Transitional housing	0	0	0	0	548,000	

Table 20 - Expected Resources - Priority Table

# Explain how federal funds will leverage those additional resources (private, state and local funds), including a description of how matching requirements will be satisfied

Federal funding will leverage private, state and local funds by enabling the Village of Oak Park to serve those with the greatest need at the highest capacity. Additionally, federal funds will serve as funding for Village programs or service provider applications that require additional funding in order to have their program, project, or service meet the need in the community. The grant money provided by HUD will allow organizations and the Village to successfully meet the needs of the community's most vulnerable members. In addition, when the Village does receive ESG funds, they have to be matched dollar for dollar by subrecipients, which creates additional investment in the community.

If appropriate, describe publically owned land or property located within the jurisdiction that may be used to address the needs identified in the plan

Not applicable.

#### Discussion

The Village of Oak Park will continue to pursue other available federal, state and private sources to leverage entitlement grant funding for the proposed community development initiatives in the Consolidated Plan. This will include the continuation of a Section 108 Business Loan Program to support development and job creation. In addition, some local funds will be allocated during the 5-year period to support the Village's Consolidated Planning priorities.

# **Annual Goals and Objectives**

# AP-20 Annual Goals and Objectives - 91.420, 91.220(c)(3)&(e)

### **Goals Summary Information**

Sort Order	Goal Name	Start Year	End Year	Category	Geographic Area	Needs Addressed	Funding	Goal Outcome Indicator
1	Public Services	2020	2024	Homeless	Entire	Public Services	CDBG:	Public service activities other
				Non-Homeless	Jurisdiction		\$249,911	than Low/Moderate Income
				Special Needs				Housing Benefit: 19005 Persons
				Non-Housing				Assisted
				Community				
				Development				
2	Affordable & Safe	2020	2024	Affordable	Entire	Housing	CDBG:	Rental units rehabilitated: 3
	Housing			Housing	Jurisdiction		\$351,000	Household Housing Unit
								Homeowner Housing
								Rehabilitated: 5 Household
								Housing Unit
3	Public	2020	2024	Public	Entire	Infrastructure	CDBG:	Public Facility or Infrastructure
	Infrastructure			Infrastructure	Jurisdiction	Improvements		Activities other than
					CDBG		<mark>\$1,142,451</mark>	Low/Moderate Income Housing
					Target Area			Benefit: 2350 Persons Assisted
4	Homelessness	2020	2024	Homeless	Entire	Homelessness	CDBG:	
	Assistance				Jurisdiction	Assistance	\$20,000	
5	Public Facilities	2020	2024	Non-Homeless	Entire	Public Facilities &	CDBG:	Public Facility or Infrastructure
	and			Special Needs	Jurisdiction	Improvements	\$38,740	Activities other than
	Improvements							Low/Moderate Income Housing
								Benefit: 17 Persons Assisted

Sort	Goal Name	Start	End	Category	Geographic	Needs Addressed	Funding	Goal Outcome Indicator
Order		Year	Year		Area			
6	Economic	2020	2024	Non-Housing	Entire	Economic		
	Development			Community	Jurisdiction	Development		
				Development				

Table 21 – Goals Summary

### **Goal Descriptions**

1	Goal Name	Public Services
	Goal Description	Expanding the availability of and increasing access to needed public services is a key goal. Public services include, but are not limited to, mental health, domestic violence, food provision, fair housing, programs for persons with disabilities, homeless services and child/youth programs.
2	Goal Name	Affordable & Safe Housing
	Goal Description	The Village of Oak Park aims to maintain and improve affordable housing. The advanced age of the Oak Park housing supply necessitates the need for the rehabbing of existing housing, occupied by both owners and renters. This priority also includes code enforcement, which similarly strives to ensure that properties are safe and sound.
3	Goal Name	Public Infrastructure
	Goal Description	Creating livable communities through improvements to public infrastructure. Maintaining and improving the quality of the existing infrastructure is instrumental to ensuring that residents live in a safe, clean, and decent environment. Accessibility improvements are a large part of the work to be performed. The focus is on sidewalk, ramp, street, alley and water line improvements.

4	Goal Name	Homelessness Assistance	
<b>Description</b> services include but are not limited to ESG street outreach, prevention, rapid re-housing, H		Oak Park aims to support services to prevent homelessness and to assist those currently experiencing homelessness. These services include but are not limited to ESG street outreach, prevention, rapid re-housing, HMIS and emergency shelter, though CDBG funds are used, as well. Accomplishments are listed under Public Service for CDBG. The Village will not receive ESG funds for PY 2020.	
5	Goal Name	Public Facilities and Improvements	
	Goal Maintaining and improving the quality of the exiting public facilities is instrumental to ensuring that resident to safe, accessible and decent facilities.		
6	Goal Name	Economic Development	
		Economic development will provide greater opportunities for low and moderate income Oak Park residents and help businesses grow. Economic development will focus on running the Village Section 108 program for businesses. The Village again expects to hire a consultant to conduct underwriting.	

#### AP-35 Projects - 91.420, 91.220(d)

#### Introduction

The Village has identified these activities to be implemented in PY 2020 to achieve the priorities, strategies and goals listed in the Consolidated Plan. This includes activities from allocations from previous program years that will be completed and/or funds disbursed in PY 2020. The Public Services activities funded are at the amount of \$249,911. The infrastructure activities are funded at \$1,142,451 for PY 2020. Public Facilities and Improvements activities funded are funded at \$38,740 for PY 2020. Housing activities are funded at \$351,000, including the revolving loan fund contingency of \$100,000, with an additional \$75,000 going to a Housing Code Enforcement activity. The Village did not receive Emergency Solutions Grant funding for PY 2020.

#	Project Name
1	African American Christian Foundation
2	Beyond Hunger
3	Community Support Services
4	Hephzibah
5	Housing Forward Emergency Shelter
6	Housing Forward Employment Readiness
7	Housing Forward, Homeless Planning-Admin
8	NAMI Metro Suburban
9	New Moms
10	Oak Park Regional Housing Center
11	Oak Park Regional Housing Center Admin
12	Oak Park River Forest Infant Welfare Society
13	Sarah's Inn
14	Thrive Counseling Center
15	UCP-Seguin Services
16	Village of Oak Park CDBG Administration
17	VOP Health Department
18	Village of Oak Park Housing Programs
19	Village of Oak Park Property Maintenance Inspections
20	Village of Oak Park Public Works, Engineering Division, Infrastructure Improvements
21	Village of Oak Park Public Works, Water-Sewer Division, Water Line Improvements
22	Way Back Inn
23	Way Back Inn Public Facility Improvement
24	West Cook YMCA

**Table 22 – Project Information** 

Describe the reasons for allocation priorities and any obstacles to addressing underserved

#### needs

Allocation priorities for Village units were determined to be housing, infrastructure, public services, planning-administration and public facility improvements, based on consultation and public participation. The Village sought a high level of agency and public consultation in an effort to demonstrate its commitment to identifying priority needs and engaging the participation of public agencies and nonprofit organizations in a positive and collaborative manner. A list of stakeholders was developed, and included public agencies and private nonprofit organizations whose missions include the provision of affordable housing and human services to LMI persons. These stakeholders were invited to participate in a series of interviews and focus group sessions held jointly for the purposes of the Con Plan/Action Plan. Oak Park citizens were consulted, as well. Additionally, public and private agencies that were identified as stakeholders in the process were asked to complete surveys, as were the citizens of Oak Park. These actions and meetings resulted in the Village's allocation priorities. Other than the COVID-19 pandemic, there are no expected obstacles to addressing underserved needs.

# **AP-38 Project Summary**

### **Project Summary Information**

1	Project Name	African American Christian Foundation
	Target Area	Entire Jurisdiction
	Goals Supported	Public Services
	Needs Addressed	Public Services
	Funding	CDBG: \$1,000
	Description	Youth Employment Entrepreneurship Program (YEEP) provides vocational training and career services for out of school, low-income youth ages 16-24. The project covers funding for the AACF CNA certification courses, as well as for general YEEP services.
	Target Date	9/30/2021
	Estimate the number and type of families that will benefit from the proposed activities	Low income teen and young adults in need of employment training.
	Location Description	6707 North Ave, Oak Park, IL 60302.
	Planned Activities	One application for the project.
2	Project Name	Beyond Hunger
	Target Area	Entire Jurisdiction
	Goals Supported	Public Services
	Needs Addressed	Public Services

	Funding	CDBG: \$22,000
	Description	With 1 of 7 individuals in the area not knowing where their next meal is coming from, Beyond Hunger will provide direct hunger relief to individuals and families experiencing food insecurity.
	Target Date	9/30/2021
	Estimate the number and type of families that will benefit from the proposed activities	Area wide, a total of 11,500 persons in need of food will benefit.
	<b>Location Description</b>	848 Lake Street, Oak Park, IL 60301
	Planned Activities	One activity to be set up for the project.
3	Project Name	Community Support Services
	Target Area	Entire Jurisdiction
	Goals Supported	Public Services
	Needs Addressed	Public Services
	Funding	CDBG: \$7,500
	Description	Community Support Services (CSS) provides Case Management services to Oak Park families and participants with an Intellectual/Developmental disability (I/DD). The purpose is to provide stability through these services to improve the quality of life through participation in the community.
	Target Date	9/30/2021
	Estimate the number and type of families that will benefit from the proposed activities	Area wide, the goal is to serve 246 persons with Disablilities and their families.
	Location Description	Various addresses in Oak Park.

	Planned Activities	One activity to be set up for the project.
4	Project Name	Hephzibah
	Target Area	Entire Jurisdiction
	Goals Supported	Public Services
	Needs Addressed	Public Services
	Funding	CDBG: \$16,000
	Description	The Hephzibah behavior interventionist will provide academic and behavioral support and crisis intervention services for up to 60 children annually who reside at Hephzibah Home and attend District 97 and therapeutic schools.
	Target Date	9/30/2021
	Estimate the number and type of families that will benefit from the proposed activities	60 abused and neglected children will be served.
	Location Description	946 North Boulevard, Oak Park, IL 60301 and at other Oak Park locations.
	Planned Activities	One activity to be set up for the project.
5	Project Name	Housing Forward Emergency Shelter
	Target Area	Entire Jurisdiction
	Goals Supported	Public Services
	Needs Addressed	Public Services
	Funding	CDBG: \$30,000
	Description	The Housing Forward PADS Emergency Shelter program will provide immediate, temporary crisis response to individuals experiencing homelessness. Due to COVID-19, the shelter model has shifted to hotels and motels for clients.

	Target Date	9/30/2021
	Estimate the number and type of families that will benefit from the proposed activities	For the area, a total of 500 persons who need overnight shelter.
	<b>Location Description</b>	Various addresses TBD.
	Planned Activities	One activity to be set up for the project.
6	Project Name	Housing Forward Employment Readiness
	Target Area	Entire Jurisdiction
	Goals Supported	Public Services
	Needs Addressed	Public Services
	Funding	CDBG: \$10,000
	Description	The Housing Forward Employment Readiness program will provide individual and group-based training in the soft skills necessary to become job ready and secure sustainable employment, as well as job location services to connect clients to long-term employment.
	Target Date	9/30/2021
	Estimate the number and type of families that will benefit from the proposed activities	The goal is to train a total of 75 homeless persons.
	Location Description	6634 W. Roosevelt Road, 2nd Flr, Oak Park, IL 60304. Note that the pandemic has created the need for a remote and virtual model.
	Planned Activities	One activity to be set up for the project.
	Project Name	Housing Forward, Homeless Planning-Admin

7	Target Area	Entire Jurisdiction
	Goals Supported	
	Needs Addressed	Administration & Planning
	Funding	CDBG: \$11,000
	Description	Homelessness planning and administration in partnership with the leadership of the Oak Park Homelessness Coalition.
	Target Date	9/30/2021
	Estimate the number and type of families that will benefit from the proposed activities	NA
	Location Description	Various addresses.
	Planned Activities	One activity to be set up for the project.
8	Project Name	NAMI Metro Suburban
	Target Area	Entire Jurisdiction
	Goals Supported	Public Services
	Needs Addressed	Public Services
	Funding	CDBG: \$11,000
	Description	NAMI Metro Suburban will use CDBG funds for its Drop in Center. The purpose of the project is to promote programming at the Drop In Center for adults with mental illness living in Oak Park. The services provided at our day service center include an array of wellness programs, socialization activities, supported employment and job readiness and job placement.
	Target Date	9/30/2021

	Estimate the number and type of families that will benefit from the proposed activities	A total of 120 Adults with mental disabilities will be served.
	Location Description	814 Harrison St., Oak Park, IL 60304 is the location but, due to the pandemic, services are being provided remotely to be safe.
	Planned Activities	One activity to be set up for the project.
9	Project Name	New Moms
	Target Area	Entire Jurisdiction
	Goals Supported	Public Services
	Needs Addressed	Public Services
	Funding	CDBG: \$16,328
	Description	The project will assist adolescent mothers in order to assist both the parent and the child. The Parents As Teachers social work model will be followed.
	Target Date	9/30/2021
	Estimate the number and type of families that will benefit from the proposed activities	85 young mothers and their children will be assisted.
	Location Description	206 W. Chicago Avenue in Oak Park when things get back to normal. Until then, services are mainly provided remotely.
	Planned Activities	One activity to be set up for the project.
10	Project Name	Oak Park Regional Housing Center
	Target Area	Entire Jurisdiction

	Goals Supported	Public Services
	Needs Addressed	Public Services
	Funding	CDBG: \$63,736
	Description	Oak Park Regional Housing Center will provide fair housing education and housing search assistance to clients in need of rental housing in an effort to combat discrimination and to ensure awareness of fair housing rights and housing opportunities to people of all races, abilities and incomes.
	Target Date	9/30/2021
	Estimate the number and type of families that will benefit from the proposed activities	1,250 persons in need of fair housing assistance.
	<b>Location Description</b>	Various addresses in Oak Park.
	Planned Activities	One activity to be set up for the project.
11	Project Name	Oak Park Regional Housing Center Admin
	Target Area	Entire Jurisdiction
	Goals Supported	
	Needs Addressed	Administration & Planning
	Funding	CDBG: \$90,438
	Description	Oak Park Regional Housing Center will provide fair housing education and housing search assistance to clients in need of rental housing in an effort to combat discrimination and to ensure awareness of fair housing rights and housing opportunities to people of all races, abilities and incomes.
	Target Date	9/30/2021

	Estimate the number and type of families that will benefit from the proposed activities	NA NA
	<b>Location Description</b>	Various addresses in Oak Park.
	Planned Activities	One activity to be set up for the project.
12	Project Name	Oak Park River Forest Infant Welfare Society
	Target Area	Entire Jurisdiction
	Goals Supported	Public Services
	Needs Addressed	Public Services
	Funding	CDBG: \$21,000
	Description	The Oak Park River Forest Infant Welfare Society Childrens Clinic will use CDBG to subsidize the cost of providing preventive and restorative dental care for low-income Oak Park children.
	Target Date	9/30/2021
	Estimate the number and type of families that will benefit from the proposed activities	Area wide, for the entire project, a total of 4,000 young persons will be served.
	Location Description	320 Lake Street, Oak Park, IL 60302
	Planned Activities	One activity to be set up for the project.
13	Project Name	Sarah's Inn
	Target Area	Entire Jurisdiction
	Goals Supported	Public Services
	Needs Addressed	Public Services

	Funding	CDBG: \$10,000
	Description	With this project, Sarah's Inn will pay for the partial salary and fringe benefits for the Advocacy and Counseling Coordinator position. This trained position will provide supportive services to the entire family, focused not only on successful crisis intervention and emotional support to address the most common effects of trauma, but also the longer-term issues of realizing self-sufficiency.
	Target Date	9/30/2021
	Estimate the number and type of families that will benefit from the proposed activities	Area wide, for the entire project, the Agency will serve 4,500 survivors of domestic violence.
	<b>Location Description</b>	1547 Circle Avenue Forest Park, IL 60130 and other locations.
	Planned Activities	One activity to be set up for the project.
14	Project Name	Thrive Counseling Center
	Target Area	Entire Jurisdiction
	Goals Supported	Public Services
	Needs Addressed	Public Services
	Funding	CDBG: \$13,500
	Description	The Psychiatric Services for Medicaid Clients project provides psychiatric and medication management services to LMI clients in order that they may manage their symptoms and lead productive lives.
	Target Date	9/30/2021
	Estimate the number and type of families that will benefit from the proposed activities	92 adults with mental disabilities will be served.

	<b>Location Description</b>	120 S. Marion St., Oak Park, IL 60302 and remotely using technology.
	Planned Activities	One activity to be set up for the project.
15	Project Name	UCP-Seguin Services
	Target Area	Entire Jurisdiction
	Goals Supported	Public Facilities and Improvements
	Needs Addressed	Public Facilities & Improvements
	Funding	CDBG: \$32,000
	Description	The purpose of UCP Seguin's CDBG project is to provide safe, secure, accessible, and energy-efficient housing and other services to the adults with intellectual and developmental disabilities (IDD) it serves within its Community Integrated Living Arrangement (CILA) group homes, and its employment and life skills training site, in Oak Park.
	Target Date	9/30/2021
	Estimate the number and type of families that will benefit from the proposed activities	Two Persons with disabilities will benefit from this project.
	<b>Location Description</b>	416 North Humphrey Avenue, Oak Park, Illinois 60302-2474
	Planned Activities	One activity to be set up for the project.
16	Project Name	Village of Oak Park CDBG Administration
	Target Area	Entire Jurisdiction
	Goals Supported	
	Needs Addressed	Administration & Planning
	Funding	CDBG: \$230,777

	Description	Funds to cover the general management, oversight and coordination of the CDBG program.
	Target Date	9/30/2021
	Estimate the number and type of families that will benefit from the proposed activities	NA NA
	<b>Location Description</b>	123 Madison Street, Oak Park, IL 60302 and remotely
	Planned Activities	One activity to be set up for the project.
17	Project Name	VOP Health Department
	Target Area	Entire Jurisdiction
	Goals Supported	Public Services
	Needs Addressed	Public Services
	Funding	CDBG: \$13,000
	Description	CDBG funds will enable the Health Department to provide healthy, nutritious food to low income persons attending the Farmers Market.
	Target Date	9/30/2021
	Estimate the number and type of families that will benefit from the proposed activities	350 low income persons will benefit.
	Location Description	The Farmers Market is located in the parking lot of Pilgrim Church at Lake Street and Elmwood Avenue in Oak Park.
	Planned Activities	One activity to be set up for the project.
	Project Name	Village of Oak Park Housing Programs

18	Target Area	Entire Jurisdiction
	Goals Supported	Affordable & Safe Housing
	Needs Addressed	Housing
	Funding	CDBG: \$276,000
	Description	This project covers 4 CDBG Activities for Oak Park Housing Programs: lead hazard reduction; single family rehab with the revolving loan fund; small rental rehab; and Housing Programs projects implementation, which covers activity delivery costs for the three housing programs. There is \$100,000 in a revolving loan contingency fund that will be used in PY 2020; this amount is not included below.
	Target Date	9/30/2021
	Estimate the number and type of families that will benefit from the proposed activities	The households that will benefit will be LMI households.
	<b>Location Description</b>	Various addresses in Oak Park.
	Planned Activities	Four activities will be set up for the project.
19	Project Name	Village of Oak Park Property Maintenance Inspections
	Target Area	CDBG Target Area
	Goals Supported	Affordable & Safe Housing
	Needs Addressed	Housing
	Funding	CDBG: \$75,000

	Description	The Neighborhood Services Division of the Oak Park Development Customer Services Department is receiving CDBG funds to improve homes & businesses in deteriorated/deteriorating income-eligible areas of the Village in order to improve the health, safety & overall well-being of Oak Park residents. A number of excellent Village CDBG funded housing programs exist for qualifying owners & renters whose buildings receive violations.
	Target Date	9/30/2021
	Estimate the number and type of families that will benefit from the proposed activities	Two housing units will be rehabilitated through the Village's Housing Programs as a result of this project.
	<b>Location Description</b>	Addresses TBD.
	Planned Activities	One activity to be set up for the project.
20	Project Name	Village of Oak Park Public Works, Engineering Division, Infrastructure Improvements
	Target Area	Entire Jurisdiction CDBG Target Area
	Goals Supported	Public Infrastructure
	Needs Addressed	Infrastructure Improvements
	Funding	CDBG: \$1,092,451
	Description	The Streets and Sidewalk Ramp project replaces deteriorating streets as well as sidewalk ramps at intersections as part of the Village annual street resurfacing project. The Village maintains approximately 110 miles of streets and when streets are resurfaced sidewalk ramps at intersections are replaced when needed to eliminate hazards that create barriers to persons with disabilities and to comply with ADA guidelines. CDBG funds will be used for these sidewalk ramp replacements at various intersections. The breakdown of funding is this: Alleys: \$409,285 ADA Sidewalks: \$200,000 Street Resurfacing and corner ADA Sidewalk Ramps: \$483,166. In addition, traditional sidewalks will be replaced for the same reason listed above, and deteriorated alleys will be replaced in Low Mod Areas.

	Target Date	9/30/2022
	Estimate the number and type of families that will benefit from the proposed activities	A total of 2,450 persons, many of them being persons with disabilities.
	<b>Location Description</b>	Locations TBD.
	Planned Activities	Three (3) activities will be set up for the project: ADA Sidewalk Ramps, ADA Sidewalks and Alley Improvements. The Alley Improvements activity from PY 2019 was postponed and will be done in PY 2020. As a result, it is possible that there will be two activities; in that case, there will be a total of four activities.
21	Project Name	Village of Oak Park Public Works, Water-Sewer Division, Water Line Improvements
	Target Area	Entire Jurisdiction
	Goals Supported	Public Infrastructure
	Needs Addressed	Infrastructure Improvements
	Funding	CDBG: \$50,000
	Description	The Village of Oak Park will administer a program to remove lead water services (both public side and private side) from the water system over a period of time. The Village has approximately 12,000 water services that are either known to be lead or have unknown materials and assumed to be lead. Families with young children will be targeted, as the purpose is to reduce or eliminate lead poisoning. Qualifying low and moderate income persons will be the beneficiaries.
	Target Date	9/30/2021
	Estimate the number and type of families that will benefit from the proposed activities	18 LMI persons will benefit.

	Location Description	Various addresses in Oak Park to be determined later.
	Planned Activities	One activity to be set up for the project.
22	Project Name	Way Back Inn
	Target Area	Entire Jurisdiction
	Goals Supported	Public Services
	Needs Addressed	Public Services
	Funding	CDBG: \$2,847
	Description	CDBG funds will be used to provide child care for the children of recovering addicts at the Way Back Inn Grateful House, which will allow many more clients and family members to attend recovery meetings.
	Target Date	9/30/2021
	Estimate the number and type of families that will benefit from the proposed activities	A total of 40 persons including those in recovery from substance and gambling addictions and their children.
	Location Description	412 S. Wesley Ave. Oak Park, Illinois 60302-3908
	Planned Activities	One activity to be set up for the project.
23	Project Name	Way Back Inn Public Facility Improvement
	Target Area	Entire Jurisdiction
	Goals Supported	Public Facilities and Improvements
	Needs Addressed	Public Facilities & Improvements
	Funding	CDBG: \$6,740

	Description	New Air Conditioning Compressor Units for the Recovery Home called Grateful House, which houses persons with special needs.
	Target Date	9/30/2021
	Estimate the number and type of families that will benefit from the proposed activities	A total of 15 persons, most of which are persons with substance abuse or gambling issue and are in recovery.
	<b>Location Description</b>	412 S. Wesley, Oak Park, Illinois 60302-3908
	Planned Activities	One activity to be set up for the project.
24	Project Name	West Cook YMCA
	Target Area	Entire Jurisdiction
	Goals Supported	Public Services
	Needs Addressed	Public Services
	Funding	CDBG: \$12,000
	Description	Project to provide case management, education, training and referrals to the residents of the YMCA Single Room Occupancy building. This project will serve LMI Oak Park area adult men.
	Target Date	9/30/2021
	Estimate the number and type of families that will benefit from the proposed activities	A total of 35 persons who are LMI residents of the YMCA Single Room Occupancy building.
	Location Description	255 S Marion Street, Oak Park, Illinois 60302
	Planned Activities	One activity to be set up for the project.

### AP-50 Geographic Distribution - 91.420, 91.220(f)

Description of the geographic areas of the entitlement (including areas of low-income and minority concentration) where assistance will be directed

Priority CDBG funding areas, in the Village of Oak Park, include spaces where the percentage of low and moderate income (LMI) persons is 36.29% or higher. While the general rule is that an area benefit activity must serve an area where the concentration of LMI persons is at least 51% of the total population within the geographical boundary, Section 570.208(a)(ii) of the HUD regulations allows the "exception criteria," also referred to as the "upper quartile."

HUD defines an LMI census block group, in the Village of Oak Park, as one in which 36.29% or more of the population have incomes of 80% or less of MFI. According to these criteria, 14 of the Village's 53 census block groups qualify as LMI areas.

Concentrations of Minority Persons: The Village of Oak Park defines areas of racial or ethnic concentration as geographical areas where the percentage of a specific minority or ethnic group is 10 percentage points higher than in the Village overall.

In Oak Park, African-American residents comprised 19.8% of the population. Therefore, an area of racial concentration includes census tracts where the percentage of African-American residents is 29.8% or higher. According to the latest American Community Survey five-year estimates, there are two census tracts that met the criteria for areas of racial concentration. These areas are: Census tract 8121 immediately to the north of census tract 8125 along the boundary of Chicago -34.5%; and Census tract 8125 along the eastern boundary of Chicago in the central area of the Village -31.6%. There were no other areas of racial or ethnic concentration in the Village, as of the latest federal data.

Concentrations of LMI Persons <u>and</u> Minority Persons: Of the nine census tracts which contained block groups identified as LMI areas, two tracts were also noted to be areas of racial concentration. With the inclusion of the specific block groups, these areas were census tract 8121, block group 1; and census tract 8125, block groups 1, 2 and 3. A proposed UCP Seguin Facility Improvement activity is in an area of racial concentration that is also an LMI area. The UCP Seguin group home that will be improved is in census tract 8125, block group 1.

#### **Geographic Distribution**

Target Area	Percentage of Funds
Entire Jurisdiction	27
CDBG Target Area	73

**Table 23 - Geographic Distribution** 

#### Rationale for the priorities for allocating investments geographically

The rationale is that minorities and LMI persons are a general priority for the Village. The Village's LMI Target Area table shows the LMI areas that are prioritized with several CDBG activities in PY 2020, both also being areas of racial concentration. Overall, the Con Plan needs assessment showed that priorities and strategies should be targeted to specific grants categories and to specific groups of persons, and not to specific areas. Two CDBG exceptions are the Alley Improvement component of Infrastructure and Code Enforcement priorities.

#### **Discussion**

NA: The sections above provided a discussion. Note that the target area percentage of funds table did not appear. The Village will use 73% for activities for the Village as a whole and 27% for target areas serving a LMI Area benefit.

# AP-65 Homeless and Other Special Needs Activities - 91.420, 91.220(i) Introduction

For PY 2020, the Village will not receive Emergency Solutions Grant (ESG) program funds. For information on the Village's homelessness strategy, see the Draft Consolidated Plan. Regardless of the loss of ESG funds, the Village uses CDBG Public Services funds to eliminate, reduce, prevent or ameliorate homelessness in Oak Park, as described below.

Describe the jurisdictions one-year goals and actions for reducing and ending homelessness including

Reaching out to homeless persons (especially unsheltered persons) and assessing their individual needs

For PY 2020, the Village will not receive Emergency Solutions Grant (ESG) program funds. However, for PY 2020 the Village funded the Housing Forward Emergency Shelter CDBG activity, which will provide basic shelter to homeless persons. This activity also will provide food, case management, mental health services and referral services to homeless persons. Note that COVID-19 has changed the nature of shelter and, since late March 2020, Housing Forward has been using hotels and motels to shelter persons experiencing homelesness. The Village also funded the Housing Forward Employment Readiness CDBG activity, which will give homeless and formerly-homeless persons the skills that can help them land a job.

Addressing the emergency shelter and transitional housing needs of homeless persons

For PY 2020, the Village will not receive Emergency Solutions Grant (ESG) program funds. However, for PY 2020 the Village funded the Housing Forward Emergency Shelter CDBG activity, which will provide basic shelter to homeless persons. This activity also will provide food, case management, mental health services and referral services to homeless persons. Note that COVID-19 has changed the nature of shelter and, since late March 2020, Housing Forward has been using hotels and motels to shelter persons experiencing homelesness. One hotel is in Oak Park.

Helping homeless persons (especially chronically homeless individuals and families, families with children, veterans and their families, and unaccompanied youth) make the transition to permanent housing and independent living, including shortening the period of time that individuals and families experience homelessness, facilitating access for homeless individuals

and families to affordable housing units, and preventing individuals and families who were recently homeless from becoming homeless again

For PY 2020, the Village will not receive ESG funds. However, for PY 2020 the Village funded the Housing Forward Employment Readiness CDBG activity, which will give homeless and formerly-homeless persons the skills that can help them land a job, become housed, and break the cycle of poverty. Moreover, for PY 2020 the Village funded the Housing Forward Emergency Shelter CDBG activity, which will provide case management, mental health services and referral services to homeless persons, with the goal of creating stability and opportunities for each client.

Helping low-income individuals and families avoid becoming homeless, especially extremely low-income individuals and families and those who are: being discharged from publicly funded institutions and systems of care (such as health care facilities, mental health facilities, foster care and other youth facilities, and corrections programs and institutions) or, receiving assistance from public or private agencies that address housing, health, social services, employment, education, or youth needs.

For PY 2020, the Village will not receive ESG funds. As discussed above, two CDBG activities carried out by Housing Forward will assist persons experiencing homelessnes. Other Village of Oak Park CDBG Public Services activities for PY 2020 can also prevent persons from becoming homeless in the first place, and some of these serve persons being discharged back into Oak Park. These activities are: African American Christian Foundation Youth Employment and Entrepreneur activity, Beyond Hunger Hunger Relief, Children's Clinic of the Infant Welfare Society Dental Clinic, Hephzibah Children's Association Family Support, NAMI Metro-Suburban Drop-In Center, New Moms Teen and Adult Parenting Support, Sarah's Inn Domestic Violence Services, Way Back Inn Child Care to Increase Family Addiction Recovery Program Participation, and the West Cook YMCA Residence Program.

#### Discussion

For PY 2020, the Village will not receive Emergency Solutions Grant (ESG) program funds. For information on the Village's homelessness strategy, see the Consolidated Plan. But as discussed above, two CDBG activities carried out by Housing Forward will assist persons experiencing homelessness. Note that COVID-19 has changed the nature of shelter and, since late March 2020, Housing Forward has been using hotels and motels to shelter persons experiencing homelessness. One hotel is in Oak Park. This reality could be the future of homelessness shelter operations. Other CDBG Public Services can also prevent persons from becoming homeless in the first place, and these are noted in the section above, as

well.

### AP-85 Other Actions - 91.420, 91.220(k)

#### Introduction

The following are actions to be undertaken by the Village of Oak Park to address obstacles to meeting underserved needs, foster and maintain affordable housing, reduce lead based paint hazards, reduce the number of poverty-level families, develop institutional structure and enhance coordination between public and private housing and social service agencies.

#### Actions planned to address obstacles to meeting underserved needs

The Village has identified several obstacles that will impede its ability to address the needs outlined in the Consolidated Plan and this Action Plan. These obstacles are listed below.

- The primary obstacle to meeting underserved needs in the Village of Oak Park is the limited financial resources available to address identified priorities. For example, the amount of CDBG funds available under the 15% Public Service cap is consistently and significantly less than the amount requested to meet local goals. Thus, many worthwhile projects are funded at lower levels due to the ceiling on these funds. Even in the COVID-19 era, Public Service funds still need to be funded at historical levels as there is a limit to the overall funding.
- The relative absence of available developable land for new affordable housing construction, coupled with the extremely limited availability of existing residential structures available for purchase and rehabilitation, severely restrict the capacity of the Village to facilitate the expansion of the affordable housing stock (both owner and renter) in Oak Park.
- Another obstacle is the impact of limited available funding sources. The Village, along with most other communities, has even fewer resources available to address issues, as municipalities face revenue reductions. The recent COVID-19 pandemic was a huge financial strain on the Village of Oak Park.

To address one obstacle, the Village is part of a funder coordination group that is working towards developing ways to better collaborate, coordinate and streamline the grant application and awarding process so that more can be achieved with limited resources. This will help to address the need for additional financial resources by lessening the level of grant management untaken by subrecipients and providing clear and measureable outcomes to ensure resources are being utilized in the most effective way possible.

The Village is also identifying new and innovative ways to increase the affordable housing stock by coordinating with local agencies to identify areas of opportunity.

To address the need for a more vibrant economy, the Village has made economic development a priority by continuing to market the Oak Park Section 108 business loan fund that was previously approved by

HUD.

#### Actions planned to foster and maintain affordable housing

Recognizing that property taxes can increase the cost of housing and affect the Village's ability to provide affordable housing, the Village continues to promote new commercial development to ease the reliance on residential real estate property taxes. Oak Park is also aware of the possibility of Village persons being displaced, and thus works with Housing Forward to assist persons in need.

The Village of Oak Park will apply **\$276,000** in PY 2020 CDBG funds to Village lead hazard reduction grant activities, single family and small rental housing rehabilitation activities, and a programs delivery activity. The Single Family Housing Rehabilitation program will also begin the 2020 program year with no funds in repaid CDBG loans for its revolving fund. Prior year, returned funds in the amount of \$100,000 will be utilized for Single Family Housing Rehabilitation homeowner rehabilitation loans. These funds are part of a contingency plan for housing at a time when loans are not scheduled to be paid back.

#### Actions planned to reduce lead-based paint hazards

Oak Park Public Health Efforts: The Illinois Department of Public Health (IDPH) has identified all 3 of Oak Park's ZIP codes as high-risk ZIP codes for pediatric blood lead poisoning. High-risk ZIP codes are based on housing data & family economic status obtained from the Census. Given the older housing stock in Oak Park and the corresponding probability that children can be exposed to lead, the Village has committed to strong efforts in lead education, prevention and abatement. As a result, Oak Park children with elevated blood levels receive professional case management through the Oak Park Public Health Department. Public Health is committed to eliminating elevated levels of lead in children in Oak Park. The Village has an agreement with IDPH to provide case management services for all children that live in Oak Park. Public Health is considered the State's delegate agency for childhood lead and participates in public awareness and education campaigns, provides nursing lead case management and will conduct environmental investigations, when required, under the State Act & Code. Because of the age of the Village's housing stock, all our ZIP codes are defined as high risk for children.

Housing Activities to Reduce Lead Hazards: Since HUD implemented more stringent lead-based paint regulations, the Village of Oak Park Single-Family Rehabilitation (SFR) program & all other housing projects assisted with CDBG funding, have adhered to these requirements. Housing Programs staff will continue to advise prospective loan recipients about lead issues and any required corrective action or construction. The SFR program will continue to incorporate lead hazard reduction in its activities for rehabilitation of owner occupied LMI properties, using CDBG & Cook County dollars. Village staff will also notify applicants who may receive CDBG funds of the requirements of lead-based paint hazard reduction and mandate compliance as a condition of funding housing activities. Activities will be closely monitored for adherence to the regulations. The Village of Oak Park process for lead paint hazard reduction will include hiring general contractors with licensed workers or subcontractors to perform the lead hazard reduction construction work. A specification-writing software system, that includes lead

reduction work, is in place. If warranted, relocation assistance will be provided. Lead inspections and environmental reviews will be conducted on the activities. Beyond Housing, through the Public Works Department, the Village will work to make water lines lead-free in PY 2020.

#### Actions planned to reduce the number of poverty-level families

There are a variety of actions the Village will undertake throughout the upcoming program year in an effort to reduce the number of poverty level families and increase self sufficiency. Many activities funded through CDBG will work towards this goal.

The Village is committed to helping to reduce poverty by making housing more affordable, preserving the condition and availability of existing housing stock and helping citizens build assets of all kinds: human, social, financial, physical and natural. To this end, the Village and partners have incorporated an integrated system of services and programs to help individuals gain financial self sufficiency.

In addition to supporting the initiatives of local organizations that serve LMI residents by providing employment training, case management, shelter and other social services, the Village administers programs that aim to mitigate poverty. The Village can directly impact some of poverty's primary causes which include poor quality housing, expensive housing, lack of education, unemployment, low income and ill health. The Village makes an impact by utilizing resources, improving housing stock, and assisting in the provision of vital social services, employment opportunities, public health services and an excellent educational system. The programs run by the Village and subrecipients have the ability to reduce the number of households with incomes below the poverty level. More specifically:

Social Services: The Village Health Department is a state certified local health department that is responsible for protecting the health of the community from preventable death, disease, illness and injury. It has been a great asset during the pandemic. The Health Department identifies community problems and potential epidemics, develops health policies, enforces local ordinances and links residents to a wide range of direct services. Programs include community nursing and childhood lead reduction, both of which provide for health education, prevention services, case management, counseling and referral to other community health partners. The Health Department often provides consultation and referral services for those in poverty. One specific program is the CDBG-funded Healthy Nutrition Incentives. This program provides incentives for LINK card users to purchase farmfresh healthy products from the Oak Park Farmers Market. Many social service programs are also offered by subrecipients of CDBG funds in the Village to assist persons with incomes below the poverty level. For example, the Village increases family self sufficiency by funding Housing Forward, which prevents and eliminates homelessness. CDBG funded agencies also provide services that make a huge impact. The Village supports other important services by allocating 95 percent of its PY 2020 CDBG Public Services category dollars to local social service agencies.

**Economic Development:** Through the HUD Section 108 Loan Guarantee Program, the Village has a Section 108 loan fund in the amount of \$3 Million. These funds will be loaned by the Village to promote

businesses expansion and improvement, create and retain jobs, assist LMI persons, and deliver positive economic benefits to Village residents. Developing a variety of businesses in Oak Park is critical to providing living wage jobs for a diverse population with multiple jobs skills and experiences. Economic Development is accomplished by utilizing many different funding sources including, but not limited to, CDBG, Section 108, TIF and local funds.

#### Actions planned to develop institutional structure

Village staff works throughout the year to increase institutional structure, both within the Village and with our partner agencies. Staff maintains contact with partner agencies, offering referrals for funding and training opportunities, where appropriate. Staff also attends relevant training and conferences, where available, on all aspects of grant and project management.

As mentioned previously, the Village participates in the Oak Park Homelessness Coalition, which is comprised of a variety of service providers in the community. The Coalition has a primary goal of ending homelessness in the community which has, and will continue to, increase coordination and collaboration between organizations. The Village has also initiated a meeting of funders operating both in the community and in surrounding areas to investigate ways to better coordinate funding and more effectively fund services that meet the community need and provide measureable outcomes.

The Neighborhood Services Division, within the Development Customer Services Department of the Village of Oak Park, works with the network of public agencies and local non-profit organizations through which it will eventually carry out the Action Plan. In administering its programs, the Village works cooperatively within a local government landscape that includes Oak Park Township, Elementary School District 97, High School District 200, the Park District of Oak Park, the Oak Park Library District, the Oak Park Housing Authority/Residence Corporation and the Oak Park Township Mental Health Board.

In contracting with public, private and non-profit agencies to deliver the community programs and services outlined in the Action Plan, the Village uses its annual budget process to coordinate and allocate funding. The Village's governing body, the Village Board, receives public input via the Community Development Citizens Advisory Committee (CDCAC) regarding the allocation of CDBG and ESG funds.

Non-profit CDBG subrecipients are monitored based on a risk analysis, and previous performance is reported, by Village staff, to the CDCAC when agencies apply for funding. Many of the Village's largest contract service providers, or "community partners," receive funding from other sources. The community partners funding includes local Village funds, other government or private grants, user fees, operating income and member support. Private sector agencies also play a role in meeting the goals outlined in the Action Plan.

Coordination among agencies in the development and implementation of housing and community

development programs and services is critical in efforts to maximizing the use of limited resources. The Village is committed to the close coordination of all of its programs with other agencies at the local, regional and national levels, though IDIS econplanning space limitations prevent them from all being listed here.

# Actions planned to enhance coordination between public and private housing and social service agencies

Through the Consolidated Plan consultation process, good coordination and collaboration was identified as a key priority for the Village and its partners. To address this need, the Village is involved with the meeting of community funders, as discussed above.

Beginning with the PY 2015 application process over four years ago, CDBG Public Service applicants had to include in their written narrative a discussion of how they are coordinating with other agencies in the community. If the applicants did not have these connections, they were asked to describe their detailed plans and timeline for implementing a collaborative process. This effort improves collaboration for awarded agencies and allows the Village the ability to identify other areas for additional coordination.

Additionally, many of the funded agencies participate in the Continuum of Care and work closely with other non-profits to identify other opportunities for persons in the community. The Village attends Continuum of Care Prevention Committee and West Suburban Council on Homelessness meetings. The Village also served on the core committee that evaluated the RFP for comprehensive Coordinated Entry services and operations in Suburban Cook County.

The Village of Oak Park is committed to increasing community partnerships and investing in economic and neighborhood development. The actions identified above will further this commitment and will increase opportunities for low- and moderate-income residents to receive necessary services and obtain access to affordable housing options.

#### Discussion

As noted in the introduction, the narrative in the sections above are actions to be undertaken by the Village of Oak Park to address obstacles to meeting underserved needs, foster and maintain affordable housing, reduce lead based paint hazards, reduce the number of poverty-level families, develop institutional structure and enhance coordination between public and private housing and social service agencies. The Village wanted the sections to be lengthier, but this IDIS system limits the amount of characters for each field, resulting in shorter sections.

## **Program Specific Requirements**

### AP-90 Program Specific Requirements - 91.420, 91.220(I)(1,2,4)

#### Introduction

The following are program specific requirements, one item showing that all of the Village's CDBG funds are used to serve LMI persons, and the other dealing with HESG funds, systems and processes. The Village would also like to report on the regional AFH that it is completing.

#### Assessment of Fair Housing

With Cook County Government serving as the lead agency along with Enterprise Community Partners, the Village is participating in a regional Assessment of Fair Housing (AFH) Plan. The effort is ongoing and was severely delayed by the COVID-19 pandemic. It is expected that the AFH will be submitted to HUD later this year.

# Community Development Block Grant Program (CDBG) Reference 24 CFR 91.220(I)(1)

Projects planned with all CDBG funds expected to be available during the year are identified in the Projects Table. The following identifies program income that is available for use that is included in projects to be carried out.

f 1. The total amount of program income that will have been received before the start of the nex	ίt
program year and that has not yet been reprogrammed	0
2. The amount of proceeds from section 108 loan guarantees that will be used during the year	to
address the priority needs and specific objectives identified in the grantee's strategic plan.	0
3. The amount of surplus funds from urban renewal settlements	0
4. The amount of any grant funds returned to the line of credit for which the planned use has n	ot
been included in a prior statement or plan	0
5. The amount of income from float-funded activities	0
Total Program Income:	0
Other CDBG Requirements	
1. The amount of urgent need activities	0
2. The estimated percentage of CDBG funds that will be used for activities that	
benefit persons of low and moderate income.Overall Benefit - A consecutive period	
of one, two or three years may be used to determine that a minimum overall	
benefit of 70% of CDBG funds is used to benefit persons of low and moderate	
income. Specify the years covered that include this Annual Action Plan. 1	00.00%

## Emergency Solutions Grant (ESG) Reference 91.220(I)(4)

- 1. Include written standards for providing ESG assistance (may include as attachment)
- Written Standards, Housing Forward
  - 1. Housing Forward, Street Outreach:

There are no eligibility requirements as individuals and families are encountered on the streets and in public places where they receive information, support and basic supplies (personal hygiene items, water, food, gloves, etc.). If the person is interested in ongoing services, and/or if the Street Outreach team member continues to encounter the person on the street, they will conduct a brief assessment to determine their eligibility for other programs of the agency, and help them collect the necessary documents.

2. Housing Forward, Rapid Re-housing

Eligibility for the Rapid Re-housing program is established by HUD. The individual or head of household must meet HUD's definition of literally homeless. They must also have a verifiable source of income, or the potential to gain income to eventually take over the lease of the apartment. RRH requires clients to meet with a case manager not less than once per month and must be reevaluated quarterly. The Case Manager must document that the Client lacks sufficient resources and support networks necessary to retain housing without assistance and the types and amounts of assistance that s/he needs to retain housing. The program requires that program clients notify their case manager of changes in their income or other circumstances (e.g., changes in household composition) that affect their need for assistance. When notified of a relevant change, the program must reevaluate the program client's eligibility and the amount and types of assistance that s/he needs.

3. Housing Forward: Homelessness Prevention

All calls are pre-screened by the Homeless Prevention Call Center and referred to the Homeless

Prevention Specialist who completes a screening form. The eligibility requirements for the programs are that the applicant is experiencing a housing crisis: i.e. about to be evicted, and has no other financial resources and has proof of an economic hardship. During the course of the assessment, the Homeless Prevention Specialist informs the caller of the required documents needed to establish the housing crisis and the timeline for submission. Once those are submitted the application is processed and a decision is made as to eligibility.

4. Housing Forward, Emergency Shelter

All new clients are seen by a case manager and complete an intake. The eligibility requirements for the PADS Shelter program are to be homeless and to be aged 18 or above if not accompanied by a parent or legal guardian. During the course of the intake the case manager gathers information about past housing and homeless services. Individuals are allowed up to seven nights stay without taking part in case management. After seven days, participants must provide information so that staff can verify their homelessness and past housing history.

- 2. If the Continuum of Care has established centralized or coordinated assessment system that meets HUD requirements, describe that centralized or coordinated assessment system.
  - With the Alliance to End Homelessness serving as the Lead, and with the participation of all members of the Continuum of Care, Housing Forward plays a leadership role in the advancement of service coordination after being selected to lead suburban Cook County's Coordinated Entry (CE) system, now called Entry Point. Through Entry Point, single adults, families, veterans and youth experiencing homelessness will be matched to services and housing based on their preferences and level of need. The system is running extremely well at this time.
- 3. Identify the process for making sub-awards and describe how the ESG allocation available to private nonprofit organizations (including community and faith-based organizations).
  - The Village advertises the RFP for ESG (HESG) funds each by publishing a notice in the local newspaper. In addition, all known non-profit agencies receive a notice via mail or email. The agencies that apply for funding have their proposals reviewed by the local CDCAC, which makes funding recommendations to the Village Board. The Board ultimately votes to approve the funding recommendations, which become a part of the draft Action Plan. The two usual Subrecipients of Oak Park ESG (HESG) funds are the Alliance to End Homelessness in Suburban Cook County and Housing Forward. The Village of Oak Park will **not** receive Emergency Solutions Grant (ESG) program funds for PY 2020.
- 4. If the jurisdiction is unable to meet the homeless participation requirement in 24 CFR 576.405(a), the jurisdiction must specify its plan for reaching out to and consulting with homeless or formerly homeless individuals in considering policies and funding decisions

regarding facilities and services funded under ESG.

The Alliance to End Homelessness in Suburban Cook County Executive Board, and the Board of Housing Forward both maintain formerly homeless clients as members of their boards and meet the participation requirement. These are the two usual Subrecipients of Oak Park ESG (HESG) funds.

5. Describe performance standards for evaluating ESG.

The following are the performance standards created by the Continuum of Care to measure the goals of reducing and eliminating homelessness as identified above:

- Engagement rate: the percent of persons exiting shelter where the destination is known
- Percent of persons exiting shelter who used 30 shelter-nights or fewer
- Percent exited to permanent housing, for each component type (Emergency Shelter, Homelessness Prevention, Rapid Re-housing)
- Follow up on housing status 6-18 months after Homelessness Prevention assistance

In addition, when the Village does receive ESG funds, all ESG Subrecipients are expected to meet the goals that they set in their ESG proposals. They must report each quarter, and complete a final report at the end of the program year. This is all ultimately reported in Sage.

#### Discussion

The Village of Oak Park will continue to collaborate with the Alliance to End Homelessness in Suburban Cook County Continuum of Care in order to address the needs of homeless individuals and families in Oak Park. The Village attends Continuum of Care Prevention-Diversion Committee and West Suburban Council on Homelessness meetings.

This participation also includes attending meetings on the implementation of the Suburban Cook County Coordinated Entry (CE) system. CE is a community wide system that standardizes and expedites the process by which people, experiencing homelessness or who are at imminent risk of homelessness, access shelter, housing, and homeless resources.

CE is helping suburban Cook County municipalities and assistance providers better target the limited resources that are provided by the homeless assistance system to people who are experiencing homelessness. By standardizing the intake process across the region, by sharing information in real time, and by adopting uniform prioritization policies, homeless service agencies will be able to refer people to the right program based on their preferences and level of need.

The Village was an important part in the creation of CE, being a member of the committee that chose the CE provider. Both of the Village of Oak Park previous year (PY 2019) ESG subrecipients enthusiastically and substantially followed CE practices, and both have Written Standards for serving clients and providing services. As noted elsewhere, the Village will not recieve ESG funds for PY 2020.

### **Attachments**

#### **Citizen Participation Comments**



UCP Seguin of Groater Colongs Administrative Offices/Core Cuester \$100 South Central Avenue Cores Ulimit \$0994-3087 TH Avs.869.3803 Ear. 706.865.3863 UTY 794.869.7659 www.ucpsguin.o.g

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Honorary Doud Thomas I. Woonials, DDS

John Wait Dresideno CEO December 11, 2019

Mark Dwyer Grants Supervisor Village of Oak Park 123 Madison Street Oak Park, IL 60302

Dear Mr. Dwyer:

On behalf of United Cerebral Palay Seguin of Greater Chicago (UCP Seguin) and the low-income people with developmental disabilities we serve, I am offering this input for the Village of Oak Park related to its five-year Consolidated Plan for Housing and Community Development, repectally concerning Community Development Block Grant (CDBG) funds.

For many decades UCP Seguin has provided job planement, training and housing services for adults with developmental disabilities, and foster care and adoptive services for children with disabilities and other special needs. In all UCP Seguin serves nearly 1,600 individuals, of which more than 110 are residents of Oak Park.

We provide program services to adults and children with disabilities who are residents of Oak Park and other nearby communities at several day services centers, group homes, foster homes, schools, and other vennes scattered throughout the Greater Chicago area.

Oak Park residents involved in employment and life skills training day services engage in services at three west suburban locations; our Levinson Building on Harrison Street in the Oak Park Arts District, our Carr Center located at 31<sup>st</sup> Street and Central Avenue in nearby Cicero, and the Berkeley Community Connections Center in Berkeley, Fifty-five (55) persons with developmental disabilities are served at the Oak-Park-based Levinson Building. While State of Illinois funding helps to cover the cost of service provision at this center, State funding does not cover capital and more significant maintenance needs. For that reason we arge the Village of Oak Park to prioritize the allocation of CDBC funding to ensure its safety, accessibility, functionality and energy efficiency.

UCP Seguin also owns and operates six group homes — called Community Integrated Living Arrangements or CILAs) — in Oak Park. These sites serve as residence for 20 low-income individuals with developmental disabilities. As you are aware, like other Oak Park home owners, UCP Seguin owns homes that are of older stock typical of our community, and therefore the homes require ongoing updating and renovation to insure continued structural viability and functionality, in addition to accessibility and safety. The people served at these homes have intellectual and developmental disabilities and in some cases physical or mobility challenges. UCP Seguin is committed to ensuring all of the living, working, and training environments in which people with disabilities are served are structurally









UCP Segain Testimony to the Village of Oak Park on 5-Year Con Plan 12/11/19 Page -2-

sound, safe, accessible, functional, and energy efficient – all of which are consonant with aims of CDBC funding. As previously noted, the State of Illinois funding does not cover these additional capital/public improvement costs.

In addition to Employment & Life Skills Training Day Services and Residential Services (Housing), UCP Seguin provides multiple additional services to Oak Park residents with developmental disabilities, including but not limited to:

- Seguin Enterprises, featuring two major social business enterprises employment people with developmental disabilities: Seguin Gardens & Gifts and Seguin Auto Center, both based in Cicero;
- Senior Services Daytime Activities Program based in LaGrange Park;
- Building Bridges to the Future Transition Program for students in many area high schools, including Oak Park-River Forest High School;
- Weekend and In-Home Respite Program;
- Home-Based Support Services;
- · Children's Foster Care, Adoption, and Educational Support Services:
- · Durable Medical Equipment program:
- Social/Recreational Services:
- · Infinite: Assistive Technology and Training Services; and,
- Ramp Up accessibility renovation program.

Based on UCP Seguin's hoge investment in services to residents of Oak Park, and the significant number of properties in which services are provided, we believe that UCP Seguin's needs match with several of the CDBC priority areas:

#### Housing Yeals

- UCP Seguin is a primary provider of residential services to adults with developmental disabilities in
  Oak Park, UCP Seguin has a strong interest in not only maintaining its existing housing stock, but
  may at some point seek to acquire additional capacity as necessary to meet current and future needs
  of individuals with disabilities seeking housing services.
- Currently four individuals with developmental disabilities from Oak Park are on UCP Seguin's
  waiting list for residential services, with a significant number of additional referrals for services
  expected as individuals age out of special education, and others seek services as their parents age or
  become infirmed.
- To increase the supply of supportive housing for persons with special needs. UCP Seguin must continue to be in position to provide supportive housing, which includes structural features and services to enable persons with special needs to live in dignity and as much independence as possible.

#### Quality of Neighborhoods

- Due to ongoing wear and tear, all of UCP Seguin's residential properties are in constant need of
  improvement in their safety and livability, through ADA-related renovations, replacement of
  unsafe structures such as worn roofs and windows, and other physical improvements.
- Funding through CDBG grants is critical, to avoid having to utilize operational revenues to cover
  capital costs, and to maximize operational funding for UCP Seguin's primary mission: services to
  low-income people with disabilities.
- UCP Seguin continues to seek improvements in our homes and our main day program facilities that
  will conserve energy resources, and provide utility cost-savings, such as through conversion to solar

UGP Segain Testimony to the Village of Oak Park on 5-Year Con Plan - 12/11/19 Page -3-

thermal hat-water and space heating systems, or installation of windows, doors and other physical structures designed for energy efficiency.

#### **Expand Economic Opportunities**

- In addition to its nonprofit status, UCP Seguin is incorporated as a Community Economic
  Development Corporation. Through programs based at several sites across the Greater Chicago area,
  including the Levinson Building in Oak Park, UCP Seguin is providing job creation, training and
  retention services to low-income individuals with developmental disabilities.
- UCP Seguin has plans to expand existing earned income ventures, and to establish new ones for
  purposes of job creation for low-income people with developmental disabilities, as well as some nondisabled low-income individuals from Oak Park, through the following:
  - Continued expansion of business within the Seguin Auto Center, focusing on the acquiring, cleaning and selling of used cars, and on offering car-washing and detailing services to the general public, while employing more than 50 low-income persons with disabilities.
  - Continued and expanded activities at the Seguin Gardens & Cifts greenhouse and retail facility adjacent to the Carr Center, focusing on jobs and training for hard-to-employ adults with severe developmental disabilities, including jobs for low-income adults with disabilities and expansion of UCP Seguin's Horticultural Therapy Program. We plan to continue our expansion of the Gardens & Gifts business through sales at multiple locations throughout the western suburbs, employing persons with developmental disabilities in production, marketing and sales.
  - We also continue to expand Seguin Lawn Care services to a variety of residential and commercial customers, as a part of our Seguin Cardens & Gifts activities.
  - Continued expansion of the UCP Seguin Market operation, to offer both in-person and online sales of donated items.
  - c. Continuation of the UCP Seguin Market weekend garage sales, which are now occurring every weekend on a year-round basis, with both outdoor and indoor venues. These sales are an adjunct to Seguin Anto Center. LCP Seguin Market events are conducted on our parking lots at the Carr Center in Gicero, and within an indoor exposition area at the Carr Center. As many as 75 or more vendors purchase booths from UCP Seguin in order to sell their wares. These sales provide an opportunity for local citizens to market their own "cottage industries" while UCP Seguin is able to reach new customers for its Car Wash and Seguin Gardens & Gifts. In the end these UCP Seguin Warket events mean more productive work opportunities for people with developmental disabilities.
  - All of these activities are focused on providing jobs for people with severe developmental disabilities—which means increased empowerment, self-sufficiency, self-esteem and quality of life for individuals served by UCP Seguin.
- All of UCP Seguin's activities associated with expanded economic opportunities will have the effect
  of promoting the long-term economic and social viability of the Oak Park community.

Note that in addition to CDBC funds allocated to LCP Seguin by the Village of Oak Park, UCP Seguin also consistently receives important CDBC funds from Coak County, DuPage County and the City of Chicago. UCP Seguin has an annual capital budget of approximately SL4 million, of which CDBC funds are a major source of funding.

UCP Seguin Testimony to the Village of Oak Park on 5-Year Con Plan -12/11/19 Page -4-

The State of Illinois does not reimburse agencies for capital needs as part of their funding for services. In short, the CDBC funding that UCP Seguin receives annually from various local governmental sources is crucial. These funds are used for major capital improvements to our 76 group homes where 300 very low-income people with developmental disabilities reside, including six homes in Oak Park serving 20 individuals. The funds are also used to cover capital needs at our six, soon to be seven day services sites, including the Levinson Building in Oak Park. UCP Seguin provides services at less than half the cost for similar services at large state institutions. These renovations address accessibility, safety and security, including bathroom renovations, fire sprinkler installation and ongoing needs associated with maintenance of older homes and day services sites. Without these funds, UCP Seguin will be forced to choose between two equally poor options; to allow these homes and buildings to become dilapidated and unsafe for participants, or to cut staff who provide direct care to our clientele. Either of these choices will codanger the safety and well-being of the people we serve. Given these unwelcome options, we urge our elected officials to protect these citizens with disabilities, who are among society's most vulnerable individuals, by preserving this vital CDBG funding.

On behalf of everyone associated with UCP Seguin—people served, their family members, staff, and Board—we thank you for considering our input, on CDBG grant funding. We also thank the Village of Oak Park for its ongoing and significant support of our vital services and public improvement needs.

If you have any questions, please contact me by telephone at (708) 222-4250 or by email at jhaptons@seguin.org.

Sincerely.

Jim Haptonsfahl

Executive Vice President

#### **Grantee Unique Appendices**

#### **Homelessness Discharge Coordination Policies**

The following discharge policies, as written by the area Continuum of Care, reflect the planned activities to implement a cohesive, community-wide Discharge Coordination Policy by the Alliance to End Homelessness in Suburban Cook County, which includes the Village of Oak Park.

Continuum of Care Discharge Planning: Foster Care

The Illinois Department of Children and Family Services (DCFS) provides housing to youth who are wards of the state through many programs until the youth's 21st birthday. Programs include traditional foster care placement, Independent Living Programs, Transitional Living Programs and other residential programs. Most young people exiting foster care transition to stable housing on their own. Youth who age out of care but later decide they want to return prior to age 21 can do so by contacting DCFS. Wards can enroll in the Youth in College program prior to their 21st birthday and continue to receive a payment while they are enrolled in a college or employment training program until their 23rd birthday. Youth who choose to exit foster care prior to age 21 (and those adopted after age 16) can be assisted by the DCFS Youth Housing Assistance Program (YHAP) shortly before and after they exit care. YHAP provides housing advocacy and cash assistance to young people ages 18-21.

Continuum of Care Discharge Planning: Health Care

The Illinois Department of Public Health (IDPH) operates under eight State administrative rules that govern the facilities it licenses or regulates, including hospitals, assisted living, skilled nursing, intermediate care, sheltered care, veteran homes, and community living facilities. All eight administrative rules include discharge procedures. Alliance members participate in Illinois' Coordinated Care Entity (CCE) projects that involve hospitals, housing, and service providers as vital partners. Designed to streamline and improve care for high users of health care, hospitals will notify the CCE of patients during emergency room visits, thereby reducing admissions and releasing individuals to their care coordination team. Emergency shelters have strong relationships with their local hospitals and connect clients to services immediately to avoid serious complications that may arise and require hospitalization. Many have registered nurses who visit weekly to offer these services.

Continuum of Care Discharge Planning: Mental Health

The Illinois Department of Human Services Division of Mental Health (DMH) has a long-standing policy that persons are not to be discharged into homelessness, if possible. In extended care facilities, stable housing and benefits are reliably in place before discharge. In acute treatment facilities, where the length of stay is 12 days or less and where 30% of persons admitted were homeless at entry, the facility staff relies on their relationships with local homeless-serving organizations to create linkages to other resources. Alliance members work with community hospital social work staff to inform them of resources for avoiding homelessness for persons discharged from psychiatric departments. DMH has an initiative to prevent persons in crisis with a serious mental health problem from being discharged or sent to a nursing home if housing resources are not available. Specialized Mental Health Rehabilitation Facilities (SMHRF) Comparable Service Program pays for crisis stabilization as an alternative to psychiatric hospitalization. It will pay for housing and services while securing other benefits in order to transition to other community housing and services.

The Illinois Department of Human Services Division of Mental Health (DMH) has set this policy. It applies to state-run hospitals—both acute and extended treatment facilities—and to other state-funded treatment programs.

While community hospitals mainly served private pay and Medicaid patients, the expansion of Medicaid is expected to increase low- and moderate-income persons' access to these private resources, offering new partners in the effort to prevent the discharge of persons into homelessness. The state merged the Division of Alcohol and Substance Abuse (DASA) and DMH, and DASA was awarded a SAMHSA grant that led to the creation of an Interagency Council on Homelessness. DMH co-chairs the council.

Continuum of Care Discharge Planning: Corrections

The Alliance works with Illinois Department of Corrections (IDOC) programming called TRAC (Trained Reformed And Capable) to ensure successful re-entry. TRAC begins at intake and extends throughout incarceration, working to obtain appropriate housing before release. Offenders at risk of homelessness or who have special needs are assigned Parole Reentry

Group caseworkers to work on discharge plans in the 90 days prior to release. Post release, parolees are evaluated for vulnerability. IDOC refers the chronic cases to the Alliance network for community linkages. Cook County Jail has received Second Chance Grants designed to reduce the risk of reincarceration and homelessness among juvenile offenders.

The Sheriff's Re-Entry Council develops community partnerships through homeless resource fairs and cooperative projects like Datalink, which integrates mental health service data in order to reconnect detainees to their previous service provider. The Sheriff had entered into cooperative agreements with a coordinated health care entity, Be Well Health, to house persons in IMD facilities as an alternative to jail for persons with serious mental illnesses who are homeless.

The Alliance partners with IDOC, Veteran Affairs, Social Security Administration, Illinois's Division of Mental Health, Illinois Department of Juvenile Justice, Illinois HealthCare and Family Services, and the Illinois Department of Human Services to assist in identifying community resources and housing prior to prison release. IDOC stakeholders conduct onsite prison screenings to determine eligibility for community housing and support services. CountyCare and Together4Health are just two of several newer health care delivery mechanisms brought about by Affordable Care Act implementation. These will target the needs of various subpopulations exiting jail or prison with healthcare difficulties and who tend to frequently become homeless. These initiatives include members of the Continuum of Care, criminal justice departments, local government, and emergency health care providers as partners.

In PY 2019, the Village of Oak Park will continue to work with the Alliance and Housing Forward to ensure that these policies are followed.

## Village of Oak Park

- Signed PY 2020 Action Plan
   Application for Federal Assistance (SF 424) for CDBG;
- Signed Construction Assurances (HUD Form SF-424D) for Program Year 2020 for CDBG;
  - Signed Certifications; and
  - Public Notice Documents

## Village of Oak Park

Signed PY 2020 Action Plan Application for Federal Assistance (SF 424) for CDBG

OMB Number: 4040-0004 Expiration Date: 12/31/2022

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## Village of Oak Park

Signed Construction Assurances (HUD Form SF-424D) for Program Year 2020 for CDBG

#### ASSURANCES - CONSTRUCTION PROGRAMS

OMB Number: 4040 0009 Expiration Date: 02/29/2022

Public reporting burden for this collection of information is estimated to average 15 minutes per response, including time fur reviewing instructions, searching existing data sources, gathering and maintaining the data needed, and completing and reviewing the collection of information. Sond comments regarding the burden estimate or any other aspect of this collection of information, including suggestions for reducing this burden to the Office of Management and Budget, Paperwork Reduction Project (0348-0042), Washington, DC 20503.

PLEASE DO NOT RETURN YOUR COMPLETED FORM TO THE OFFICE OF MANAGEMENT AND BUDGET, SEND IT TO THE ADDRESS PROVIDED BY THE SPONSORING AGENCY.

NOTE: Certain of these assurances may not be applicable to your project or program. If you have questions, please contact the Awarding Agency. Further, certain Federal assistance awarding agencies may require applicants to certify to additional assurances. If such is the case, you will be notified.

As the duly authorized representative of the applicant. Foertify that the applicant

- Has the legal authority to apply for Federal assistance and the institutional, managerial and financial capability (including funds sufficient to pay the non-Rederal share of project costs) to ensure proper planning, management and completion of project described in this spolication.
- Will give the awarding agency, the Comptroller General of the United States and, if appropriate, the State, the dight to examine all records, books, papers, or documents related to the assistance; and will establish a procer accounting system in accordance with generally accepted accounting standards or agency directives.
- 3. Will not dispose of, modify the use of, or change the terms of the real property tille or other interest in the site and facilities without permission and instructions from the awarding agency. Will record the Federal awarding agency directives and will include a coverant in the title of real property acquired in whole or in part with Federal assistance funds to assure non-discrimination during the useful life of the project.
- Will comply with the requirements of the assistance awarding agency with regard to the drafting, review and approval of construction plans and appendications.
- 5. Will provide and maintain competent and artequate engineering supervision at the construction site to onsure that the complete work conforms with the approved plans and specifications and will furnish progressive reports and such other information as may be required by the assistance awarding agency or State.
- Will initiate and complete the work within the applicable time frame after receipt of approval of the awarding agency.
- Will establish safeguards to prohibit employees from using their positions for a purpose that constitutes or presents the appearance of personal or organizational conflict of interest, or personal gain.

- Will comply with the Intergovernmental Personnel Act of 1970 (42 U.S.C. §§4728-4763) releting to prescribed standards of mort systems for programs funced under one of the 19 statutes or regulations specified in Appendix A of OPM's Standards for a Merit System of Personnel Administration (5 C.F.R. 900, Subpart F).
- Will comply with the Lead-Based Paint Poisoning Prevention Act (42 U.S.C. §§4901 ct seq.) which prohibits the use of lead-based paint in construction or rehabilitation of residence structures.
- 10. Will comply with all Federal statutes relating to nondiscrimination. These include but are not in ted to (a) Title VI of the Civil Rights Act of 1964 (P.L. 88-352) which prohibits discrimination on the basis of race, color or national origin; (b) Title IX of the Education. Amendments of 1972, as smanded (20 U.S.C. §§1681 1683, and 1685-1686), which prohib ts discrimination on the basis of sex; (c) Section 504 of the Rehabilitation Act of 1973, as amended (29) U.S.C. §794), which prohibits discrimination on the basis of handicaps: (d) the Age Discrimination Act of 1975, as amended (42 U.S.C. §§§101-6107), which prohibits discrimination on the basis of age; (e) the Drug Abuse Office and Treatment Act of 1972 (P.L. 92-255), as amended relating to nondiscrimination on the basis of drug aguse: (f) the Comprehensive Alcoho, Abuse and Alcoholism Prevention, Treatment and Rehabilitation Act of 1970 (P.L. 91-616), as amended, relating to nondiscrimination on the basis of a concliabuse or alcoholism; (g) §§523 and 527 of the Public Health Service Act of 1912 (42 U.S.C. §§290 dd-3 and 290 ee. 3), as amended, relating to confidentiality of alcoholand drug abuse patient records: (h) Title VIII of the Civi Rights Act of 1968 (42 U.S.C. §§3501 et seq.), as amended, relating to condiscreningtion in the sale rental or financing of housing; (i) any other nondiscrimination provisions in the specific statue(s) under which application for Federal assistance is being made, and (j) the requirements of any other nondiscrimination statue(s) which may apply to the application.

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- 11. Will comply, or has already complied, with the requirements of Titles II and IT of the Uniform Relocation Assistance and Real Property Acculsition Policies Act of 1970 (P.L. 91-645) which provide for bir and equitable treatment of persons displaced or whose property is acquired as a result of Federal and federally-sasisted programs. These requirements apply to all interests in real property acquired for project purposes regardless of Federal participation in purchases.
- Will comply with the provisions of the Hatch Act (5 U.S.C. §§1501-1508 and 7024-7328) which limit the political activities of employees whose principal employment activities are funded in whole or in part with Federal funds.
- 13. Will comply, as applicable, with the provisions of the Davis-Racer Act (40 U.S.C. §§276a to 276a-7), the Copoland Act (40 U.S.C. §276c and 18 U.S.C. §874), and the Contract Work Hours and Safety Standards Act (40 U.S.C. §§327-333) regarding labor standards for federally-assisted construction subagreements.
- 14. Will comply with flood insurance purchase requirements of Section 102(a) of the Flood Disaster Protection Act of 1973 (Pl. 93 934) which requires recipionts in a special flood hazard area to participate in the program and to purchase flood insurance if the total cost of insurable construction and acquisition is \$10,000 or more.
- 15. Will comply with environmental standards which may be crescribed pursuant to the following: (a) institution of environmental quality control measures under the National Environmental Policy Act of 1909 (Pt. 91-190) and Executive Order (EO) 11514; (b) notification of violating facilities pursuant to EO 11738; (c) protection of wetlands pursuant to EO 11990; (d) evaluation of food hazards in floodplains in accordance with EO 11988; (d) assumance of project consistency with the approved State management program developed under the Coastal Zone Management Act of 1972 (16 U.S.C. §§1451 of seq.): (f) conformity of

- Federal actions to State (Clean Air) implementation Plans under Section 176(o) of the Clean Air Act of 1955, as amended (42 U.S.C. §§7401 et seq.); (g) protection of underground sources of drinking water under the Safe Drinking Water Act of 1974, as amended (P.L. 93-523), and. (h) protection of ordangered species under the Endangered Species Act of 1973, as amended (P.L. 93-205).
- Will comply with the Wild and Scenic Rivers Act of 1968 (16 U.S.C. §§1271 et seq.) related to protecting components or potential components of the national wild and scenic rivers system.
- Will assist the awarding ogency in assuring compliance with Section 106 of the National Historic Preservation Act of 1985, as americed (16 J.S.C. §470), EO 11593 (centification and protection of historic properties), and the Archaeological and Historic Preservation Act of 1974 (16 J.S.C. §§469a-1 of seq).
- Will cause to be performed the required financial and complaints audits in accordance with the Single Audit Act Amendments of 1996 and OMB Circular No. A-133, "Audits of States, Local Governments, and Non-Prof.! Organizations."
- Will comply with all applicable requirements of all other Federal laws, executive orders, regulations, and policies governing this program.
- 20 Will comply with the requirements of Section 105(g) of the Trafficking Victims Protection Act (TVPA) of 2000, as amended (22 U.S.C. 7104) which prohibits grant award recipients or a sub-recipient from (1) Engaging in severe forms of trafficking in persons during the period of time that the award is in effect (2) Produring a commercial sex act during the period of time that the award is in effect or (3) Using forced labor in the performance of the award or subsavance under the award.

SIGNATURE OF AUTHORIZED CERTIFYING OFFICIAL	TITLE		
C. O.	Village Manager	- 3	
Clu 15d			
APPLICANT ORGANIZATION	DATE SUBMITTED		
Village of Oak Fark	87/29/2020		

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### Village of Oak Park

# Signed PY 2020 Action Plan Certifications

Consolidated Plan OAK PARK 147

#### CERTIFICATIONS

In accordance with the applicable statutes and the regulations governing the consolidated plan regulations, the jurisdiction certifies that:

Affirmatively Further Fair Housing -- The jurisdiction will affirmatively further fair housing.

Uniform Relocation Act and Anti-displacement and Relocation Plan -- It will comply with the acquisition and relocation requirements of the Uniform Relocation Assistance and Real Property Acquisition Policies Act of 1970, as amended, (42 U.S.C. 4601-4655) and implementing regulations at 49 CFR Part 24. It has in effect and is following a residential anti-displacement and relocation assistance plan required under 24 CFR Part 42 in connection with any activity assisted with funding under the Community Development Block Grant or HOME programs.

Anti-Lobbying -- To the hest of the jurisdiction's knowledge and helief:

- 1. No Federal appropriated funds have been paid or will be paid, by or on behalf of it, to any person for influencing or attempting to influence an officer or employee of any agency, a Member of Congress, an officer or employee of Congress, or an employee of a Member of Congress in connection with the awarding of any Federal contract, the making of any Federal grant, the making of any Federal loan, the entering into of any cooperative agreement, and the extension, continuation, renewal, amendment, or modification of any Federal contract, grant, loan, or cooperative agreement;
- 2. If any funds other than Federal appropriated funds have been paid or will be paid to any person for influencing or attempting to influence an officer or employee of any agency, a Member of Congress, an officer or employee of Congress, or an employee of a Member of Congress in connection with this Federal contract, grant, loan, or cooperative agreement, it will complete and submit Standard Form-LLL, "Disclosure Form to Report Lobbying," in accordance with its instructions; and
- 3. It will require that the language of paragraph 1 and 2 of this anti-lobbying contification be included in the award documents for all subawards at all tiers (including subcontracts, subgrants, and contracts under grants, loans, and cooperative agreements) and that all subrecipients shall certify and disclose accordingly.

Authority of Jurisdiction —The consolidated plan is authorized under State and local law (as applicable) and the jurisdiction possesses the legal authority to carry out the programs for which it is seeking funding, in accordance with applicable HUD regulations.

Consistency with plan --The housing activities to be undertaken with Community Development Block Grant, HOME, Emergency Solutions Grant, and Housing Opportunities for Persons With AIDS funds are consistent with the strategic plan in the jurisdiction's consolidated plan.

Section 3 -- It will comply with section 3 of the Housing and Urban Development Act of 1968 (12 U.S.C. 1701u) and implementing regulations at 24 CFR Part 135.

07/29/2020 Date

Signature of Authorized Official

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Title

#### Specific Community Development Block Grant Certifications

The Entitlement Community certifies that:

Citizen Participation -- It is in full compliance and following a detailed citizen participation plan that satisfies the requirements of 24 CFR 91.105.

Community Development Plan — Its consolidated plan identifies community development and housing needs and specifies both short-term and long-term community development objectives that that have been developed in accordance with the primary objective of the CDBG program (i.e., the development of viable urban communities, by providing decent housing and expanding economic opportunities, primarily for persons of low and moderate income) and requirements of 24 CFR Parts 91 and 570.

Following a Plan -- It is following a current consolidated plan that has been approved by HUD.

Use of Funds -- It has complied with the following criteria:

- 1. Maximum Feasible Priority. With respect to activities expected to be assisted with CDBG funds, it has developed its Action Plan so as to give maximum feasible priority to activities which benefit low- and moderate-income families or aid in the prevention or elimination of slows or blight. The Action Plan may also include CDBG-assisted activities which the grantee certifies are designed to meet other community development needs having particular urgency because existing conditions pose a serious and immediate threat to the health or welfare of the community, and other financial resources are not available (see Optional CDBG Certification).
- 2. Overall Benefit. The aggregate use of CDBG funds, including Scotion 108 guaranteed loans, during program year(s) 2020 and 2021 [a period specified by the grantee of one, two, or three specific consecutive program years], shall principally benefit persons of low and moderate income in a manner that ensures that at least 70 percent of the amount is expended for activities that benefit such persons during the designated period.
- 3. Special Assessments. It will not attempt to recover any capital costs of public improvements assisted with CDBG funds, including Section 108 loan guaranteed funds, by assessing any amount against properties owned and occupied by persons of low and moderate income, including any fee charged or assessment made as a condition of obtaining access to such public improvements.

However, if CDBC funds are used to pay the proportion of a fee or assessment that relates to the capital costs of public improvements tassisted in part with CDBC funds) financed from other revenue sources, an assessment or charge may be made against the property with respect to the public improvements financed by a source other than CDBC funds.

In addition, in the case of properties owned and occupied by moderate-income (not low-income) families, an assessment or charge may be made against the property for public improvements financed by a source other than CDBG funds if the jurisdiction certifies that it lacks CDBG funds to cover the assessment.

#### Excessive Force -- It has adopted and is enforcing:

- A policy prohibiting the use of excessive force by law enforcement agencies within its jurisdiction against any individuals engaged in non-violent civil rights demonstrations; and
- A policy of enforcing applicable State and local laws against physically barring entrance to or exit from a facility or location which is the subject of such non-violent civil rights demonstrations within its jurisdiction.

Compliance with Anti-discrimination laws — The grant will be conducted and administered in conformity with title VI of the Civil Rights Act of 1964 (42 U.S.C. 2000d) and the Pair Housing Act (42 U.S.C. 3601-3619) and implementing regulations.

**Lead-Based Paint** — Its activities concerning lead-based paint will comply with the requirements of 24 CFR Part 35, Subparts A, B, J, K, and R.

Compliance with Laws -- It will comply with applicable laws.

Signature of Authorized Official

07/29/2020 Date

VIVAGE PRANSOLET

### Specific HOME Certifications

The HOMB participating jurisdiction certifies that:

**Tenant Based Rental Assistance** — If it plans to provide tenant-based rental assistance, the tenant-based rental assistance is an essential element of its consolidated plan.

Eligible Activities and Costs — It is using and will use HOME funds for eligible activities and costs, as described in 24 CFR §§92.205 through 92.209 and that it is not using and will not use HOME funds for prohibited activities, as described in §92.214.

**Subsidy layering** — Before committing any funds to a project, it will evaluate the project in accordance with the guidelines that it adopts for this purpose and will not invest any more HOME funds in combination with other Federal assistance than is necessary to provide affordable housing:

Signature of Authorized Official

07/29/2020 Date

VILLAGE MANAGER

### APPENDIX TO CERTIFICATIONS

INSTRUCTIONS CONCERNING LOBBYING CERTIFICATION:

Lobbying Certification
This certification is a material representation of fact upon which reliance was placed when this transaction was made or entered into. Submission of this certification is a prerequisite for making or entering into this transaction imposed by section 1352, title 31, U.S. Code. Any person who fails to file the required certification shall be subject to a civil penalty of not less than \$10,000 and not more than \$100,000 for each such failure.

## Village of Oak Park

**Public Notice Documents** 



### LEGAL NOTICE

Public Notice is hereby given that the Village of Oak Park Draft Program Year (PY) 2020-2024 Consolidated Plan for Housing and Community Development (Con Plan) and the Draft PY 2020 Action Plan both are available for public review and comment during business hours Monday-Friday, effective July 23-July 27, 2020, at the Oak Park Village Hall, Development Customer Services Department, 123 Madison Street, Oak Park, Illinois 60302: and on the Village Housing-Grants webpage. Reasonable accommodations will be made for persons with disabilities and non-English speaking persons, as needed.

The purpose of the Draft Con Plan is to establish priorities and strategies for utilizing federal fund resources received by the Village for the period October 1, 2020 to September 30, 2025. The Draft PY 2020 Action Plan contains goals and objectives for implementing the Village's Con Plan, as well as a description of proposed projects to be undertaken in PY 2020 as part of the U.S. Department of Housing and Urban Development Community Development Block Grant Program for the period October 1. 2020 to September 30, 2021. Any comments concerning the Draft Con Plan and Draft PY 2020 Action Plan can be submitted in writing to Mark Dwyer, Grants Supervisor, at mdwyer@oak-park. us, including at the virtual Con Plan-Action Plan public hearing to be held from 3-5 p.m. on July 27, 2020; send an email to this address to attend the hearing.

Published in Wednesday Journal July 22, 2020

### Certificate of the Publisher

Growing Community Media, NFP certifies that it is the publisher of the Wednesday Journal. Wednesday Journal is a secular newspaper, has been continuously published weekly for more than fifty (50) weeks prior to the first publication of the attached notice, is published in the City/Village of Cak Park, County of Cook, Township of Oak Park, State of Illinois, is of general circulation throughout that county and surrounding area, and is a newspaper as defined by 715 ILCS 5/5.

A notice, a true copy of which is attached, was published one time(s) in Wednesday Journal, namely one time per week for one successive week(s). The first publication of the notice was made in the newspaper, dated and published on July 22, 2020, and the last publication of the notice was made in the newspaper dated and published on July 22, 2020. The notice was also placed on a statewide public notice website as required by 715 LCS 5/2.1.

In witness, Growing Community Media, NFP has signed this certificate by Dan Haley, its publisher, at Gak Park, Rinois, on July 22, 2020.

Growing Community Media NFP

Dan Haley

Publisher

Wednesday Journal Riverside Brookfield Landmark Forest Park Review Austin Weekly News Growing Community Media, NFP 141 S. Oak Park Avenue Oak Park, Illinois 60302 708-524-8300 Fax: 708-467-9068

Invoice Date: 07/22/2020

Bill To: Village of Cak Park - CDBG Mark Dwyer 123 Medison Street Oak Park, IL 60302

Order Date: 07/20/2020 Order Number: 83950 Rep: Wary Ellen Nelligan maryellen@oakparic.com

INVOICE DATE	DUE DATE	INVOICES	PO# T	ERM
07/22/2020	Ca/21/2020	46205-R	1	Net 3fl
Publication	Issue	Ad Size	Ad Notes	Charges
Wodnesday Journal Lagals	Wednesday July 22, 2020	Legal Notice	Draft Con Flore	THE RESERVE THE PARTY OF THE PA

- Please detail & wome the lower policy, with your payment Please remit to: Growing Community Media 141 S. Oak Park Avenue Oak Park, Illinoie 60302 Please detach and return with payment Invoice# 46285-R Bill To: Village of Oak Park -CDBG Due Date 08/21/2020 Ordered By: Valage of Oak Park -- CDBG Company # 87652 Balance Due: \$140.00 Amount Enclosed PLEASE DISREGARD IF PAYMENT WAS BEEN MADE. Fed IDR 34-2128050

Consolidated Plan OAK PARK 156

### **Appendix - Alternate/Local Data Sources**

Consolidated Plan OAK PARK 157